# NOTICE OF COUNCIL MEETING

## STUDY SESSION

AURORA ROOM
(Open to the Public)
Monday, August 10, 2026
4:20 PM

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Members of the Aurora City Council will participate in the August 10, 2026 Study Session.

Members of the public and media may participate remotely through the options listed below:

**View or listen live to the Study Session**

Live streamed in the Paul Tauer Aurora City Council Chamber

www.AuroraTV.org

Youtube.com/TheAuroraChannel

Cable Channels 8 and 880 in Aurora

The city of Aurora is committed to the accessibility of our services and our responsibility to provide them in a non-discriminatory manner. The city recognizes the importance of effective and accurate communication with the community and values equal access to our programs, services and activities. If you seek a physical accommodation, or require the use of an auxiliary aid or device, or if you require an interpreter to help you access this event or service, please scan here to fill out a request form:

All requests must be submitted three days in advance of any scheduled event.
For additional information, please visit AuroraGov.org/Accessibility.

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For other information regarding public meetings, please contact the Office of the City Clerk at (303) 739-7094, by email at CityClerk@auroragov.org, or visit www.auroragov.org.

# AGENDA

## Study Session of the Aurora City Council

**Monday, August 10, 2026, 4:20 p.m.**
**Aurora Room**
**15151 E. Alameda Parkway**
**Aurora, CO 80012**

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**Pages**

1. ITEMS FROM THE MAYOR

   1.a Mayor's Update

   1.b Issue Update

2. CONSENT CALENDAR

   2.a **Consideration to Appoint One (1) Member to the Oil and Gas Advisory Committee** 3

   Cecilia Zapata, Deputy City Clerk / Andrea Wood, Assistant City Attorney

   2.b **Aurora Regional Navigation Campus Outdoor Renovation Funding (Resolution)** 25

   Stephanie Keiper, Manager of Homelessness and Behavioral Health, Housing and Community Services /
   Andrea Wood, Assistant City Attorney

   2.c **Wild Horse Reservoir Administrative (Resolution)** 58

   Sarah Young, Assistant General Manager of Planning and Engineering, Aurora Water / Ian Best, Assistant City Attorney

   2.d **Request for Support of Proposition 308 (Resolution)** 63

   Shonnie Cline, Deputy Director of Internal and External Relations, Aurora Water / Ian Best, Assistant City Attorney

3. ITEMS FROM THE POLICY COMMITTEES

3.a **Notice and Appeals Unified Development Ordinance (UDO) Updates** 75

Sarah Wile, Senior Planner III, Planning and Business Development / Lena McClelland, Senior Assistant City Attorney

Estimated time: 20 mins

3.b **Socioeconomic Sales and Services Impact Permit (Ordinance)** 87

Sponsor: Alison Coombs, Mayor Pro Tem

Trevor Vaughn, Manager of Licensing, Finance / Hanosky Hernandez, Senior Assistant City Attorney

Estimated time: 15 mins

3.c **Authorizing 2026 Lease-Purchase Financing for Heavy Fleet Vehicles (Ordinance)** 142

Teresa Sedmak, City Treasurer, Finance / Hanosky Hernandez, Senior Assistant City Attorney

Estimated time: 5 mins

4. ITEMS FROM THE COUNCIL APPOINTEES

5. ITEMS FROM THE CITY COUNCIL

5.a **Rules of Order and Procedure: Amendments to Various Sections (Resolution)** 150

Sponsor: Alison Coombs, Mayor Pro Tem

Kadee Rodriguez, City Clerk / Peter Schulte, City Attorney

Estimated time: 30 mins

5.b **Current Vacancy on Fitzsimons Redevelopment Authority Board** 166

Sponsor: Alison Coombs, Mayor Pro Tem

Jason Batchelor, City Manager / Peter Schulte, City Attorney

Estimated time: 5 mins

6. CALL-UPS OF COUNCIL POLICY COMMITTEE ITEMS

7. MISCELLANEOUS ITEMS

8. ITEMS REMOVED FROM THE AGENDA, IF ANY

# CITY OF AURORA
## Council Agenda Commentary

| |
|---|
| **Item Title:** Consideration to Appoint One (1) Member to the Oil and Gas Advisory Committee |
| **Item Initiator:** Cecilia Zapata, Deputy City Clerk |
| **Staff Source/Legal Source:** Cecilia Zapata, Deputy City Clerk / Andrea Wood, Assistant City Attorney |
| **Outside Speaker:** N/A |
| **Strategic Outcome:** Well-Managed: High performing organization, committed to great customer service, innovation, continuous improvement, fiscal stewardship, and maintaining critical infrastructure. |

**COUNCIL MEETING DATES:**

**Study Session:** 8/10/2026

**Regular Meeting:** 8/24/2026

**2nd Regular Meeting (if applicable):** N/A

**Item requires a Public Hearing:** ☐ Yes ☒ No

**ITEM DETAILS** *(Click in highlighted area below bullet point list to enter applicable information.)*

- Waiver of reconsideration requested, and if so, why
- Sponsor name
- Staff source name and title / Legal source name and title
- Outside speaker name and organization
- Estimated time: (For Study Session items only indicate combined time needed for presentation and discussion)

Cecilia Zapata, Deputy City Clerk / Andrea Wood, Assistant City Attorney

**ACTIONS(S) PROPOSED** *(Check all appropriate actions)*

☐ Approve Item and Move Forward to Study Session

☒ Approve Item and Move Forward to Regular Meeting

☐ Information Only

☐ Approve Item with Waiver of Reconsideration
*Reason for waiver is described in the Item Details field above.*

☐ Approve Item as Proposed at Policy Committee

☐ Approve Item as Proposed at Study Session

☐ Approve Item as Proposed at Regular Meeting

**PREVIOUS ACTIONS OR REVIEWS:**

**Policy Committee Name:** N/A

**Policy Committee Date:** N/A

**Action Taken/Follow-up:** ***(Check all that apply)***

☐ Recommends Approval ☐ Does Not Recommend Approval

☐ Forwarded Without Recommendation ☐ Minutes Not Available

☐ Minutes Attached

**HISTORY** *(Dates reviewed by City council, Policy Committees, Boards and Commissions, or Staff. Summarize pertinent comments. ATTACH MINUTES OF COUNCIL MEETINGS, POLICY COMMITTEES AND BOARDS AND COMMISSIONS.)*

The purpose of the Oil and Gas Advisory Committee is to assist City Council in promoting the efficient and equitable development of oil and gas while protecting the city's natural resources and local quality of life.

The Oil and Gas Advisory Committee consists of eleven (11) members appointed by the council and is comprised of five citizens, three oil and gas industry members, and three mineral or surface owner members. The term length is three (3) years and members may serve up to three (3) terms.

**ITEM SUMMARY** *(Brief description of item, discussion, key points, recommendations, etc.)*

The Oil and Gas Advisory Committee has one (1) vacancy. The Committee received two (2) applications and an interview was conducted on July 15, 2026.

Among the applicants were:
Kelsey Olson
Rufus Solomon

The Oil and Gas Advisory Committee respectfully recommends the appointment of the following candidate:

Kelsey Olson – 1st term beginning 7/1/2025 ending 6/30/2028 (Industry)

**FISCAL IMPACT**

Select all that apply. (If no fiscal impact, click that box and skip to "Questions for Council")

☐ Revenue Impact ☐ Budgeted Expenditure Impact ☐ Non-Budgeted Expenditure Impact
☐ Workload Impact ☒ No Fiscal Impact

**REVENUE IMPACT**
*Provide the revenue impact or N/A if no impact. (What is the estimated impact on revenue? What funds would be impacted? Provide additional detail as necessary.)*

N/A

**BUDGETED EXPENDITURE IMPACT**
*Provide the budgeted expenditure impact or N/A if no impact. (List Org/Account # and fund. What is the amount of budget to be used? Does this shift existing budget away from existing programs/services? Provide additional detail as necessary.)*

N/A

**NON-BUDGETED EXPENDITURE IMPACT**
*Provide the non-budgeted expenditure impact or N/A if no impact. (Provide information on non-budgeted costs. Include Personal Services, Supplies and Services, Interfund Charges, and Capital needs. Provide additional detail as necessary.)*

N/A

**WORKLOAD IMPACT**
*Provide the workload impact or N/A if no impact. (Will more staff be needed or is the change absorbable? If new FTE(s) are needed, provide numbers and types of positions, and a duty summary. Provide additional detail as necessary.)*

N/A

## QUESTIONS FOR COUNCIL

Does the City Council wish to appoint Kelsey Olson to the Oil and Gas Advisory Committee?

## LEGAL COMMENTS

All boards and commissions shall be appointed by City Council. (City Charter, art III, sec. 3-11 and art. IX, sec. 9-1) The Oil and Gas Advisory Committee shall be comprised of five citizens of the City appointed by City Council, three industry representatives, and three surface or property owners. For the citizen members, every attempt shall be made to appoint two citizens from the areas most affected by oil and gas at the time of the appointment. The industry representatives shall be registered Colorado electors, whose employer shall be registered with the Colorado Oil and Gas Conservation Commission, and who are actively exploring, drilling, and/or producing oil or gas within the City. The surface or property owner will be individuals or companies that hold mineral rights or a mineral owner of a vacant land parcel. (City Code § 106-163) Each member serves a three-year term with a maximum of three consecutive terms. (City Code § 106-164) (Wood)

**MEMORANDUM**

| | |
|---|---|
| **TO:** | Mayor Coffman and Members of City Council |
| **FROM:** | Brad Pierce, Chair, Oil and Gas Advisory Committee |
| **THROUGH:** | Jeffrey S. Moore, P.G., Manager, Energy and Environment Division |
| **DATE:** | July 17, 2026 |
| **SUBJECT:** | **Consideration for appointment of one (1) member to the Oil and Gas Advisory Committee** |

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The Oil and Gas Advisory Committee shall be comprised of 11 members as defined in Ordinance 2015-46, Sec.106-163, as follows: Five citizen members, three oil and gas industry members and three mineral or surface owner members.

**Summary**

The Oil and Gas Advisory Committee has one vacancy for the Industry Category.

On July 15, 2026 the committee interviewed Ms. Kelsey Olson. Ms. Olson has worked for Occidental Petroleum Corporation since January 2018 as Sr. Director, Government Relations. Previous to her employment with Occidental she worked for Chesapeake Energy Corporation as Government Relations Representative for the Rockies region.

Ms. Olson is very enthusiastic about being considered to join the committee. She has many years of experience in the oil industry and with governmental relations. She said her strengths are open communication and being a good listener.

The committee supports the appointment of Ms. Kelsey Olson.

A motion was made and seconded to recommend appointment of Ms. Kelsey Olson.

**The Committee voted unanimously to recommend Ms. Kelsey Olson for appointment to the Oil and Gas Advisory Committee for a term from July 1, 2025 to June 30, 2028.**

Ms. Olson's application is included with this Memorandum.

**Recommendation**

The Oil and Gas Advisory Committee respectfully recommends the appointment of Ms. Kelsey Olson to the Oil and Gas Advisory Committee for a term from July 1, 2025 to June 30, 2028.

Respectfully submitted,



Brad Pierce
Chair, Oil & Gas Advisory Committee

**Oil And Gas Advisory Committee Applicant**

**Package - Ward N/A**

Oil And Gas Advisory Committee - Ward N/A

**Term** 01 Jul 2025 - 30 Jun 2028
**Positions Available** 1

**Number of applicants in this package** 1

- Olson, Kelsey

Received: 07/07/2026
Non City of Aurora Resident and Registered Voter
Jefferson
Vetted: 07/07/2026

Marcus Bond

**Name:** Olson, Kelsey

**Address:** [redacted]

**Email:** [redacted]

**Board Name:** Oil and Gas Advisory Committee

**Council Ward:**

Unknown

**How long in Aurora?:**

N/A

**Home Phone Number:**
[redacted]

**Work Phone Number:**

[redacted]

**Mobile Phone Number:**
[redacted]

**Are you registered to vote?:**

Yes

**Date of Birth (Month/Day/Year) (**Required to Verify Voter Registration):**

[redacted]

**Years Completed :**

16

**Degree(s) Received:**

B.A.

**College(s) Attended:**

University of Denver

**Employer Name:**

Occidental Petroleum

**Employer Address:**

1099 18th Street, #700

**Position/Title:**

Sr. Director, Government Affairs

**Years with Current Employer:**

8

**Work Experience:**

Occidental Petroleum Corporation January 2018-Present Sr. Director, Government Relations Apartment and Investment Management Corp. (Aimco) May 2016- November 2017 Director- Government and Community Relations Chesapeake Energy Corporation December 2010-September 2015 Government Relations Representative- Colorado/Wyoming Matt Mead for Governor Campaign March 2010-November 2010 Press Secretary Office of U.S. Senator John Barrasso June 2007- March 2010 Field Representative Office of U.S. Senator Craig Thomas April 2007-June 2007 Field Assistant

**How are you involved in your community?:**

I currently serve on the board of Upstate Colorado, an economic development organization focused on Northern Colorado. I also serve as the President of my HOA and am a member of my childrens' school PTO. I routinely volunteer for organziations through Occidental's community engagement program. I am a regular volunteer for elected officials throughout the Metro Area.

**List your interests and activities:**

I enjoy fly fishing, hiking, running and spending time with my family. I am also an avid sports fan, cheering on all of the Colorado pro sports teams.

**Do you presently serve in any other appointed position on a board, commission or committee?:**

No

**If yes, what position?:**
n/a

**Are you currently a member and seeking reappointment on the board you are applying for? :**

No

**Why do you desire this appointment? :**

I hope to use my experience in oil and gas development, as well as my national experince in community engagement and development, to advise the City of Aurora on the latest operations and advancements in the industry. I am proud to work in the industry and view community engagement as a central piece to mutual benefits from development. I appreciate the opportunity to interview with the panel and serve the City.

**How much time do you anticipate being able to spend on this appointment each month?:**
As many hours as it takes to prepare and be present for the meetings.

**Which role are you applying for?:**

Industry Representative

**Proximity to current drilling applications (if applicable):**
Currently exploring and permitting within the city limits.

**Do you have any conflicts of interest that should be disclosed?:**

Yes

**If yes, please explain:**

My company is in the pre-application phase with the City of Aurora. I do not work on that team however.

**Full Name:**
Max Blair

**Address:**
[redacted]

**Phone Number:**
[redacted]

**Full Name:**
Michael Sapp

**Address:**
[redacted]

**Phone Number:**
[redacted]

**Full Name:**
Jake Zambrano

**Address:**
[redacted]

**Phone Number:**
[redacted]

**How did you hear about us?:**

Board Member or Board Staff Liaison

**By clicking APPLY and submitting this application, I certify that the foregoing information is true and correct.:**

I agree

**Signature:**
Kelsey Olson

**Date:**

7/7/26

**Time of Submission:** 07/07/26 5:10:42 PM

**Attachments**

- Kelsey C. Olson Resume PDF.pdf

# Kelsey C. Olson

My extensive experience in government and private industry has given me a unique perspective on how to reach broad audiences, specific organizations, or targeted individuals to successfully share a message and build consensus among stakeholders. I have had success in issue advocacy, crisis communication, and strategic messaging which affords me a strong understanding of how to communicate complex topics and challenging situations. I have an outstanding work ethic, attention to detail, and superior interpersonal skills. I am always willing to go the extra mile to ensure quality and success.

## Professional Experience

**Occidental Petroleum Corporation January 2018-Present**

*Sr. Director, Government Relations*

Formerly with Anadarko Petroleum Corporation before Occidental's acquisition of the company, I work with state and local governments to advance Occidental's interests and development plans within Colorado, New Mexico and with Oxy Low Carbon Ventures in California. I work to pass positive legislation and regulations at the state level and ensure the company can continue to operate in the state. I build relationships with legislators from both parties and help them understand how Occidental operates and benefits to the state. At the local level, I work directly with partisan and non-partisan county commissioners, city council members, and mayors to educate and advise them on proposed regulations and processes that could affect the company and industry. In addition, I work with local community organizations and various stakeholders to ensure their concerns are addressed and mitigated during our operations.

Accomplishments-

- Spearheaded a tax deferral bill in Colorado that allowed Occidental to defer property tax payment of ~$100 million during the height of the oil price crash and COVID pandemic global shutdown.
- Defeated Proposition 112 through our organization Protect Colorado which would have severely impacted operations for Anadarko in Colorado.

**Apartment and Investment Management Corp. (Aimco) May 2016- November 2017**

*Director- Government and Community Relations*

I handled all levels of government affairs at the federal, state, and local levels along with community relations to build support for new apartment buildings, redevelopments, and general participation in the governmental process. I covered 22 states and D.C. with over 122 different properties. I monitored legislation at all levels, engage in the entitlement process for zoning and rezoning, participate in issue-based policy initiatives via trade organizations, and proactively engage with the community. Activated and collaborated with residents, elected officials, and employees for community service programs.

Accomplishments-

- Worked with municipal housing authority to increase vouchers to prevent 20 residents from losing their homes while protecting over $30,000 in revenue to Aimco
- Planned community and elected official outreach to secure approvals and support for a $150 million redevelopment project in Miami Beach, FL.
- Secured approval permits for new developments in Boulder, CO and Chicago-area to build new apartment homes in difficult regulatory environments
- Successfully engaged and de-escalated tenant rights organization during a redevelopment to ensure no negative media or elected official attention

**Chesapeake Energy Corporation December 2010-September 2015**

*Government Relations Representative- Colorado/Wyoming*

As the lead Government Relations Representative for the Rockies region, including Wyoming, Colorado and New Mexico, my primary responsibilities included serving as Chesapeake's representative with local and state governments and local communities as well as lobbying and educating elected officials on legislation and regulations affecting Chesapeake's business development. Other tasks included planning and managing Political Action Committee (PAC) and 527 contributions, managing a charitable budget targeting relevant stakeholders and organizations to build partnerships, and organizing community outreach events and activities to enhance Chesapeake's reputation in the region.

Accomplishments-

- Successfully distributed $300,000+ charitable donations per year working with schools, nonprofits and first responders
- Managed reputation and community relations for a $2.1B joint venture in 2011 with a Chinese corporation
- Secured agreement with State of Wyoming to develop within a Sage Grouse Core area by enacting a binding development plan, helping prevent an Endangered Species Act listing
- Managed crisis communications for two highly publicized oil well accidents in 2012 and 2015

**Matt Mead for Governor Campaign March 2010-November 2010**

*Press Secretary*

While working as the Press Secretary on the Mead for Governor campaign, my duties included serving as point of contact for print, radio, television, and national media for interviews by now former-Governor Mead, promoting visits from the candidate with local media and community leaders, and planning campaign events and fundraisers as well as organizing state convention events. Other responsibilities involved acting as campaign spokesman, writing press releases, and placing statewide advertising in newspapers, radio stations, and local periodicals. I also managed social and electronic media/ads and the campaign website.

Accomplishments-

- Won the four-way primary election and went on to win the general election with 65% of the vote
- Built strong relationships with print, radio and television media throughout the state
- Utilized social media to engage with voters on a day-to-day basis

**Office of U.S. Senator John Barrasso June 2007- March 2010**

*Field Representative*

My primary duties as Field Representative included acting as Senator Barrasso's liaison to all government, community, constituent groups and leaders in the region, and advised Senator Barrasso and his State Director on all community, legislative, and other developments. I also performed casework duties as liaison with over 25 federal, state, and local agencies for constituents and represented or staffed the Senator at community, charitable and other local events.

Accomplishments-

- Ensured the community was always aware of when the Senator was in town and enabled him to speak to the community directly at events
- Many successes helping constituents navigate the federal government departments and ensure they were treated fairly and received any and all benefits they were promised, including passports, veterans' benefits, immigration, adoption, Medicare, grazing and energy leases, and tax issues.

**Office of U.S. Senator Craig Thomas April 2007-June 2007**

*Field Assistant*

As Field Assistant, my primary duty was to handle casework as liaison for the Senator with over 25 federal, state, and local agencies for constituents. I worked a number of cases related to energy issues, BLM, Forest Service, immigration and USCIS, Medicare, IRS, and more. I also assisted and served as the back up to the Field Representative as liaison to all government, community, constituent groups and leaders in the region.

## Education

Bachelor of Arts- Public Policy — University of Denver, 2006
Bachelor of Arts- Political Science
Economics minor

Comparative political studies — University of Glasgow, Scotland, 2004
Semester abroad

## Oil And Gas Advisory Committee Applicant

## Package - Ward V

Oil And Gas Advisory Committee - Ward V

**Term** 01 Jul 2025 - 30 Jun 2028
**Positions Available** 1

**Number of applicants in this package** 1

- Solomon, Rufus

Received: 2/25/2026
Ward V Resident and Not Registered Voter
Arapahoe County
Vetted: 2/25/2026

Marcus Bond

**Name:** Solomon, Rufus

**Address:** [redacted]

**Email:** [redacted]

**Board Name:** Oil and Gas Advisory Committee

**Council Ward:**

Ward IV

**How long in Aurora?:**

9 Yrs

**Home Phone Number:**
[redacted]

**Work Phone Number:**

[redacted]

**Mobile Phone Number:**
[redacted]

**Are you registered to vote?:**

No

**Date of Birth (Month/Day/Year) (**Required to Verify Voter Registration):**

[redacted]

**Years Completed :**

16 Yrs

**Degree(s) Received:**

M.Sc (Physics) B Z University

**College(s) Attended:**

Forman Christian College

**Employer Name:**

VRI Solar LLC; VRI Mart Corp. ; VRI Mile High Autos LLC

**Employer Address:**

1555 Dayton St. Aurora CO 80010

**Position/Title:**

Owner/Managing Director

**Years with Current Employer:**

9 Yrs

**Work Experience:**

25+ yrs of experience in Oil & Alternative Fuels (Compressed Natural Gas-CNG Refueling Stations, Liquid Petroleum Gas-LPG, Liquid Natural Gas-LNG and Solar)

**Certifications:**

Rix Services NZ Ltd. Comp-Air NA Ltd. ABN Amro Bank

**How are you involved in your community?:**

through United Masihi (Christian) Church (UMC), I'm the founding member of this nonprofit 501C/3 organization, which is based on Indian, Pakistanis communities, and UMC further involved with American Church (Encounter Church/Merilyn Hickey's Ministries), also serving as volunteer with Jesus on Colfax (JOC)

**List your interests and activities:**

1- Advocacy, Project Oversight & Representation 2- Economic Development 3- Community Engagement 4- Safe Downtown Aurora

**Do you presently serve in any other appointed position on a board, commission or committee?:**

Yes

**If yes, what position?:**
President (UMC Board)

**Are you currently a member and seeking reappointment on the board you are applying for? :**

No

**Why do you desire this appointment? :**

1- Due to years of experience in the oil & gas industry, so I think while living and still working in City of Aurora if I can use my experience, then it would be beneficial not only to the city, but to the community at large. 2- Serving in committee allows me to influence the future of the industry 3- I'm the person, who believes to "give back" and helping to avoid costly mistakes, to safe communities because eventually they're usually bearing the burden whether financial or emotional for oneself or others.

**How much time do you anticipate being able to spend on this appointment each month?:**
may be 12 hrs.

**Which role are you applying for?:**

Resident

**Proximity to current drilling applications (if applicable):**
n/a

**Do you have any conflicts of interest that should be disclosed?:**

No

**If yes, please explain:**

n/a

**Full Name:**
Mr. Sameen Nizami

**Address:**
[redacted]

**Phone Number:**
[redacted]

**Full Name:**
Mrs. Sheryl Rufus

**Address:**
[redacted]

**Phone Number:**
[redacted]

**Full Name:**
Dr. Boaz Paul

**Address:**
[redacted]

**Phone Number:**
[redacted]

**How did you hear about us?:**

City Publication (i.e. News Aurora or This is Aurora)

**By clicking APPLY and submitting this application, I certify that the foregoing information is true and correct.:**

I agree

**Signature:**
Rufus Solomon

**Date:**
02/25/2026

**Time of Submission:** 02/25/26 6:29:07 PM

**Attachments**

- PDF Resume’ RS Aurora Board.pdf

## RUFUS SOLOMON

[redacted]

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### PROFESSIONAL SUMMARY

Alternative Fuels/Natural Gas, Renewable energy and environmental infrastructure professional with **total 25**+ years of experience originating, structuring, and executing capital-intensive clean energy and alternative fuel projects**,** including CNG (Compressed Natural Gas), Liquid Petroleum Gas LPG) and LNG refueling infrastructure and solar technology solutions**.** Proven track record leading technical, commercial, and financial due diligence**,** coordinating with global equipment manufacturers, financial institutions, regulators, and investors to deliver bankable, turnkey energy projects**.**

Deep experience working with international banks, preparing project feasibility analyses, supporting credit facilities, letters of credit, and trade finance**,** and mitigating technical and regulatory risk. Strong relationship builder with a demonstrated ability to originate deals, manage complex stakeholders, and lead cross-functional teams. Passionate about clean energy and environmental finance.

To handle a renewable project is a team work, in which being the head of the co. one's has to take care from identifying customers to making relationships with them, designing & selection of right equipment, all the financial aspects to credit analysis, tax matters, contracts to permitting and finally to manage the technical team for installation & commissioning of equipment.

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### CORE COMPETENCIES

- Renewable Energy & Clean Technology Investments
- Project Finance & Infrastructure Development
- Financial & Commercial Due Diligence
- Risk Identification & Mitigation
- Deal Origination & Investor Relations
- Technical Due Diligence (CNG & Solar)
- Feasibility Studies & Underwriting Support
- Regulatory & Permitting Coordination
- Stakeholder & Partner Management

- Leadership & Team Mentorship

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## PROFESSIONAL EXPERIENCE

### *Founder & Chief Executive Officer*

**Vertex Resources International (VRI) / Vertex Pakistan – Lahore, Pakistan**
*June 1995 – September 2017*

Founded and led a renewable and alternative energy infrastructure company specializing in **CNG (Compressed Natural Gas) refueling stations and solar technology**, delivering turnkey project solutions across Pakistan, VRI was the pioneers in Renewable Energies, who established first ever CNG Refueling Station in the Capital City Islamabad, Pakistan with the collaboration of COMPAIR NZ Ltd. (Manufacturers of CNG Equipment).

- **Originated, structured, and executed** large-scale CNG refueling and clean energy infrastructure projects, achieving **36% market share** in the national CNG industry.
- Led **financial, commercial, and technical due diligence** for projects from site selection through commissioning, ensuring bankability and regulatory compliance.
- Prepared **project feasibility studies**, capital cost analyses, and revenue projections to support **debt financing, trade finance, and investor underwriting**.
- Worked directly with major international financial institutions including **ABN AMRO, RBS, ANZ (New Zealand), and Faysal Bank**, supporting **credit approvals, letters of credit, and finance-against-import facilities**.
- Managed relationships with **10+ global equipment manufacturers** across the U.S., Germany, Italy, New Zealand, Argentina, and China under exclusive distribution agreements.
- Coordinated with **federal and municipal regulators** to secure permits, NOCs, and environmental approvals.
- Built and maintained a network of **1,000+ investors and business owners**, originating repeat transactions and long-term partnerships.
- Owned and operated **2 CNG refueling stations**, overseeing operational performance, compliance, and financial management.

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*Founder & Chief Executive Officer*

**Dastak Foundation (Nonprofit Org.) – Pakistan**
*January 2010 – Sep 2017*

Founded and lead a registered nonprofit organization focused on community rights, planting churches & cross cultural development, skilled education, and advocacy.

- Led strategic planning, governance, budgeting, and stakeholder engagement.
- Managed advisory boards and mentored volunteer leadership teams.
- Built partnerships with NGOs, faith-based organizations, and international stakeholders.

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*Independent Contractor / Small Business Owner*

**Moved to United States**
*December 2017 – Present*

- Retail Outlet
- Solar Installation / Automobile Business
- Manage budgeting, vendor relationships, and customer engagement.

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## EDUCATION

**Master of Science (M.Sc.) – Physics (Major: Mathematics)**
Baha-ud-Din Zakariya University, Multan, Pakistan

**Professional Training:**

- Technical Sales, Project Management & Energy Systems
  *CompAir NZ Ltd. & Rix Services NZ Ltd.*

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## TECHNICAL SKILLS

- Microsoft Office Suite (PowerPoint, Word, Outlook)
- Financial analysis & feasibility modeling (project-based)
- Regulatory documentation & compliance coordination
- Contract negotiation & vendor management

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## LANGUAGES

- English (Fluent)
- Urdu (Fluent)
- Hindi (Professional)
- Punjabi (Native)

# CITY OF AURORA
## Council Agenda Commentary

| |
|---|
| **Item Title:** Aurora Regional Navigation Campus Outdoor Renovation Funding (Resolution) |
| **Item Initiator:** Ki'i Kimhan, Director, Housing and Community Services |
| **Staff Source/Legal Source:** Stephanie Keiper, Manager of Homelessness and Behavioral Health, Housing and Community Services / Andrea Wood, Assistant City Attorney |
| **Outside Speaker:** N/A |
| **Strategic Outcome:** Healthy: Connecting natural and built environments with multimodal networks, ensuring access to parks and recreation, and preserving sustainable water supplies. |

**COUNCIL MEETING DATES:**

**Study Session:** 8/10/2026

**Regular Meeting:** 8/24/2026

**2nd Regular Meeting (if applicable):** N/A

**Item requires a Public Hearing:** ☐ Yes ☒ No

**ITEM DETAILS** *(Click in highlighted area below bullet point list to enter applicable information.)*

- Waiver of reconsideration requested, and if so, why
- Sponsor name
- Staff source name and title / Legal source name and title
- Outside speaker name and organization
- Estimated time: (For Study Session items only indicate combined time needed for presentation and discussion)

Stephanie Keiper, Manager of Homelessness and Behavioral Health, Housing and Community Services / Andrea Wood, Assistant City Attorney

**ACTIONS(S) PROPOSED** *(Check all appropriate actions)*

☐ Approve Item and Move Forward to Study Session

☒ Approve Item and Move Forward to Regular Meeting

☐ Information Only

☐ Approve Item with Waiver of Reconsideration
*Reason for waiver is described in the Item Details field above.*

☐ Approve Item as Proposed at Policy Committee

☐ Approve Item as Proposed at Study Session

☐ Approve Item as Proposed at Regular Meeting

**PREVIOUS ACTIONS OR REVIEWS:**

**Policy Committee Name:** Housing, Neighborhood Services & Redevelopment

**Policy Committee Date:** 7/21/2026

**Action Taken/Follow-up:** ***(Check all that apply)***

☐ Recommends Approval ☐ Does Not Recommend Approval

☐ Forwarded Without Recommendation ☐ Minutes Not Available

☐ Minutes Attached

**HISTORY** *(Dates reviewed by City council, Policy Committees, Boards and Commissions, or Staff. Summarize pertinent comments. ATTACH MINUTES OF COUNCIL MEETINGS, POLICY COMMITTEES AND BOARDS AND COMMISSIONS.)*

The Aurora Regional Navigation Campus (ARNC) opened in November of 2025. The ARNC is owned by the City of Aurora and operated by Advance Pathways. The city would like to accept funding from Arapahoe County for their Community Development Block Grant to be able to fund the build of an outdoor recreational area for guests. This outdoor area will be able to provide a safe and healthy area for guests to enjoy the outdoor space. e Aurora Regional Navigation Campus (ARNC) opened in November of 2025. The ARNC is owned by the City of Aurora and operated by Advance Pathways. The city would like to accept funding from Arapahoe County for their Community Development Block Grant to be able to fund the build of an outdoor recreational area for guests. This outdoor area will be able to provide a safe and healthy area for guests to enjoy the outdoor space.

**ITEM SUMMARY** *(Brief description of item, discussion, key points, recommendations, etc.)*

The city would like to accept funding from Arapahoe County for their Community Development Block Grant to be able to fund the build of an outdoor recreational area for guests.

The overarching goals of this project include, but aren't limited to the following:
• Improve the health and well-being of shelter residents by providing safe, outdoor space that encourages physical activity, reduces stress, and supports mental health during periods of crisis.
• Increase access to restorative, trauma-informed environments by creating a welcoming outdoor area designed to promote calm, dignity, and emotional regulation for individuals and families experiencing homelessness.
• Enhance opportunities for positive social interaction and community-building through shared outdoor areas that support relationship-building, group activities, and structured programming.
• Promote long-term stability and housing readiness by improving residents' overall quality of life, which research shows is linked to increased engagement in services and improved housing outcomes.
• Transform previously unused or underutilized land into a functional community asset that strengthens the physical environment of the shelter and surrounding neighborhood.
Additionally, the anticipated community impact of this project includes:
• Creates meaningful benefits for both shelter residents and the broader community by supporting health, stability, and emotional well-being.
• Reduces the need for residents to seek recreation or rest in public spaces, helping ease pressure on nearby parks, businesses, and neighborhoods.
• Strengthens the community's overall response to homelessness by enhancing the shelter's capacity to provide trauma-informed, person-centered services.
• Improves residents' wellness and social connections, increasing their ability to engage in workforce programs, case management, and long-term housing plans.
• Contributes to a healthier, more inclusive, and more resilient community where all individuals have opportunities to thrive

**FISCAL IMPACT**

Select all that apply. (If no fiscal impact, click that box and skip to "Questions for Council")

☒ Revenue Impact ☐ Budgeted Expenditure Impact ☐ Non-Budgeted Expenditure Impact
☐ Workload Impact ☐ No Fiscal Impact

**REVENUE IMPACT**
*Provide the revenue impact or N/A if no impact. (What is the estimated impact on revenue? What funds would be impacted? Provide additional detail as necessary.)*

Accepting this money will increase CDBG funding to be able to pay for the outdoor space.

**BUDGETED EXPENDITURE IMPACT**

*Provide the budgeted expenditure impact or N/A if no impact. (List Org/Account # and fund. What is the amount of budget to be used? Does this shift existing budget away from existing programs/services? Provide additional detail as necessary.)*

**NON-BUDGETED EXPENDITURE IMPACT**

*Provide the non-budgeted expenditure impact or N/A if no impact. (Provide information on non-budgeted costs. Include Personal Services, Supplies and Services, Interfund Charges, and Capital needs. Provide additional detail as necessary.)*

**WORKLOAD IMPACT**

*Provide the workload impact or N/A if no impact. (Will more staff be needed or is the change absorbable? If new FTE(s) are needed, provide numbers and types of positions, and a duty summary. Provide additional detail as necessary.)*

## QUESTIONS FOR COUNCIL

Does council wish to support this item and move it forward?

## LEGAL COMMENTS

Governmental entities may cooperate with one another to provide any function, service, or facility lawfully authorized to each of the cooperating or contracting units only if such cooperation is authorized by each party with the approval of its legislative body or other authority having the power to approve. (Colo. Const. art. 14, sec. 18(2)(a) and C.R.S. § 29-1-203(1)). City Council may, by resolution, enter into agreements with other governmental units or special districts for the joint use of buildings, equipment or facilities, and for furnishing or receiving commodities or services. (City Charter, art. X, sec. 10-12) Upon authorization by a majority vote of the members of City Council voting thereon, the Mayor shall execute all intergovernmental agreements to which the City is a party. (City Code §2-31(b)(2)) (Wood)

# EXHIBIT A

## SCOPE OF SERVICES

SubGrantee: **City of Aurora**
Project Name: **Aurora Regional Navigation Campus Recreational Area**
Project #: **CEPF2500**
Program Name: **Community Development Block Grant (CDBG)**
CFDA #: **CDBG 14.218**

AGREEMENT AMOUNT: **$250,000**
AGREEMENT END DATE AND PROJECT DEADLINE: **April 30, 2027**

### INTRODUCTION

This Scope of Services is attached to and incorporated into the SubGrantee Agreement made among the City of Centennial (hereinafter referred to as the City), the Board of County Commissioners of the County of Arapahoe, State of Colorado, (hereinafter referred to as the County) and **City of Aurora** (hereinafter referred to as the SubGrantee) for the conduct of a Community Development Block Grant (CDBG) Project. The purpose of this Scope of Services is to further describe the project requirements referenced in Section II. C. - Performance Criteria of the SubGrantee Agreement.

### 1. FEDERAL REGULATORY INFORMATION

CDBG National Objective[1]: Benefit to low- and moderate- income Housing - LMC

HUD Matrix Code: 03C – Homeless Facilities Accomplishment Type: LMC: Public Facilities

Proposed Number of Beneficiaries: Estimate

*Beneficiaries are to be counted by the number of total ☒ PEOPLE or ☐ HOUSEHOLDS who will benefit from the project (including all members of a household).

The Project will be carried out under the:
☐ CDBG Area Benefit definition ☒ CDBG Limited Clientele definition

For Limited Clientele Activities: Select which method of income verification will be used:
☐ N/A ☒ Self-Certification ☐ Verification with supporting income documentation

If income will be verified, select the method that will be used to determine annual household income:
☒ Self-Certification ☐ Part 5 Section 8 ☐ Census Long Form ☐ IRS Form 1040 Long Form

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For descriptions of each income verification method and required documentation, go to:
https://www.hudexchange.info/incomecalculator/
This website provides an on-line income calculator for each of the three verification methods. The use of the calculator is required and a print-out of the completed calculator for each household assisted must be maintained on file.

## 2. ACTIVITY DESCRIPTION/PERFORMANCE GOALS

### a. Purpose (short description of program purpose)

The overall purpose of this project is to create a safe, accessible, and restorative outdoor recreational space for individuals and families experiencing homelessness.

The addition of this outdoor area will provide shelter guests with opportunities for physical activity, stress reduction, social connection, and healing—key components that support mental and physical well-being during periods of crisis.

By transforming underutilized exterior space into a welcoming environment with seating, shade, greenery, and activity areas, the project will enhance the shelter's overall service capacity and improve the quality of life for residents. This investment will strengthen the shelter's ability to promote stability, dignity, and positive outcomes for those working toward long-term housing security.

### b. Goals and Community Impact

The overarching goals of this project include, but aren't limited to the following:

- **Improve the health and well-being of shelter residents** by providing safe, outdoor space that encourages physical activity, reduces stress, and supports mental health during periods of crisis.
- **Increase access to restorative, trauma-informed environments** by creating a welcoming outdoor area designed to promote calm, dignity, and emotional regulation for individuals and families experiencing homelessness.
- **Enhance opportunities for positive social interaction and community-building** through shared outdoor areas that support relationship-building, group activities, and structured programming.
- **Expand the shelter's service capacity** by integrating outdoor recreational space into case management, youth programming, wellness activities, and therapeutic services.
- **Promote long-term stability and housing readiness** by improving residents' overall quality of life, which research shows is linked to increased engagement in services and improved housing outcomes.
- **Transform previously unused or underutilized land** into a functional community asset that strengthens the physical environment of the shelter and surrounding neighborhood.

Additionally, the anticipated community impact of this project includes:

- **Creates meaningful benefits** for both shelter residents and the broader community by supporting health, stability, and emotional well-being.
- **Reduces the need for residents to seek recreation or rest in public spaces**, helping ease pressure on nearby parks, businesses, and neighborhoods.
- **Strengthens the community's overall response to homelessness** by enhancing the shelter's capacity to provide trauma-informed, person-centered services.
- **Improves residents' wellness and social connections**, increasing their ability to engage in workforce programs, case management, and long-term housing plans.

- **Contributes to a healthier, more inclusive, and more resilient community** where all individuals have opportunities to thrive.

**c. Project Address**

15500 E 40th Avenue, Denver, CO 80239 – Aurora Regional Navigation Campus

**d. Name of Organization Carrying out the Activity**

☒ Same as SubGrantee

Organization is: ☒Another unit of local gov't; ☐Another public agency; ☐CBDO only; ☐ Subrecipient only; ☐CBDO designated as subrecipient

**e. Local Jurisdictions rules and regulations/ADA**

SubGrantee agrees that it has read and understands the local jurisdiction's rules and regulations and local codes pertaining to the work and that all work will be permitted with the municipality and completed according to its rules and regulations. SubGrantee will perform the work in accordance with the Americans with Disabilities Act (ADA).

**f. Detailed Program Requirements**

- All records required by the Federal regulations specified in 24 CFR 570.506 that are pertinent to the activities to be funded under this Agreement must be retained. Such records shall include but not be limited to:
    - Records providing a full description of each activity undertaken;
    - Records demonstrating that each activity undertaken meets one of the National Objectives of the CDBG program;
    - Records required to determine the eligibility of activities;
    - Records required to document the acquisition, improvement, use or disposition of real property acquired or improved with CDBG assistance;
    - Records documenting compliance with the fair housing and equal opportunity components of the CDBG program;
    - Financial records as required by 24 CFR 570.502, and 24 CFR 84.21−28; and
    - Other records necessary to document compliance with Subpart K of 24 CFR Part 570.

- The use and disposition of real property and equipment under this Agreement shall be in compliance with the requirements of 2 CFR 200, Property Standards (200.310-200.316) as applicable.

- Bid packet must include Davis-Bacon bid language, Davis-Bacon wage decision, HUD-4010 (Federal Labor Standards) and Section 3 Clause.

- Each Contract must include the correct Davis-Bacon wage decision, Federal Labor Standards and Section 3 Clause.

- There is a general prohibition against the use of any lead-based paint in connection with any CDBG activity involving the construction or rehabilitation of public facilities.

- The selected general contractor must be registered in www.SAM.gov, with no active exclusions, meaning the contractor is eligible to receive federal funds, as determined by the www.SAM.gov search using the contractor name and/or UEI number, as provided in the bid submission.

- General Contractor will be responsible for Davis-Bacon and Related Acts (DBRA) compliance.

- Every effort to use local business firms and contract with small, minority-owned and/or women-owned (MBE/WBE), and Section 3 businesses in the procurement process should be made to the maximum extent feasible.

- City of Aurora will manage and oversee the procurement and contracting process.

- City of Aurora will facilitate and administer contractor payments and oversight.

- Arapahoe County will provide reimbursement payments to the City of Aurora, as requested and documented in approved Drawdown Requests.

- Final Drawdown Request must be accompanied by a year-end Completion Report, highlighting project accomplishments.

**g. Program Income**

Program income is the gross income received by the SubGrantee directly generated from the use of CDBG funds under this Agreement. Program income includes:

- Proceeds from the sale or lease of property purchased or improved with CDBG funds until five years after the termination of this Agreement;
- Proceeds from the sale or lease of equipment purchased with CDBG funds;
- Gross income from the use or rental of real or personal property acquired, constructed or improved by the SubGrantee less costs incidental to the generation of income;
- Payments of principal and interest on loans made by the SubGrantee using CDBG funds;
- Proceeds from the sale of loans or obligations secured by loans made with CDBG funds;
- Interest earned on program income pending its disposition (NOTE: interest earned on CDBG funds held in revolving loan funds is not program income and must be remitted to the U.S. Treasury at least annually); and
- Funds collected through special assessments on properties not owned and occupied by LMI households in order to recover the CDBG portion of a public improvement.

The County ☐ authorizes ☒ does not authorize the SubGrantee to retain Program Income to be used for eligible CDBG activities. If authorized, Program income may be used for the following purposes:

**Reporting program income**: On February 28 of each year, the SubGrantee must report to the County on the amount of Program Income received, less costs incidental to the generation of Program Income, that is in excess of $25,000. Any Program Income in excess of the amount of CDBG funds identified in Section i. Budget must be repaid to the County.

**i. Budget**

| ITEM | TOTAL BUDGET | AMOUNT PAID BY CITY |
|---|---|---|
| Project Permits | $2,500 | $2,500 |
| Contract Services (Construction Costs) | $247,500 | $247,500 |
| **TOTAL** | $250,000 | $250,000 |

The amounts in each budget line item may be adjusted with the written approval of the County; provided, however, that the total amount of the award does not change.

**3. DRAW REQUESTS**

a. Draw cover sheet showing itemized list of expenditures (CDHSS form)
b. Supporting documentation (check all that apply):
   - ☒ Third-party invoices or receipts
   - ☒ Check copies showing payment cashment (cancelled checks)
   - ☒ Lien Waivers
   - ☒ Davis-Bacon Certified Payrolls
   - ☒ Federal Accountability and Transparency Act form (Attachment 1)*

     **Per the Federal Accountability and Transparency Act of 2006 as amended, compensation data for certain officials must be reported. The report form is attached herein as Attachment 1. This form must be submitted with the first draw request and updated if there are changes*

*Note: Payments on draws submitted after October 20th may be delayed due to end-of-year HUD reporting*

**4. REPORTING:**

Data collection must be completed demonstrating income eligibility and achievements met towards meeting the objectives described in Section 2 Activity Description. The disbursement of funds is contingent upon the receipt of the required information.

Reports are due quarterly to provide updates on the number of units leased and occupied, as well as the demographic information for each household, which will ensure proper documentation for HUD accomplishment reports. Reports must include:

- No. of beneficiaries served during the reporting period
- Demographic information* for ☒ the individual served, or ☐ each household member
- Household income*
- Brief narrative report on activities contained in Section 2

*CDHSS will provide a form for the collection of beneficiary income and demographic information; however, the SubGrantee may use its own form, or a form used for another fund source for the same program, provided that the following information is collected:

- Unique identifier: Name and address
- Whether the head of household is female and/or disabled
- Whether the head of household is aged 62 years or older
- Total number of household members
- Total income of all household members
- Ethnicity: Hispanic or Latino OR Not Hispanic or Latino of each household member
- The race of each household member:
  - White
  - Black or African American
  - Asian
  - American Indian or Alaska Native
  - Native Hawaiian or Other Pacific Islander
  - American Indian or Alaska Native and White
  - Asian and White
  - Black or African American and White
  - American Indian or Alaska Native and Black or African American
  - Other Multi-Racial

  *NOTE: Both ethnicity AND race category must be selected for each household member*
- Signature attesting to the accuracy of the information submitted.

## 5. RECORD-KEEPING AND MONITORING

SubGrantee shall retain on file the following documents for a period of five years beyond the final close-out of this grant. Files shall be made available to Arapahoe County, the Department of Housing and Urban Development, the Office of Inspector General, the General Accounting Office, or any other federal regulatory agency, upon request for monitoring purposes.

1. Agreement between County and SubGrantee
2. Draw Requests and supporting documentation (see Section IV Draw Requests)
3. Beneficiary Data (see Section V Reporting)
4. Annual audits
5. Records of compliance with federal procurement rules when the SubGrantee awards contracts, utilizing CDBG funds, for services, supplies, materials or equipment, that are in the amount of $100,000 or more, or when CDBG funds, in any amount, are used for construction activities. SubGrantees should follow their local jurisdiction or State procurement policies; provided that they are not in conflict with applicable federal law. Labor clauses contained in HUD-4010 and the applicable Davis-Bacon wage rate decision must be a physical part of a bid package. *24 CFR 85.36*
   a. Copies of bid documents
   b. Copies of contracts

    c. Copies of all payments and supporting documentation to contractors and vendors
6. Records pertaining to Labor Laws and Requirements
   *http://www.hud.gov/offices/adm/hudclips/forms/files/4010.pdf*
7. Davis-Bacon wage rate decisions when project costs are $2,000 or more
8. Davis-Bacon weekly payroll records, including overtime records
9. Section 3 outreach efforts, for contracts between the County and SubGrantee that are in the amount of $200,000 or more, and for contracts between the SubGrantee and its sub-contractors that are in the amount of $200,000 or more
    a. Women and Minority Business Enterprise - outreach efforts and records of contracts with woman- and minority-owned businesses
    b. Copies of contracts with sub-contractors
10. Records of lead-based paint assessment, abatement and final clearance, if applicable
11. Records of asbestos assessment, abatement and final clearance, if applicable
12. Records of acquisition and/or relocation, if applicable

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FOR COUNTY USE ONLY – FEDERAL IDIS REPORTING

1. Performance Goal: ☒Create suitable living environments; ☐Provide decent affordable housing; ☐Create economic opportunities
2. Performance Outcome: ☒ Availability/Accessibility; ☐ Affordability; ☐ Sustainability
3. Check box if project address is to be marked as confidential ☐
4. Activity Purpose: ☐Prevent Homelessness; ☒Help the Homeless; ☐Help those with HIV/AIDS; ☒Help persons with disabilities
5. ☐Accomplishments to be reported at another activity: IDIS #_____
6. Activity being carried out by Grantee? ☐yes; ☒no If yes, activity is being carried out through: ☐Employees; ☐ Contractors; ☐ Both
7. If Agreement is with another County department, the activity will be carried out by: ☐County employees; ☐Contractors;
   ☐Both
8. Area Type: ☐CDFO Area; ☐Local Target Area; ☐Strategy Area
9. Special Characteristics: ☐Presidentially Declared major Disaster Area; ☐Historic Preservation Area; ☐Brownfield Redevelopment Area – indicate number of acres remediated: _____
10. Activity Information: ☐One-for-One Replacement; ☐Displacement; ☐Favored Activity; ☐ Special Assessment; ☐Revolving Fund; ☐Float Funded

# SUBRECIPIENT AGREEMENT FOR
# ARAPAHOE COUNTY
# COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS

SUBRECIPIENT: **City of Aurora**
PROJECT NAME: **Aurora Regional Navigation Campus Recreation Area**
PROJECT NUMBER: **CEPF2500**

This Agreement is made among the City of Centennial (hereinafter referred to as the City), the Board of County Commissioners of the County of Arapahoe, State of Colorado, (hereinafter referred to as the County) and the **City of Aurora** (hereinafter referred to as the Subrecipient) for the conduct of a Community Development Block Grant (CDBG) Project. The County, the City and the Subrecipient may be collectively referred to herein as the "Parties."

## I. PURPOSE

This Agreement is intended to, and shall, serve as a separate agreement, or subgrant, by and between the City and the County as required by the "Intergovernmental Joint Cooperation Agreement and HOME Consortium Agreement," as amended, ("IJCAHCA") between Arapahoe County, Colorado and the City of Centennial, Colorado relating to the Conduct of Community Development Block Grant Program and HOME Investment Partnerships Program for Grant Years 2025-2027.

As described in the IJCAHCA, the City hereby authorizes the County to administer and control the performance of the Project described in this Agreement.

The City hereby approves for performance in the City or for the City's citizens' the Project described in this Agreement.

The City hereby agrees to the disbursal of CDBG funds to the Subrecipient as a subrecipient of the City.

The primary objective of Title I of the Housing and Community Development Act of 1974, as amended, and of the Community Development Block Grant (CDBG) Program under this Title is the development of viable urban communities, by providing decent housing, a suitable living environment and expanding economic opportunities, principally for low and moderate income persons.

The project by the Subrecipient known as **Aurora Regional Navigation Campus Recreation Area** (Project) will be carried out in accordance with the Scope of Services, attached to, and incorporated herein as Exhibit A.

The Subrecipient may proceed to incur costs for the Project upon receipt of an official "Notice to Proceed" from the County, pursuant to its administrative authority and control granted herein by the City.

## II. WORK TO BE COMPLETED BY THE SUBRECIPIENT

The grant funds are to be used only to provide services to CDBG-qualified beneficiaries.

## A. Payment

It is expressly agreed and understood that the total amount to be paid by the County under this Agreement shall not exceed **$250,000**. Drawdowns for the payment of eligible expenses shall be made against the line item budgets specified in the Project Budget and in accordance with performance criteria established in Exhibit A Scope of Services. The Parties expressly recognize that the Subrecipient is to be paid with CDBG funds received from the federal government, and that the obligation of the County to make payment to Subrecipient is contingent upon receipt of such funds. In the event that said funds, or any part thereof, are, or become, unavailable, then the County and City may immediately terminate or, amend this Agreement. To the extent C.R.S. § 29-1-110 is applicable, any financial obligation of the County or the City to the Subrecipient beyond the current fiscal year is also contingent upon adequate funds being appropriated, budgeted and otherwise available.

Upon expiration of this Agreement, as identified by the Agreement Date and Project Deadline (Deadline) in Exhibit A, the Subrecipient shall transfer to the County any CDBG funds on hand at the time of expiration and any accounts receivable attributable to the use of CDBG funds. These transferred funds shall revert to the County and be utilized for other qualified purposes in accordance with the amended IJCAHCA.

## B. Timeline

All Project activities shall be completed and draw requests submitted by the Deadline unless the Subrecipient notifies the County in writing thirty (30) days prior to the Deadline that the funds cannot be disbursed. An extension may be granted, in writing, in which all draw requests be submitted and Project activities shall be completed by thirty (30) days following the Deadline. In the event that the completion deadline falls on a weekend or holiday, the Deadline will be considered the work day prior to the scheduled completion date. If the Project requires additional time past the extended Deadline, the Agreement must be modified by agreement of the City, the County and the Subrecipient.

## C. Performance Criteria

In accordance with the funding application submitted by the Subrecipient for the Project, the criteria listed below are to be met during the execution of the Project as identified in Exhibit A Scope of Services.

1. Quantifiable Goals
2. Community Impact
3. Monthly Performance Standards

## D. Reporting Requirements

1. Project reports will be due within twenty (20) days following the end of each reporting period as specified in Exhibit A Scope of Services until the Project is completed.
2. The official annual audit and/or Financial Statements for the Subrecipient in which both revenues and expenditures for the CDBG Projects described herein are detailed are due

annually. The last completed official annual audit report and/or Financial Statements shall be due on May 31, and for four (4) years thereafter on May 31.

3. Non-profit organizations that expend $750,000 or more annually in federal funds shall comply with the Single Audit Act of 1984, as amended, as implemented in OMB Uniform Guidance §200.501, and other applicable federal regulations.

**E. Labor Standards (Davis-Bacon)**

Except for the rehabilitation of residential property that contains less than eight (8) units, the Subrecipient, and its contractor and all subcontractors shall comply with the Davis-Bacon Act, 40 U.S.C. 276a to 276a-7, and applicable regulations of the Department of Labor under 29 C.F.R. Part 5, requiring the payment of wages at rates of not less than those prevailing on similar construction in the locality as determined by the Secretary of Labor, when the project costs total $2,000 or more and the work is financed in whole or in part with assistance provided under this Agreement. The applicable Davis-Bacon wage rate schedule must be included in all bid and contract documents, as well as the "Federal Labor Standards Provisions", Form HUD-4010.

**F. Lead Based Paint Regulations**

If the Project involves acquisition, construction, demolition, rehabilitation, or any other activity related to residential housing, and the building was built prior to 1978, Lead Based Paint Laws and Regulations apply, as established in 24 CFR Parts 35 and 24 CFR 570.608. Further, all applicable federal and state laws relating to lead-based paint must be followed, including such regulations promulgated by the U.S. Environmental Protection Agency and the State Department of Public Health and Environment, including regulations for non-housing buildings. If the Subrecipient does not follow and document lead based paint laws and regulation compliance, the Subrecipient will not be eligible for reimbursement.

**G. Environmental Review**

Notwithstanding any provision of this Agreement, the Parties hereto agree and acknowledge that this Agreement does not constitute a commitment of funds or site approval, and that such commitment of funds or approval may occur only upon satisfactory completion of environmental review and, if required, receipt by Arapahoe County of a release of funds from the U.S. Department of Housing and Urban Development under 24 CFR Part 58. The Parties further agree that the provision of any funds to the Project is conditioned on Arapahoe County's determination to proceed with, modify, or cancel the Project based on the results of a subsequent environmental review.

**H. Uniform Relocation Act (URA)**

The Project is subject to the relocation and acquisition requirements of the Uniform Relocation Act of 1970, as amended, and implemented at 49 CFR Part 24; Section 104(d) of the Housing & Community Development Act, as amended, and implemented at 24 CFR Part 42; and Displacement, Relocation, Acquisition, and Replacement of Housing implemented at 24 CFR 570.606. The Subrecipient must comply with the County's Anti Displacement and Relocation Assistance Plan on file.

## I. Reversion of Assets

Any real property under the Subrecipient's control that was acquired or improved in whole or in part with CDBG funds in excess of $25,000, including CDBG funds provided to the Subrecipient in the form of a loan, shall either be:

1. used to meet one of the national objectives in 24 CFR Part 570.208 until five years after expiration of the Agreement, or for such longer period of time as is determined appropriate by the County; or
2. not used in accordance with Section II.I.1, in which event the Subrecipient shall pay to the County an amount equal to the current market value of the property less any portion of the value attributable to expenditures of non-CDBG funds for the acquisition of, or improvement to, the property. The payment is program income to the County. No payment is required after the period of time specified in Section II.I.1.

Should extensive renovations which would require the Subrecipient to discontinue usage of the property for more than 45 consecutive calendar days be necessary during the occupancy period, the Subrecipient may request a waiver from the County for the continuous usage requirement. The waiver is to be requested in writing no less than 30 calendar days prior to the anticipated date of discontinued usage.

If the facility is no longer utilized continuously by the Subrecipient for the purpose of meeting one of the national objectives in 24 CFR Part 570.208 for a period of no less than five calendar years from the initial date of improvement, then the Subrecipient shall notify the County in writing no less than 30 calendar days prior to the anticipated date of discontinued usage.

# III. RESPONSIBILITIES OF THE SUBRECIPIENT

## A. Federal Compliance

The Subrecipient shall comply with all applicable federal laws, regulations and requirements, and all provisions of the grant agreements received from the U.S. Department of Housing and Urban Development (HUD) by the County. These include but are not limited to compliance with the provisions of the Housing and Community Development Act of 1974 and all rules, regulations, guidelines and circulars promulgated by the various federal departments, agencies, administrations and commissions relating to the CDBG Program. A listing of some of the applicable laws and regulations are as follows:

1. 2 CFR Part 200;
2. 24 CFR Part 570;
3. 24 CFR Parts 84 and 85 as applicable per 24 CFR 570.502;
4. Title VI of the Civil Rights Act of 1964;
5. Title VIII of the Civil Rights Act of 1968;
6. Sections 104(b) and 109 of the Housing and Community Development Act of 1974;
7. Fair housing regulations established in the Fair Housing Act, Public Law 90-284, and Executive Order 11063;
8. Section 504 of the Rehabilitation Act of 1973;
9. Asbestos guidelines established in CPD Notice 90-44;

10. The Energy Policy and Conservation Act (Public Law 94-163) and 24 CFR Part 39;
11. Non-discrimination in employment, established by Executive Order 11246;
12. Equal employment opportunity and minority business enterprise regulations established in 24 CFR part 570.904;
13. Section 3 of the Housing and Urban Development Act of 1968;
    The purpose of section 3 is to ensure that employment and other economic opportunities generated by certain HUD financial assistance
    shall, to the greatest extent feasible, and consistent with existing Federal, State and local laws and regulations, be directed to low- and very low income persons, particularly those who are recipients of government assistance for housing, and to business concerns which provide economic opportunities to low- and very low-income persons.
14. Federal procurement rules when purchasing services, supplies, materials, or equipment. The applicable federal regulations are contained in: 24 CFR Part 85 or through 24 CFR Part 84, as applicable;
15. Lead Based Paint regulations established in 24 CFR Parts 35 and 570.608;
16. Audit Requirements established in OMB Uniform Guidance §200.501; and
17. Cost principles established in OMB Uniform Guidance §200.430 and §200.431 as applicable per 24 CFR 570.502;
18. Conflict of Interest:
    *a)* *Applicability.*
    (1) In the procurement of supplies, equipment, construction, and services by the County and by the Subrecipient, the conflict of interest provisions in 24 CFR 85.36 and 24 CFR 84.42, respectively shall apply.
    (2) In all cases not governed by 24 CFR 85.36 and 84.42, the provisions of 24 CFR 570.611 (2) shall apply. Such cases include the acquisition and disposition of real property and the provision of assistance by the County or by its Subrecipients to individuals, businesses, and other private entities under eligible activities that authorize such assistance (e.g., rehabilitation, preservation, and other improvements of private properties or facilities pursuant to 24 CFR 570.202; or grants, loans, and other assistance to businesses, individuals, and other private entities pursuant to 24 CFR 570.203, 570.204, 570.455, or 570.703 (i)).
    *b) Conflicts prohibited.* The general rule is that persons described in paragraph (c) of this section who exercise or have exercised any functions or responsibilities with respect to CDBG activities assisted under this part, or who are in a position to participate in a decision-making process or gain inside information with regard to such activities, may not obtain a financial interest or benefit from a CDBG-assisted activity, either for themselves or those with whom they have business or immediate family ties, during their tenure or for one year thereafter.
    *c)* *Persons covered.* The conflict of interest provisions of paragraph (b) of this section apply to any person who is an employee, agent, consultant, officer, or elected official or appointed official of the County, or any designated public agencies, or of the Subrecipient that are receiving funds under this part.
    *d)* *Exceptions.* Upon the written request of the County, HUD may grant an exception to the provisions of paragraph (b) of this section on a case-by-case

basis when it has satisfactorily met the threshold requirements of (d)(1) of this section, taking into account the cumulative effects of paragraph (d)(2) of this section.

(1) *Threshold requirements.* HUD will consider an exception only after the County has provided the following documentation:

i. A disclosure of the nature of the conflict, accompanied by an assurance that there has been public disclosure of the conflict and a description of how the public disclosure was made; and

ii. An opinion of the County's attorney that the interest for which the exemption is sought would not violate State or local law.

(2) *Factors to be considered for exceptions.* In determining whether to grant a requested exception after the County has satisfactorily met the requirements of paragraph (d)(1) of this section, HUD shall conclude that such an exception will serve to further the purposes of the Act and the effective and efficient administration of the County's program or project, taking into account the following factors, as applicable:

i. Whether the exception would provide a significant cost benefit or an essential degree of expertise to the program or project that would otherwise not be available;

ii. Whether an opportunity was provided for open competitive bidding or negotiation;

iii. Whether the person affected is a member of a group or class of low- or moderate-income persons intended to be the beneficiaries of the assisted activity, and the exception will permit such person to receive generally the same interests or benefits as are being made available or provided to the group or class;

iv. Whether the affected person has withdrawn from his or her functions or responsibilities, or the decision making process with respect to the specific assisted activity in question;

v. Whether the interest or benefit was present before the affected person was in a position as described in paragraph (b) of this section;

vi. Whether undue hardship will result either to the County or the person affected when weighed against the public interest served by avoiding the prohibited conflict; and

vii. Any other relevant considerations.

19. The Subrecipient cannot engage in a federally funded contract with any entity registered in the Lists of Parties Excluded From Federal Procurement or Nonprocurement Programs.
20. The Subrecipient must comply with the requirements of the Build America, Buy America (BABA) Act, 41 USC 8301 note, and all applicable rules and notices, as may be amended, if applicable to the Subrecipient's infrastructure project. Pursuant to HUD's Notice, "Public Interest Phased Implementation Waiver for FY 2022 and 2023 of Build America, Buy America Provisions as Applied to Recipients of HUD Federal Financial Assistance" (88 FR 17001), any funds obligated by HUD on or after the applicable listed effective dates, are subject to BABA requirements, unless excepted by a waiver.

**B. Non-Appropriations Clause**

The Subrecipient agrees that it will include in every contract it enters, which relies upon CDBG monies for funding, a non-appropriation clause that will protect itself, the City, and the County from any liability or responsibility or any suit which might result from the discontinuance of CDBG funding for any reason. Because this Subrecipient Agreement involves funds from a federal grant, to the extent there is a conflict the funding provisions of this Subrecipient Agreement, the federal grant and the federal statutes control rather than the provisions of Section 24-91-103.6, C.R.S. with regard to any public work projects.

**C. Expenditure Restrictions**

All CDBG funds that are approved by HUD for expenditure under the County's grant agreement, including those that are identified for the Subrecipient's Projects and activities, shall be allocated to the specific projects and activities described and listed in the grant agreements. The allocated funds shall be used and expended only for the projects and activities for which the funds are identified.

**D. Agreement Changes**

No projects or activities, nor the amount allocated therefore, may be changed without approval by the City and County and acceptance of the revised Final Statement and/or Consolidated Plan by HUD, if required. Changes must be requested in writing and may not begin until a modification to this Agreement is fully executed.

**E. Direct Project Supervision and Administration**

The Subrecipient shall be responsible for the direct supervision and administration of its respective projects or activities. This task shall be accomplished through the use of the Subrecipient's staff, agency and employees. The Subrecipient shall be responsible for any injury to persons or damage to property resulting from the negligent acts or errors and omissions of its staff, agents and employees. Because the Subrecipient is responsible for the direct supervision and administration of its projects or activities, the County shall not be liable or responsible for cost overruns by the Subrecipient on any projects or activities. The County shall have no duty or obligation to provide any additional funding to the Subrecipient if its projects or activities cannot be completed with the funds allocated by the County to the Subrecipient. Any cost overruns shall be the sole responsibility of the Subrecipient.

1. The Subrecipient agrees that all funds allocated to it for approved projects or activities shall be used solely for the purposes approved by the County. Said funds shall not be used for any non-approved purposes.

2. The Subrecipient agrees that the funds allocated for any approved projects or activities shall be sufficient to complete said projects or activities without any additional CDBG funding.

## F. Indemnity

To the extent allowed by law, the Subrecipient shall indemnify and hold harmless the County and its elected and appointed officials, officers, employees and agents from and against any and all losses, damages, liabilities, claims, suits, actions or costs, including attorney's fees, made, asserted or incurred as a result of any damage or alleged damage to person or property occasioned by the acts or omissions of Subrecipient, its officers, employees, agents, contractors or subcontractors, arising out of or in any way connected with the Project or the performance of this Agreement. In addition, and to the extent allowed by law, the Subrecipient shall indemnify and hold harmless the City and its elected and appointed officials, officers, employees and agents from and against any and all losses, damages, liabilities, claims, suits, actions or costs, including attorney's fees, made, asserted or incurred as a result of any damage or alleged damage to person or property occasioned by the acts or omissions of Subrecipient, its officers, employees, agents, contractors or subcontractors, arising out of or in any way connected with the Project or the performance of this Agreement.

Nothing in this Agreement shall be construed as a waiver of or limitation on any immunities, rights, or protections afforded to the Parties under the Colorado Governmental Immunity Act or any other applicable law. The Parties acknowledge that liability for claims may be controlled and limited by the provisions of such laws.

## G. Bonding and Insurance

If the Subrecipient's projects involve construction activities, any Contractor it uses for said activities shall be required to provide and maintain, until final acceptance by the Subrecipient of all work by such Contractor, the kinds and minimum amounts of insurance as follows:

1. Comprehensive General Liability: In the amount of not less than $1,000,000 combined single limit. Coverage to include:
    a. Premises Operations
    b. Products/Completed Operations
    c. Broad Form Contractual Liability
    d. Independent Contractors
    e. Broad Form Property Damage
    f. Employees as Additional Insured
    g. Personal Injury
    h. Arapahoe County, the City of Centennial and the Subrecipient as Additional Named Insured
    i. Waiver of Subrogation

2. Comprehensive Automobile Liability: In the amount of not less than $1,000,000 combined single limit for bodily injury and property damage. Coverage to include:
    a. Arapahoe County, the City of Centennial and the Subrecipient as additional Named Insured
    b. Waiver of Subrogation

3. Employers Liability and Workers Compensation: The Contractor shall secure and maintain employer's liability and Worker's Compensation Insurance that will protect it against any and all claims resulting from injuries to and death of workers engaged

in work under any contract funded pursuant to this Agreement. Coverage to include Waiver of Subrogation.

4. All referenced insurance policies and/or certificates of insurance shall be subject to the following stipulations:
   a. Underwriters shall have no rights of recovery subrogation against Arapahoe County, the City of Centennial, or the Subrecipient; it being the intent of the Parties that the insurance policies so effected shall protect the Parties and be primary coverage for any and all losses covered by the described insurance.
   b. The clause entitled "Other Insurance Provisions" contained in any policy including Arapahoe County and City of Centennial, as an additional named insured shall not apply to Arapahoe County, the City of Centennial, or the Subrecipient.
   c. The insurance companies issuing the policy or policies shall have no recourse against Arapahoe County, the City of Centennial, or the Subrecipient for payment of any premiums due or for any assessments under any form of any policy.
   d. Any and all deductibles contained in any insurance policy shall be assumed by and at the sole risk of the Contractor.

5. Certificate of Insurance: The Contractor shall not commence work under any contract funded pursuant to this Agreement until he has submitted to the Subrecipient, received approval thereof, certificates of insurance showing that he has complied with the foregoing insurance requirements. The Subrecipient shall also submit a copy of the Contractor's certificates of insurance to the County.

6. Notwithstanding the provisions contained in this paragraph (G) set forth hereinabove, the County and the City reserve the right to jointly modify or waive said provisions for projects or activities for which these provisions would prove prohibitive. The Subrecipient understands, however, that the decision to waive or modify those provisions is fully within the joint discretion of the County and the City.

In accordance with 24 CFR parts 84 and 85, the following bonding requirements shall apply to all projects exceeding the simplified acquisition threshold (currently $250,000):

1. A bid guarantee from each bidder equivalent to 5% of the bid price;
2. A performance bond on the part of the contractor for 100% of the contract price; and
3. A payment bond on the part of the contractor for 100% of the contract price.

**H. Records**

The Subrecipient shall maintain a complete set of books and records documenting its use of CDBG funds and its supervision and administration of the Project. Records are to include documentation verifying Project eligibility and national objective compliance, as well as financial and other administrative aspects involved in performing the Project. The Subrecipient shall provide full access to these books and records to the County, the City, the Secretary of HUD or his designee, the Office of Inspector General, and the General Accounting Office so that compliance with Federal laws and regulations may be confirmed. The Subrecipient further agrees to provide to the County and/or the City, upon request, a copy of any audit reports pertaining to the Subrecipient's financial operations

during the term of this Agreement. All records pertaining to the Project are to be maintained for a minimum of five years following close-out of the Project.

**I. Reporting**

The Subrecipient shall file all reports and other information necessary to comply with applicable Federal laws and regulations as required by the County and HUD. This shall include providing to the County the information necessary to complete annual Performance Reports in a timely fashion.

**J. Timeliness**

The Subrecipient shall comply with the performance standards established in Exhibit A of this Agreement. The Subrecipient understands that failure to comply with the established standards may lead to a cancellation of the Project and a loss of all unexpended funds.

**K. Reimbursement for Expenses**

The Subrecipient agrees that before the County can distribute any CDBG funds to it, the Subrecipient must submit to the County's Housing and Community Development Services Division documentation in the form required by that Division which properly and fully identifies the amount which the Subrecipient is requesting at that time. The County shall have ten (10) working days to review the request. Upon approval of the request, the County will distribute the requested funds to the Subrecipient as soon as possible.

**L. Program Income**

All program income directly derived from the Arapahoe County Community Development Block Grant Program received by the Subrecipient will be returned to the County unless authorized in Exhibit A Scope of Services to be retained by the Subrecipient and dispersed for its approved CDBG Project activities. If the retention and re-use of Program Income is authorized, it must be dispersed for its approved CDBG Project activities before additional CDBG funds are requested from the County. Following completion of the Subrecipient's Arapahoe County/City of Centennial CDBG Projects, all program income directly generated from the use of CDBG funds will be remitted to the County and the City.

**M. Real Property**

Real property acquired in whole or in part with CDBG funds shall be utilized in accordance with the scope and goals identified in Exhibit A Scope of Services attached to and made a part of this Agreement. Should the property in question be sold or otherwise disposed of, or the approved property usage discontinued, the Subrecipient shall adhere to the requirements of 24 CFR Parts 84 or 85 (as applicable) regarding the use and disposition of real property.

**N. State, County and City Law Compliance**

All responsibilities of the Subrecipient enumerated herein shall be subject to applicable State of Colorado statutes, rules and regulations as well as applicable County and City ordinances, resolutions, rules, and regulations.

## O. Subcontracts

If subcontracts are used on the Project, the Subrecipient agrees that the provisions of this Agreement shall apply to any subcontract.

## P. Suspension or Termination

This Agreement may be immediately suspended or terminated upon written notification from the County if the Subrecipient materially fails to comply with any term of this Agreement. This Agreement may also be terminated for convenience by mutual agreement of the County, the City and the Subrecipient.

## Q. Urban County Designation

In the event that the Unit of General Local Government should withdraw from the County's "Urban County" designation, this Agreement shall terminate as of the termination date of the County's CDBG grant Agreement with HUD.

## R. Certification

The Subrecipient certifies that to the best of its knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement; and,

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

## S. Disallowance

If it is determined by HUD or other federal agency that the expenditure, in whole or in part, for the Subrecipient's Project or activity was improper, inappropriate or ineligible for reimbursement, then the Subrecipient shall reimburse the County and the City to the full extent of the disallowance.

### T. Verification of Lawful Presence

The Subrecipient shall be responsible for ensuring compliance with C.R.S. Section 24-76.5-103 by verifying the lawful presence of all persons eighteen years of age or older who apply for any benefits funded in whole or in part by the grant funds that are the subject of this Agreement. Subrecipient shall verify lawful presence in the manner required by the statute, and shall provide proof of compliance upon the request of the County.

## IV. RESPONSIBILITIES OF THE COUNTY

### A. Administrative Control

The Parties recognize and understand that the County will be the governmental entity required to execute all grant agreements received from HUD pursuant to the County's requests for CDBG funds. Accordingly, the Subrecipient agrees that as to its projects or activities performed or conducted under any CDBG agreement, the County shall have the necessary administrative control required to meet HUD requirements. The City shall, within a reasonable time following written request, be provided access to review and if requested copies of County held documents and records produced in the administration of this Agreement and the Project without additional cost.

### B. Performance and Compliance Monitoring

The County's administrative obligations to the Subrecipient pursuant to paragraph A above shall be limited to the performance of the administrative tasks necessary to make CDBG funds available to the Subrecipient and to provide Housing and Community Development Services staff whose job it will be to monitor the various projects funded with CDBG monies to monitor compliance with applicable Federal laws and regulations.

### C. Reporting to HUD

The County will be responsible for seeing that all necessary reports and information required of the County and the City are filed with HUD and other applicable Federal agencies in a timely fashion.

## V. EXTENT OF THE AGREEMENT

This Agreement, including any documents attached as exhibits which are hereby incorporated herein by reference, represents the entire and integrated agreement between the County, the City and Subrecipient and supersedes all prior negotiations, representations or agreements, either written or oral. Any amendments to this Agreement must be in writing and signed by the County, the City and Subrecipient. If any portion of this Agreement is found by a court of competent jurisdiction to be void and/or unenforceable, it is the intent of the Parties that the remaining portions of this Agreement shall be of full force and effect.

## VI. THIRD-PARTY BENEFICIARIES

It is expressly understood and agreed that the enforcement of this Agreement and all rights of action relating thereto shall be strictly reserved to the Parties hereto. Nothing contained in this Agreement shall give or allow any claim or right of action whatsoever by any other third person.

## VII. NOTICES

Notices to be provided under this Agreement shall be given in writing and either delivered by hand or deposited in the United States mail with sufficient postage to the addresses set forth:

To the County: Arapahoe County Attorney
5334 S. Prince Street
Littleton, CO 80120-1136

and

Arapahoe County Community Development, Housing & Homeless Services
1690 W. Littleton Blvd., #300
Littleton, CO 80120-2069

To the City: City of Centennial
13133 E. Arapahoe Rd.
Centennial, CO 80112

To the Subrecipient: City of Auora
Housing and Community Development
15151 E. Alameda Parkway
Aurora, CO 80012

In Witness Whereof, the Parties have caused this Agreement to be duly executed this

_____ day of _____, _____.

City: City of Centennial

Name & Title: _____

Signature: _____

Approved As to Form: _____
City Attorney

Attest: _____
City Clerk or Deputy City Clerk

Subrecipient: City of Aurora

_____
Signature

_____
Name & Title

Board of County Commissioners
Arapahoe County, Colorado

_____
Katherine Smith on behalf of the Board of County Commissioners
Pursuant to Resolution #

# EXHIBIT A

## SCOPE OF SERVICES

Subrecipient: **City of Aurora**
Project Name: **Aurora Regional Navigation Campus Recreational Area**
Project #: **CEPF2500**
Program Name: **Community Development Block Grant (CDBG)**
CFDA #: **CDBG 14.218**

AGREEMENT AMOUNT: **$250,000**
AGREEMENT END DATE AND PROJECT DEADLINE: **April 30, 2027**

### INTRODUCTION

This Scope of Services is attached to and incorporated into the Subrecipient Agreement made among the City of Centennial (hereinafter referred to as the City), the Board of County Commissioners of the County of Arapahoe, State of Colorado, (hereinafter referred to as the County) and **City of Aurora** (hereinafter referred to as the Subrecipient) for the conduct of a Community Development Block Grant (CDBG) Project. The purpose of this Scope of Services is to further describe the project requirements referenced in Section II. C. - Performance Criteria of the Subrecipient Agreement.

### 1. FEDERAL REGULATORY INFORMATION

CDBG National Objective[1]: Benefit to low- and moderate- income Housing - LMC

HUD Matrix Code: 03C – Homeless Facilities Accomplishment Type: LMC: Public Facilities

Proposed Number of Beneficiaries: 300

*Beneficiaries are to be counted by the number of total ☒ PEOPLE or ☐ HOUSEHOLDS who will benefit from the project (including all members of a household).

The Project will be carried out under the:
☐ CDBG Area Benefit definition ☒ CDBG Limited Clientele definition

For Limited Clientele Activities: Select which method of income verification will be used:
☐ N/A ☒ Self-Certification ☐ Verification with supporting income documentation

If income will be verified, select the method that will be used to determine annual household income:
☒ Self-Certification ☐ Part 5 Section 8 ☐ Census Long Form ☐ IRS Form 1040 Long Form

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For descriptions of each income verification method and required documentation, go to:
https://www.hudexchange.info/incomecalculator/
This website provides an on-line income calculator for each of the three verification methods. The use of the calculator is required and a print-out of the completed calculator for each household assisted must be maintained on file.

## 2. ACTIVITY DESCRIPTION/PERFORMANCE GOALS

### a. Purpose (short description of program purpose)

The overall purpose of this project is to create a safe, accessible, and restorative outdoor recreational space for individuals and families experiencing homelessness.

The addition of this outdoor area will provide shelter guests with opportunities for physical activity, stress reduction, social connection, and healing—key components that support mental and physical well-being during periods of crisis.

By transforming underutilized exterior space into a welcoming environment with seating, shade, greenery, and activity areas, the project will enhance the shelter's overall service capacity and improve the quality of life for residents. This investment will strengthen the shelter's ability to promote stability, dignity, and positive outcomes for those working toward long-term housing security.

### b. Goals and Community Impact

The overarching goals of this project include, but aren't limited to the following:

- **Improve the health and well-being of shelter residents** by providing safe, outdoor space that encourages physical activity, reduces stress, and supports mental health during periods of crisis.
- **Increase access to restorative, trauma-informed environments** by creating a welcoming outdoor area designed to promote calm, dignity, and emotional regulation for individuals and families experiencing homelessness.
- **Enhance opportunities for positive social interaction and community-building** through shared outdoor areas that support relationship-building, group activities, and structured programming.
- **Expand the shelter's service capacity** by integrating outdoor recreational space into case management, youth programming, wellness activities, and therapeutic services.
- **Promote long-term stability and housing readiness** by improving residents' overall quality of life, which research shows is linked to increased engagement in services and improved housing outcomes.
- **Transform previously unused or underutilized land** into a functional community asset that strengthens the physical environment of the shelter and surrounding neighborhood.

Additionally, the anticipated community impact of this project includes:

- **Creates meaningful benefits** for both shelter residents and the broader community by supporting health, stability, and emotional well-being.
- **Reduces the need for residents to seek recreation or rest in public spaces**, helping ease pressure on nearby parks, businesses, and neighborhoods.
- **Strengthens the community's overall response to homelessness** by enhancing the shelter's capacity to provide trauma-informed, person-centered services.
- **Improves residents' wellness and social connections**, increasing their ability to engage in workforce programs, case management, and long-term housing plans.

- **Contributes to a healthier, more inclusive, and more resilient community** where all individuals have opportunities to thrive.

**c. Project Address**

15500 E 40th Avenue, Denver, CO 80239 – Aurora Regional Navigation Campus

**d. Name of Organization Carrying out the Activity**

☒ Same as Subrecipient

Organization is: ☒Another unit of local gov't; ☐Another public agency; ☐CBDO only; ☐ Subrecipient only; ☐CBDO designated as Subrecipient

**e. Local Jurisdictions rules and regulations/ADA**

Subrecipient agrees that it has read and understands the local jurisdiction's rules and regulations and local codes pertaining to the work and that all work will be permitted with the municipality and completed according to its rules and regulations. Subrecipient will perform the work in accordance with the Americans with Disabilities Act (ADA).

**f. Detailed Program Requirements**

- All records required by the Federal regulations specified in 24 CFR 570.506 that are pertinent to the activities to be funded under this Agreement must be retained. Such records shall include but not be limited to:
    - Records providing a full description of each activity undertaken;
    - Records demonstrating that each activity undertaken meets one of the National Objectives of the CDBG program;
    - Records required to determine the eligibility of activities;
    - Records required to document the acquisition, improvement, use or disposition of real property acquired or improved with CDBG assistance;
    - Records documenting compliance with the fair housing and equal opportunity components of the CDBG program;
    - Financial records as required by 24 CFR 570.502, and 24 CFR 84.21−28; and
    - Other records necessary to document compliance with Subpart K of 24 CFR Part 570.

- The use and disposition of real property and equipment under this Agreement shall be in compliance with the requirements of 2 CFR 200, Property Standards (200.310-200.316) as applicable.

- Bid packet must include Davis-Bacon bid language, Davis-Bacon wage decision, HUD-4010 (Federal Labor Standards) and Section 3 Clause.

- Each Contract must include the correct Davis-Bacon wage decision, Federal Labor Standards and Section 3 Clause.

- There is a general prohibition against the use of any lead-based paint in connection with any CDBG activity involving the construction or rehabilitation of public facilities.

- The selected general contractor must be registered in www.SAM.gov, with no active exclusions, meaning the contractor is eligible to receive federal funds, as determined by the www.SAM.gov search using the contractor name and/or UEI number, as provided in the bid submission.

- General Contractor will be responsible for Davis-Bacon and Related Acts (DBRA) compliance.

- Every effort to use local business firms and contract with small, minority-owned and/or women-owned (MBE/WBE), and Section 3 businesses in the procurement process should be made to the maximum extent feasible.

- City of Aurora will manage and oversee the procurement and contracting process.

- City of Aurora will facilitate and administer contractor payments and oversight.

- Arapahoe County will provide reimbursement payments to the City of Aurora, as requested and documented in approved Drawdown Requests.

- Final Drawdown Request must be accompanied by a year-end Completion Report, highlighting project accomplishments.

**g. Program Income**

Program income is the gross income received by the Subrecipient directly generated from the use of CDBG funds under this Agreement. Program income includes:

- Proceeds from the sale or lease of property purchased or improved with CDBG funds until five years after the termination of this Agreement;
- Proceeds from the sale or lease of equipment purchased with CDBG funds;
- Gross income from the use or rental of real or personal property acquired, constructed or improved by the Subrecipient less costs incidental to the generation of income;
- Payments of principal and interest on loans made by the Subrecipient using CDBG funds;
- Proceeds from the sale of loans or obligations secured by loans made with CDBG funds;
- Interest earned on program income pending its disposition (NOTE: interest earned on CDBG funds held in revolving loan funds is not program income and must be remitted to the U.S. Treasury at least annually); and
- Funds collected through special assessments on properties not owned and occupied by LMI households in order to recover the CDBG portion of a public improvement.

The County ☐ authorizes ☒ does not authorize the Subrecipient to retain Program Income to be used for eligible CDBG activities. If authorized, Program income may be used for the following purposes:

**Reporting program income**: On February 28 of each year, the Subrecipient must report to the County on the amount of Program Income received, less costs incidental to the generation of Program Income, that is in excess of $25,000. Any Program Income in excess of the amount of CDBG funds identified in Section i. Budget must be repaid to the County.

**i. Budget**

| ITEM | TOTAL BUDGET | AMOUNT PAID BY CITY |
|---|---|---|
| Project Permits | $2,500 | $2,500 |
| Contract Services (Construction Costs) | $247,500 | $247,500 |
| **TOTAL** | $250,000 | $250,000 |

The amounts in each budget line item may be adjusted with the written approval of the County; provided, however, that the total amount of the award does not change.

**3. DRAW REQUESTS**

a. Draw cover sheet showing itemized list of expenditures (CDHSS form)
b. Supporting documentation (check all that apply):
   - ☒ Third-party invoices or receipts
   - ☒ Check copies showing payment cashment (cancelled checks)
   - ☒ Lien Waivers
   - ☒ Davis-Bacon Certified Payrolls
   - ☒ Federal Accountability and Transparency Act form (Attachment 1)*

     **Per the Federal Accountability and Transparency Act of 2006 as amended, compensation data for certain officials must be reported. The report form is attached herein as Attachment 1. This form must be submitted with the first draw request and updated if there are changes*

*Note: Payments on draws submitted after October 20th may be delayed due to end-of-year HUD reporting*

**4. REPORTING:**

Data collection must be completed demonstrating income eligibility and achievements met towards meeting the objectives described in Section 2 Activity Description. The disbursement of funds is contingent upon the receipt of the required information.

Reports are due quarterly to provide updates on the number of units leased and occupied, as well as the demographic information for each household, which will ensure proper documentation for HUD accomplishment reports. Reports must include:

- No. of beneficiaries served during the reporting period
- Demographic information* for ☒ the individual served, or ☐ each household member
- Household income*
- Brief narrative report on activities contained in Section 2

*CDHSS will provide a form for the collection of beneficiary income and demographic information; however, the Subrecipient may use its own form, or a form used for another fund source for the same program, provided that the following information is collected:

- Unique identifier: Name and address
- Whether the head of household is female and/or disabled
- Whether the head of household is aged 62 years or older
- Total number of household members
- Total income of all household members
- Ethnicity: Hispanic or Latino OR Not Hispanic or Latino of each household member
- The race of each household member:
  - White
  - Black or African American
  - Asian
  - American Indian or Alaska Native
  - Native Hawaiian or Other Pacific Islander
  - American Indian or Alaska Native and White
  - Asian and White
  - Black or African American and White
  - American Indian or Alaska Native and Black or African American
  - Other Multi-Racial

  *NOTE: Both ethnicity AND race category must be selected for each household member*
- Signature attesting to the accuracy of the information submitted.

## 5. RECORD-KEEPING AND MONITORING

Subrecipient shall retain on file the following documents for a period of five years beyond the final close-out of this grant. Files shall be made available to Arapahoe County, the Department of Housing and Urban Development, the Office of Inspector General, the General Accounting Office, or any other federal regulatory agency, upon request for monitoring purposes.

1. Agreement between County and Subrecipient
2. Draw Requests and supporting documentation (see Section IV Draw Requests)
3. Beneficiary Data (see Section V Reporting)
4. Annual audits
5. Records of compliance with federal procurement rules when the Subrecipient awards contracts, utilizing CDBG funds, for services, supplies, materials or equipment, that are in the amount of $100,000 or more, or when CDBG funds, in any amount, are used for construction activities. Subrecipient should follow their local jurisdiction or State procurement policies; provided that they are not in conflict with applicable federal law. Labor clauses contained in HUD-4010 and the applicable Davis-Bacon wage rate decision must be a physical part of a bid package. *24 CFR 85.36*
   a. Copies of bid documents
   b. Copies of contracts

    c. Copies of all payments and supporting documentation to contractors and vendors
6. Records pertaining to Labor Laws and Requirements
   *http://www.hud.gov/offices/adm/hudclips/forms/files/4010.pdf*
7. Davis-Bacon wage rate decisions when project costs are $2,000 or more
8. Davis-Bacon weekly payroll records, including overtime records
9. Section 3 outreach efforts, for contracts between the County and Subrecipient that are in the amount of $200,000 or more, and for contracts between the Subrecipient and its sub-contractors that are in the amount of $200,000 or more
    a. Women and Minority Business Enterprise - outreach efforts and records of contracts with woman- and minority-owned businesses
    b. Copies of contracts with sub-contractors
10. Records of lead-based paint assessment, abatement and final clearance, if applicable
11. Records of asbestos assessment, abatement and final clearance, if applicable
12. Records of acquisition and/or relocation, if applicable

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FOR COUNTY USE ONLY – FEDERAL IDIS REPORTING

1. Performance Goal: ☒Create suitable living environments; ☐Provide decent affordable housing; ☐Create economic opportunities
2. Performance Outcome: ☒ Availability/Accessibility; ☐ Affordability; ☐ Sustainability
3. Check box if project address is to be marked as confidential ☐
4. Activity Purpose: ☐Prevent Homelessness; ☒Help the Homeless; ☐Help those with HIV/AIDS; ☒Help persons with disabilities
5. ☐Accomplishments to be reported at another activity: IDIS #_____
6. Activity being carried out by Grantee? ☐yes; ☒no If yes, activity is being carried out through: ☐Employees; ☐ Contractors; ☐ Both
7. If Agreement is with another County department, the activity will be carried out by: ☐County employees; ☐Contractors;
   ☐Both
8. Area Type: ☐CDFO Area; ☐Local Target Area; ☐Strategy Area
9. Special Characteristics: ☐Presidentially Declared major Disaster Area; ☐Historic Preservation Area; ☐Brownfield Redevelopment Area – indicate number of acres remediated: _____
10. Activity Information: ☐One-for-One Replacement; ☐Displacement; ☐Favored Activity; ☐ Special Assessment; ☐Revolving Fund; ☐Float Funded

RESOLUTION NO. R2026- ____

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, APPROVING AN INTERGOVERNMENTAL AGREEMENT BY AND AMONG THE CITY OF CENTENNIAL, ARAPAHOE COUNTY, AND THE CITY OF AURORA FOR THE ACCEPTANCE AND USE OF COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS.

WHEREAS, the City of Aurora is a home rule municipality organized under the laws of the State of Colorado; and

WHEREAS, the Aurora Regional Navigation Campus (ARNC) opened in November 2025 and provides shelter and supportive services to individuals and families experiencing homelessness; and

WHEREAS, Arapahoe County receives federal Community Development Block Grant (CDBG) funds and has partnered with the City of Centennial for the administration and distribution of such funds; and

WHEREAS, Arapahoe County and the City of Centennial desire to provide CDBG funding to the City of Aurora, as a subrecipient, for the construction of an outdoor recreational area at the ARNC; and

WHEREAS, the proposed outdoor recreational area will provide a safe and healthy environment for ARNC guests and support the delivery of trauma-informed services; and

WHEREAS, the project will transform underutilized land into a functional community asset that strengthens both the shelter environment and the surrounding neighborhood; and

WHEREAS, the City Council finds that acceptance of such funding and entry into the intergovernmental agreement is in the best interests of the City and its residents.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, THAT:

Section 1. The intergovernmental agreement by and among the City of Centennial, Arapahoe County, and the City of Aurora, under which the City will serve as a subrecipient of Community Development Block Grant funds for the construction of an outdoor recreational area at the Aurora Regional Navigation Campus, is hereby approved.

Section 2. The Mayor and City Clerk are hereby authorized to execute the attached agreement in substantially the form presented at this meeting with such technical additions, deletions, and variations as may be deemed necessary or appropriate by the City Attorney.

Section 3. All resolutions or parts of resolutions of the City in conflict herewith are hereby rescinded.

RESOLVED AND PASSED this _____ day of _____, 2026.

_____
MIKE COFFMAN, Mayor

ATTEST:

_____
KADEE RODRIGUEZ, City Clerk

APPROVED AS TO FORM:

PETER A. SCHULTE, CITY ATTORNEY

By: Andrea Wood GK
_____
ANDREA WOOD, Assistant City Attorney

# CITY OF AURORA
## Council Agenda Commentary

| |
|---|
| **Item Title:** Wild Horse Reservoir Administrative (Resolution) |
| **Item Initiator:** Sarah Young, Assistant General Manager of Planning and Engineering, Aurora Water |
| **Staff Source/Legal Source:** Sarah Young, Assistant General manager of Planning and Engineering, Aurora Water / Ian Best, Assistant City Attorney |
| **Outside Speaker:** N/A |
| **Strategic Outcome:** Healthy: Connecting natural and built environments with multimodal networks, ensuring access to parks and recreation, and preserving sustainable water supplies. |

**COUNCIL MEETING DATES:**

**Study Session:** 8/10/2026

**Regular Meeting:** 8/24/2026

**2nd Regular Meeting (if applicable):** N/A

**Item requires a Public Hearing:** ☐ Yes ☐ No

**ITEM DETAILS** *(Click in highlighted area below bullet point list to enter applicable information.)*

- Waiver of reconsideration requested, and if so, why
- Sponsor name
- Staff source name and title / Legal source name and title
- Outside speaker name and organization
- Estimated time: (For Study Session items only indicate combined time needed for presentation and discussion)

Sarah Young, Assistant General Manager of Planning and Engineering, Aurora Water / Ian Best, Assistant City Attorney

**ACTIONS(S) PROPOSED** *(Check all appropriate actions)*

☐ Approve Item and Move Forward to Study Session

☒ Approve Item and Move Forward to Regular Meeting

☐ Information Only

☐ Approve Item with Waiver of Reconsideration
*Reason for waiver is described in the Item Details field above.*

☐ Approve Item as Proposed at Policy Committee

☐ Approve Item as Proposed at Study Session

☐ Approve Item as Proposed at Regular Meeting

**PREVIOUS ACTIONS OR REVIEWS:**

**Policy Committee Name:** Water Policy

**Policy Committee Date:** 7/15/2026

**Action Taken/Follow-up:** ***(Check all that apply)***

☒ Recommends Approval

☐ Does Not Recommend Approval

☐ Forwarded Without Recommendation

☒ Minutes Not Available

☐ Minutes Attached

**HISTORY** *(Dates reviewed by City council, Policy Committees, Boards and Commissions, or Staff. Summarize pertinent comments. ATTACH MINUTES OF COUNCIL MEETINGS, POLICY COMMITTEES AND BOARDS AND COMMISSIONS.)*

On July 15, 2026, the Water Policy Committee supported moving a Resolution expressing the Aurora City Council's approval and delegation of authority to the General Manager of Aurora Water to administratively approve certain, limited, Intergovernmental Agreements related to Wild Horse Reservoir forward to the August 10, 2026 Study Session.

**ITEM SUMMARY** *(Brief description of item, discussion, key points, recommendations, etc.)*

This Resolution will allow Aurora Water to efficiently plan, permit, and construct Wild Horse Reservoir by authorizing the General Manager of Aurora Water to administratively approve intergovernmental agreements so long as they: (1) are related to Wild Horse Reservoir; and (2) obligate Aurora Water to financial expenditures of $50,000.00 or less.

**FISCAL IMPACT**

Select all that apply. (If no fiscal impact, click that box and skip to "Questions for Council")

☐ Revenue Impact ☐ Budgeted Expenditure Impact ☐ Non-Budgeted Expenditure Impact
☐ Workload Impact ☒ No Fiscal Impact

**REVENUE IMPACT**
*Provide the revenue impact or N/A if no impact. (What is the estimated impact on revenue? What funds would be impacted? Provide additional detail as necessary.)*

N/A

**BUDGETED EXPENDITURE IMPACT**
*Provide the budgeted expenditure impact or N/A if no impact. (List Org/Account # and fund. What is the amount of budget to be used? Does this shift existing budget away from existing programs/services? Provide additional detail as necessary.)*

N/A

**NON-BUDGETED EXPENDITURE IMPACT**
*Provide the non-budgeted expenditure impact or N/A if no impact. (Provide information on non-budgeted costs. Include Personal Services, Supplies and Services, Interfund Charges, and Capital needs. Provide additional detail as necessary.)*

N/A

**WORKLOAD IMPACT**
*Provide the workload impact or N/A if no impact. (Will more staff be needed or is the change absorbable? If new FTE(s) are needed, provide numbers and types of positions, and a duty summary. Provide additional detail as necessary.)*

N/A

**QUESTIONS FOR COUNCIL**

Does the Council support moving a Resolution expressing the Aurora City Council's approval and delegation of authority to the General Manager of Aurora Water to administratively approve certain, limited, Intergovernmental Agreements related to Wild Horse Reservoir forward to the August 24, 2026 Council meeting?

## LEGAL COMMENTS

Council shall act only by ordinance, resolution or motion. All legislative enactments must be in the form of ordinances; all other actions, except as herein provided, may be in the form of resolutions or motions. (Section 5-1, Aurora City Charter)(Best).

RESOLUTION NO. R2026- ____

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, EXPRESSING THE AURORA CITY COUNCIL'S APPROVAL AND DELEGATION OF AUTHORITY TO THE GENERAL MANAGER OF AURORA WATER TO ADMINISTRATIVELY APPROVE CERTAIN, LIMITED, INTERGOVERNMENTAL AGREEMENTS RELATED TO WILD HORSE RESERVOIR

WHEREAS, the City of Aurora, acting by and through its Utility Enterprise ("Aurora Water") is in the process of planning, permitting and constructing Wild Horse Reservoir to be in Park County, Colorado; and

WHEREAS, Wild Horse Reservoir will be critical to Aurora Water's long-term ability to provide safe and reliable drinking water to Aurora residents; and

WHEREAS, the planning, permitting and constructing Wild Horse Reservoir requires cooperation with federal, state, and local governmental entities, including but not limited to the Bureau of Land Management and Park County, Colorado, which often necessitates intergovernmental agreements between the parties to memorialize their respective rights and obligations; and

WHEREAS, the Aurora City Code requires intergovernmental agreements to be signed by the Mayor after authorization by a majority vote of the members of City Council voting (City Charter Section 3-2; City Code Section. 2-31(b)(2)); and

WHEREAS, the City Council may exercise the powers, privileges and duties and granted and conferred by the Colorado Constitution, statutes, and City Charter (City Charter Section 3-9; City Code Section 2-32); and

WHEREAS, to efficiently plan, permit, and construct Wild Horse Reservoir, the City Council finds that it is in the best interest of the health, safety, and welfare of Aurora residents to authorize the General Manager of Aurora Water to administratively approve intergovernmental agreements so long as they: (1) are related to Wild Horse Reservoir; and (2) obligate Aurora Water to financial expenditures of $50,000.00 or less.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, THAT:

Section 1. The Aurora City Council hereby delegates authority to the General Manager of Aurora Water to administratively approve (and execute) intergovernmental agreements, and any associated amendments, that: (1) are related to Wild Horse Reservoir; and (2) obligate Aurora Water to financial expenditures of $50,000.00 or less.

Section 2. City Council hereby directs Aurora Water to provide a list, including a short summary of important terms, of all such intergovernmental agreements executed in accordance with this Resolution to City Council's Water Policy Committee for each meeting until Wild Horse Reservoir is completed and operational.

Section 3. All resolutions or parts of resolutions of the City in conflict herewith are hereby rescinded.

RESOLVED AND PASSED this _____ day of _____, 2026.

_____
MIKE COFFMAN, Mayor

ATTEST:

_____
KADEE RODRIGUEZ, City Clerk

APPROVED AS TO FORM:

PETER A. SCHULTE, CITY ATTORNEY

Ian J Best RLA
_____
By: IAN BEST, Assistant City Attorney

# CITY OF AURORA
## Council Agenda Commentary

| |
|---|
| **Item Title:** Request for Support of Proposition 308 (Resolution) |
| **Item Initiator:** Shonnie Cline, Deputy Director of Internal & External Relations, Aurora Water |
| **Staff Source/Legal Source:** Shonnie Cline, Deputy Director of Internal & External Relations, Aurora Water / Ian Best, Sr. Asst. City Attorney |
| **Outside Speaker:** N/A |
| **Strategic Outcome:** Healthy: Connecting natural and built environments with multimodal networks, ensuring access to parks and recreation, and preserving sustainable water supplies. |

**COUNCIL MEETING DATES:**

**Study Session:** 8/10/2026

**Regular Meeting:** 8/24/2026

**2nd Regular Meeting (if applicable):** N/A

**Item requires a Public Hearing:** ☐ Yes ☒ No

**ITEM DETAILS** *(Click in highlighted area below bullet point list to enter applicable information.)*

- Waiver of reconsideration requested, and if so, why
- Sponsor name
- Staff source name and title / Legal source name and title
- Outside speaker name and organization
- Estimated time: (For Study Session items only indicate combined time needed for presentation and discussion)

Shonnie Cline, Deputy Director of Internal and External Relations, Aurora Water / Ian Best, Assistant City Attorney

**ACTIONS(S) PROPOSED** *(Check all appropriate actions)*

☐ Approve Item and Move Forward to Study Session

☒ Approve Item and Move Forward to Regular Meeting

☐ Information Only

☐ Approve Item with Waiver of Reconsideration
*Reason for waiver is described in the Item Details field above.*

☐ Approve Item as Proposed at Policy Committee

☐ Approve Item as Proposed at Study Session

☐ Approve Item as Proposed at Regular Meeting

**PREVIOUS ACTIONS OR REVIEWS:**

**Policy Committee Name:** Federal, State & Intergovernmental Relations

**Policy Committee Date:** N/A

**Action Taken/Follow-up:** ***(Check all that apply)***

☒ Recommends Approval ☐ Does Not Recommend Approval

☐ Forwarded Without Recommendation ☒ Minutes Not Available

☐ Minutes Attached

**HISTORY** *(Dates reviewed by City council, Policy Committees, Boards and Commissions, or Staff. Summarize pertinent comments. ATTACH MINUTES OF COUNCIL MEETINGS, POLICY COMMITTEES AND BOARDS AND COMMISSIONS.)*

On July 16, 2026, the Federal, State and Intergovernmental Relations (FSIR) Committee recommended the City of Aurora formally support Proposition 308 and forward to the August 10, 2026 Study Session.

**ITEM SUMMARY** *(Brief description of item, discussion, key points, recommendations, etc.)*

Staff is requesting City Council approval for the City of Aurora to formally support Proposition 308, Protecting Colorado's Lands and Water, a statewide ballot measure that would provide a dedicated funding source for protecting Colorado's forests, watersheds, water resources, wildlife habitat, and outdoor recreation opportunities.

Proposition 308 would not create a new tax or increase existing tax rates. Instead, it would allow the State of Colorado to retain and dedicate a portion of existing sales tax revenue generated from sporting goods and outdoor recreation equipment to conservation, forest management, watershed restoration, and wildfire mitigation projects.

For Aurora Water, healthy forests and watersheds are essential to protecting the city's long-term drinking water supplies. Catastrophic wildfires can significantly degrade source water quality, damage critical infrastructure, increase water treatment costs, and threaten the resilience of the watersheds that supply drinking water to Aurora and communities throughout Colorado. Investing in watershed protection and forest health is a proactive approach that helps reduce those risks.

Aurora Water routinely partners with local, state, and federal agencies on watershed protection and forest restoration projects. Supporting Proposition 308 is consistent with Aurora Water's commitment to protecting long-term water supplies and improving watershed resilience across Colorado.

The Federal, State and Intergovernmental Relations Committee reviewed this request on July 16, 2026, and voted to recommend that City Council formally support Proposition 308.

Staff recommends that City Council approve the City of Aurora's formal support of Proposition 308.

**FISCAL IMPACT**

Select all that apply. (If no fiscal impact, click that box and skip to "Questions for Council")

☐ Revenue Impact ☐ Budgeted Expenditure Impact ☐ Non-Budgeted Expenditure Impact
☐ Workload Impact ☒ No Fiscal Impact

**REVENUE IMPACT**
*Provide the revenue impact or N/A if no impact. (What is the estimated impact on revenue? What funds would be impacted? Provide additional detail as necessary.)*

N/A

**BUDGETED EXPENDITURE IMPACT**
*Provide the budgeted expenditure impact or N/A if no impact. (List Org/Account # and fund. What is the amount of budget to be used? Does this shift existing budget away from existing programs/services? Provide additional detail as necessary.)*

N/A

**NON-BUDGETED EXPENDITURE IMPACT**
*Provide the non-budgeted expenditure impact or N/A if no impact. (Provide information on non-budgeted costs. Include Personal Services, Supplies and Services, Interfund Charges, and Capital needs. Provide additional detail as necessary.)*

N/A

**WORKLOAD IMPACT**

*Provide the workload impact or N/A if no impact. (Will more staff be needed or is the change absorbable? If new FTE(s) are needed, provide numbers and types of positions, and a duty summary. Provide additional detail as necessary.)*

N/A

## QUESTIONS FOR COUNCIL

Does Council support moving the support for Proposition 308 forward to the August 24, 2026 Council meeting.

## LEGAL COMMENTS

Council shall act only by ordinance, resolution or motion. All legislative enactments must be in the form of ordinances; all other actions, except as herein provided, may be in the form of resolutions or motions. (Charter 5-1) (Best).

RESOLUTION NO. R2026- ____

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, EXPRESSING THE AURORA CITY COUNCIL'S FORMAL SUPPORT OF PROPOSITION 308

WHEREAS, the City of Aurora, acting by and through its Utility Enterprise ("Aurora Water") desires to formally support Proposition 308, Protecting Colorado's Lands and Water, a statewide ballot measure that would provide a dedicated funding source for protecting Colorado's forests, watersheds, water resources, wildlife habitat, and outdoor recreation opportunities; and

WHEREAS, Proposition 308 would not create a new tax or increase existing tax rates. Instead, it would allow the State of Colorado to retain and dedicate a portion of existing sales tax revenue generated from sporting goods and outdoor recreation equipment to conservation, forest management, watershed restoration, and wildfire mitigation projects; and

WHEREAS, for Aurora Water, healthy forests and watersheds are essential to protecting the city's long-term drinking water supplies. Catastrophic wildfires can significantly degrade source water quality, damage critical infrastructure, increase water treatment costs, and threaten the resilience of the watersheds that supply drinking water to Aurora and communities throughout Colorado. Investing in watershed protection and forest health is a proactive approach that helps reduce those risks; and

WHEREAS, Aurora Water routinely partners with local, state, and federal agencies on watershed protection and forest restoration projects; and

WHEREAS, supporting Proposition 308 is consistent with Aurora Water's commitment to protecting long-term water supplies and improving watershed resilience across Colorado; and

WHEREAS, the Federal, State and Intergovernmental Relations Committee voted to recommend that City Council formally support Proposition 308.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, THAT:

Section 1. The Aurora City Council formally supports Proposition 308, Protecting Colorado's Lands and Water.

Section 2. City of Aurora and Aurora Water employees are hereby authorized to take actions reasonably necessary and related to the content of this resolution.

Section 3. All resolutions or parts of resolutions of the City in conflict herewith are hereby rescinded.

RESOLVED AND PASSED this _____ day of _____ 2026.

_____
MIKE COFFMAN, Mayor

ATTEST:

_____
KADEE RODRIGUEZ, City Clerk

APPROVED AS TO FORM:

PETER A. SCHULTE, CITY ATTORNEY

By: Ian J Best RLA
IAN BEST, Senior Assistant City Attorney

Initiative 2025-2026 #308 Clean FINAL

*Be it Enacted by the People of the State of Colorado:*

**SECTION 1**. In Colorado Revised Statutes, **add** 24-77-110 as follows:

**24-77-110. Declaration of the people of Colorado - retention of exempt sales tax revenue - conserve and protect Colorado's water, land, and forests fund - determination and distribution of wildfire and conservation revenue.** (1) THE VOTERS OF THE STATE OF COLORADO FIND AND DECLARE THAT:

(a) WITHOUT RAISING TAXES, MORE CONSERVATION FUNDING IS NEEDED TO REDUCE THE RISK OF WILDFIRE AND CONSERVE AND PROTECT COLORADO'S WATER, LAND, PARKS, AND WILDLIFE;

(b) RECENT WILDFIRES HAVE BEEN THE DEADLIEST AND MOST DESTRUCTIVE ON RECORD, WITH FOUR OF THE STATE'S LARGEST WILDFIRES IN HISTORY OCCURRING IN THE LAST FIVE YEARS, WHICH RESULTED IN THE DESTRUCTION OF 1.5 MILLION ACRES AND MORE THAN 1,900 HOMES AND HUNDREDS OF MILLIONS OF DOLLARS IN DAMAGES AND LOSSES;

(c) COLORADO'S RIVERS, STREAMS, AND LAKES ARE THE LIFEBLOOD OF THE STATE, AND IT IS ESSENTIAL TO PRESERVE WATER QUALITY AND QUANTITY IN RIVERS, STREAMS, AND UNDERGROUND WATER SUPPLIES;

(d) REDUCING THE RISK OF WILDFIRE CAN PROTECT COLORADO'S WATER, COMMUNITIES, LAND, WILDLIFE, AND OUTDOORS WAY OF LIFE;

(e) THE COLORADO STATE FOREST SERVICE AND THE COLORADO DEPARTMENT OF NATURAL RESOURCES WORK IN PARTNERSHIP TO PROTECT COLORADO COMMUNITIES AND WATER BY REDUCING THE RISK OF WILDFIRE;

(f) THE COLORADO STATE FOREST SERVICE DELIVERS SIGNIFICANT BENEFITS TO COLORADO BY ENSURING THE LONG-TERM HEALTH AND VITALITY OF COLORADO'S FORESTS AND WATERSHEDS, INCLUDING THROUGH FUNDING THAT EMPOWERS COMMUNITIES TO REDUCE THE RISK OF WILDFIRE TO PEOPLE, PROPERTY, AND INFRASTRUCTURE; PROMOTES FOREST HEALTH AND FOREST RESTORATION PROJECTS; AND ENCOURAGES THE USE OF WOOD FOR TRADITIONAL FOREST PRODUCTS AND BIOMASS ENERGY;

(g) THE COLORADO DEPARTMENT OF NATURAL RESOURCES AND THE COLORADO WATER CONSERVATION BOARD PROVIDE CRITICAL FUNDING FOR WILDFIRE RISK REDUCTION, INCLUDING BY FUNDING LARGE-SCALE PROJECTS TO REDUCE THE AMOUNT OF POTENTIAL WILDFIRE FUEL; INVESTING IN WORKFORCE DEVELOPMENT WITH HANDS-ON EXPERIENCE AND TRAINING OPPORTUNITIES IN WILDFIRE MITIGATION AND FORESTRY; AND ASSISTING COMMUNITIES IN PLANNING FOR AND LESSENING THE LONG-TERM EFFECTS THAT WILDFIRES HAVE ON COLORADO'S WATER, WETLANDS, COMMUNITIES, AND INFRASTRUCTURE;

(h) DESPITE THESE EXISTING INVESTMENTS, COLORADO'S FORESTS NEED ADDITIONAL FUNDING AND URGENT ATTENTION TO ADDRESS WILDFIRE RISK AND PROTECT WATERSHEDS AND FOREST HEALTH;

(i) COLORADO'S GREAT OUTDOORS, WATER, AND WILDLIFE ARE AMONG THE STATE'S MOST TREASURED RESOURCES, ENHANCING COLORADANS' QUALITY OF LIFE, CONTRIBUTING TO THE STATE'S ECONOMY, PROVIDING DIVERSE OPPORTUNITIES TO EXPERIENCE NATURE, AND SUPPORTING JOBS IN THE STATE;

(j) DESPITE THE STATE'S RENOWNED BEAUTY AND VAST OPPORTUNITIES FOR YEAR-ROUND OUTDOOR ACTIVITIES, MANY COMMUNITIES IN COLORADO FACE OBSTACLES TO ACCESSING THE OUTDOORS AND THE SIGNIFICANT BENEFITS SPENDING TIME IN NATURE DELIVERS;

(k) COLORADO HAS A LEGACY OF LAND CONSERVATION, INCLUDING THROUGH PARTNERSHIPS WITH PRIVATE LANDOWNERS TO PROTECT WORKING FARMS AND RANCHES AND TO MAINTAIN THE NATURAL AND AGRICULTURAL HERITAGE OF THE STATE, AND ALSO HAS WORLD-CLASS STATE PARKS AND OTHER PUBLIC LANDS, ALL OF WHICH PROVIDE SIGNIFICANT BENEFITS TO COLORADO'S WATERS, WILDLIFE, AND PEOPLE;

(l) COLORADO PARKS AND WILDLIFE WORKS TO ENSURE COLORADO'S OUTDOORS AND WILDLIFE ARE SUSTAINED FOR FUTURE GENERATIONS, INCLUDING TO CONSERVE VULNERABLE WILDLIFE SPECIES AND HABITATS AND TO MAINTAIN A HIGH-QUALITY STATE PARKS SYSTEM;

(m) THE GREAT OUTDOORS COLORADO PROGRAM (GOCO), ESTABLISHED BY A VOTE OF THE PEOPLE OF COLORADO AND ENSHRINED IN ARTICLE XXVII OF THE STATE CONSTITUTION, IS DEDICATED TO THE PRESERVATION, PROTECTION, ENHANCEMENT, AND MANAGEMENT OF THE STATE'S WILDLIFE, PARK, RIVER, TRAIL, AND OPEN SPACE HERITAGE;

(n) GOCO DELIVERS EXCEPTIONAL BENEFITS TO THE STATE BY INVESTING COLORADO LOTTERY REVENUE IN THE STATE'S WILDLIFE RESOURCES AND OUTDOORS THROUGH COLORADO PARKS AND WILDLIFE AND COMPETITIVE GRANTS TO PROTECT UNIQUE NATURAL LANDSCAPES AND TO MATCH LOCAL INVESTMENTS FOR OPEN SPACE, PARKS, AND ENVIRONMENTAL EDUCATION FACILITIES;

(o) CREATED BY EXECUTIVE ORDER B-2020-08 IN 2020, THE COLORADO OUTDOOR REGIONAL PARTNERSHIPS INITIATIVE, WHICH RECEIVES FUNDING FROM GOCO AND COLORADO PARKS AND WILDLIFE, ADVANCES REGIONAL AND STATEWIDE COLLABORATION TO ENSURE THAT COLORADO'S WATER, LAND, AND WILDLIFE THRIVE WHILE ALSO ENHANCING EQUITABLE ACCESS TO QUALITY OUTDOOR EXPERIENCES;

(p) FOLLOWING THE CREATION OF THE REGIONAL PARTNERSHIPS INITIATIVE, THE COLORADO OUTDOORS STRATEGY EMERGED FROM A MULTI-YEAR, COLLABORATIVE EFFORT WITH LOCAL, REGIONAL, AND STATE PARTICIPATION AND SERVES AS A VISION FOR FUTURE INVESTMENTS IN COLORADO'S OUTDOORS WITH THREE NORTH-STAR GOALS: CLIMATE RESILIENT CONSERVATION AND RESTORATION; EXCEPTIONAL AND SUSTAINABLE OUTDOOR RECREATION; AND COORDINATED PLANNING AND FUNDING;

(q) THE OUTDOOR EQUITY GRANT PROGRAM, WITHIN COLORADO PARKS AND WILDLIFE, INCREASES ACCESS AND OPPORTUNITIES FOR YOUTH AND THEIR FAMILIES TO EXPERIENCE COLORADO'S OUTDOORS AND INVESTS, THROUGH GRANTS TO ORGANIZATIONS THAT PROVIDE TRANSFORMATIONAL CONSERVATION, OUTDOOR EDUCATION, AND EXPERIENTIAL LEARNING PROGRAMS, IN THE NEXT GENERATION OF COLORADANS LEARNING ABOUT THE IMPORTANCE OF OUR LAND AND WATER;

(r) THE OUTDOOR RECREATION INDUSTRY OFFICE IN THE OFFICE OF ECONOMIC DEVELOPMENT WORKS TO SUPPORT THE ECONOMIC VALUE OF COLORADO'S OUTDOORS AND TO PROTECT AND CONSERVE OUR WATER, LAND, AIR, AND CLIMATE BY, AMONG OTHER EFFORTS, PROMOTING CONSERVATION, ECONOMIC DEVELOPMENT, EDUCATION, WORKFORCE TRAINING, AND PUBLIC HEALTH AND WELLNESS AND ADDRESSING THE CHRONIC AND SYSTEMIC INEQUITIES THAT PREVENT YOUTH AND COMMUNITIES FROM ENGAGING IN MEANINGFUL EXPERIENCES IN THE OUTDOORS; AND

(s) WITHOUT RAISING TAXES OR CHANGING THE COST OF SPORTING GOODS AND EQUIPMENT, COLORADO VOTERS DIRECT THE INVESTMENT OF MORE CONSERVATION FUNDING BY ALLOWING THE STATE TO RETAIN THE REVENUE GENERATED FROM THE EXISTING STATE SALES TAX ON SPORTING GOODS AND EQUIPMENT AND DIRECTING THAT AMOUNT OF MONEY TO THE COLORADO WILDFIRE PROTECTION AND WATER FUND TO HELP THE COLORADO STATE FOREST SERVICE AND THE COLORADO DEPARTMENT OF NATURAL RESOURCES PROTECT COMMUNITIES AND WATER BY REDUCING THE RISK OF WILDFIRE; TO GOCO TO PRESERVE, PROTECT, ENHANCE, AND MANAGE THE STATE'S WILDLIFE, PARK, RIVER, TRAIL, AND OPEN SPACE HERITAGE; TO THE OUTDOOR EQUITY GRANT PROGRAM TO IMPROVE ACCESS TO THE OUTDOORS FOR YOUTH AND FAMILIES; AND TO THE OUTDOOR RECREATION INDUSTRY OFFICE TO INVEST IN WORKFORCE DEVELOPMENT AND OTHER OPPORTUNITIES TO PARTICIPATE IN AND CONTRIBUTE TO COLORADO'S OUTDOORS ECONOMY.

(2)(a) NOTWITHSTANDING ANY PROVISION OF LAW TO THE CONTRARY, COMMENCING ON JULY 1, 2027, ALL STATE SALES TAX REVENUES COLLECTED FROM CERTAIN SPORTING GOODS AND EQUIPMENT SHALL CONSTITUTE A VOTER-APPROVED REVENUE CHANGE UNDER SECTION 20(7)(d) OF ARTICLE X OF THE STATE CONSTITUTION, AS AN EXCEPTION TO THE LIMITS THAT WOULD OTHERWISE APPLY WITHOUT LIMITING OR AFFECTING THE COLLECTION OR SPENDING OF OTHER REVENUES.

(b) THE REVENUE RESULTING FROM THE VOTER-APPROVED REVENUE CHANGE CREATED BY THIS SECTION SHALL BE EXEMPT REVENUE KNOWN AS "WILDFIRE AND CONSERVATION REVENUE". FOR THE PURPOSES OF THIS SECTION, "EXEMPT REVENUE" MEANS, FOR THE APPLICABLE STATE FISCAL YEAR, REVENUE EXEMPT FROM THE LIMITATION ON STATE FISCAL YEAR SPENDING.

(3) THE CONSERVE AND PROTECT COLORADO'S WATER, LAND, AND FORESTS FUND IS HEREBY CREATED IN THE STATE TREASURY.

(a) THE FUND CONSISTS OF MONEY TRANSFERRED TO THE FUND PURSUANT TO SUBSECTION (3)(c) OF THIS SECTION AND ANY OTHER MONEY THAT THE GENERAL ASSEMBLY MAY APPROPRIATE OR TRANSFER TO THE FUND.

(b) ALL INTEREST AND INCOME EARNED ON THE DEPOSIT AND INVESTMENT OF MONEY IN THE CONSERVE AND PROTECT COLORADO'S WATER, LAND, AND FORESTS FUND IS CREDITED TO THE FUND AND IS NOT TRANSFERRED TO THE GENERAL FUND OR ANY OTHER FUND AT THE END OF ANY FISCAL YEAR.

(c) ON JULY 1, 2027 FOR THE 2027-28 STATE FISCAL YEAR, AND ON JULY 1 FOR EACH STATE FISCAL YEAR THEREAFTER, THE STATE TREASURER SHALL TRANSFER FROM THE GENERAL FUND TO THE CONSERVE AND PROTECT COLORADO'S WATER, LAND, AND FORESTS FUND AN AMOUNT EQUAL TO THE WILDFIRE AND CONSERVATION REVENUE DETERMINED PURSUANT TO THE CALCULATIONS IN SUBSECTION (4) OF THIS SECTION.

(d) MONEY IN THE CONSERVE AND PROTECT COLORADO'S WATER, LAND, AND FORESTS FUND SHALL SUPPLEMENT, NOT SUPPLANT, EXISTING FUNDING FOR THE FUNDS IN SUBSECTIONS (3)(d)(I), (3)(d)(II), (3)(d)(III), AND (3)(d)(IV) OF THIS SECTION AND BE CREDITED AS FOLLOWS:

(I) FORTY-SEVEN AND FIVE-TENTHS PERCENT TO THE GREAT OUTDOORS COLORADO TRUST FUND CREATED AND ESTABLISHED BY SECTION 2 OF ARTICLE XXVII OF THE STATE CONSTITUTION FOR THE PURPOSES OF SUCH ARTICLE AND TO BE MAINTAINED AND EXPENDED PURSUANT TO SUCH ARTICLE;

(II) FORTY-SEVEN AND FIVE-TENTHS PERCENT TO THE COLORADO WILDFIRE PREVENTION AND WATER FUND CREATED IN SECTION 24-33-119 TO PROTECT COMMUNITIES AND WATER SOURCES FROM WILDFIRE;

(III) TWO AND FIVE-TENTHS PERCENT TO THE OUTDOOR EQUITY FUND CREATED IN SECTION 33-9-206(1)(a); AND

(IV) TWO AND FIVE-TENTHS PERCENT TO THE OUTDOOR RECREATION ECONOMIC DEVELOPMENT CASH FUND CREATED IN SECTION 24-48.5-129(4)(a) FOR THE PURPOSE OF PROVIDING GRANTS IN FURTHERANCE OF THE PURPOSES LISTED IN SECTION 24-48.5-129 (3)(c) AND (3)(d).

(4) THE AMOUNT OF WILDFIRE AND CONSERVATION REVENUE GENERATED AND AVAILABLE FOR DISTRIBUTION PURSUANT TO THIS SECTION SHALL BE DETERMINED AS FOLLOWS:

(a) NO LATER THAN MARCH 15, 2027, FOR THE 2027-28 STATE FISCAL YEAR, LEGISLATIVE COUNCIL STAFF SHALL DETERMINE THE AMOUNT OF WILDFIRE AND CONSERVATION REVENUE BASED ON THE UNITED STATES CENSUS BUREAU 2022 ECONOMIC CENSUS DATA CONTAINED IN TABLE NUMBER EC2200NAPCSINDPRD AND PURSUANT TO THE FOLLOWING METHODOLOGY:

(I) COLLECT THE COLORADO AND NATIONAL TOTAL SALES, VALUE OF SHIPMENTS, OR REVENUES FROM THE NORTH AMERICAN INDUSTRY CLASSIFICATION SYSTEM (NAICS) CODE 44-45 FOR RETAIL TRADE;

(II) COLLECT THE TOTAL SALES, VALUE OF SHIPMENTS, OR REVENUES IN NAICS CODE 44-45 FOR RETAIL TRADE FOR EACH NORTH AMERICAN PRODUCT CLASSIFICATION SYSTEM (NAPCS) PRODUCT IN COLORADO AND THE NATION FOR THE NAPCS SPORTING GOODS AND EQUIPMENT PRODUCTS WITH THE FOLLOWING CODES USED IN THE 2022 ECONOMIC CENSUS TABLE:

5001025000, 5001050000, 5001075000, 5001105000, 5001150000, 5001175000, 5001300000, 5001700000, AND 7001800000;

(III) DIVIDE:

(A) THE TOTAL DOLLAR AMOUNT FOR EACH NAPCS PRODUCT CODE IN COLORADO IN SUBSECTION (4)(a)(II) OF THIS SECTION BY THE TOTAL DOLLAR AMOUNT FOR THE ENTIRE NAICS CODE 44-45 FOR RETAIL TRADE IN COLORADO IN SUBSECTION (4)(a)(I) OF THIS SECTION IN ORDER TO DETERMINE THE PERCENT OF TOTAL RETAIL TRADE SALES THAT ARE SPORTING GOODS AND EQUIPMENT SALES FOR COLORADO; AND

(B) THE TOTAL DOLLAR AMOUNT FOR EACH NAPCS PRODUCT CODE IN THE NATION IN SUBSECTION (4)(a)(II) OF THIS SECTION BY THE TOTAL DOLLAR AMOUNT FOR THE ENTIRE NAICS CODE 44-45 FOR RETAIL TRADE IN THE NATION IN SUBSECTION (4)(a)(I) OF THIS SECTION IN ORDER TO DETERMINE THE PERCENT OF TOTAL RETAIL TRADE SALES THAT ARE SPORTING GOODS AND EQUIPMENT SALES FOR THE NATION;

(IV) MULTIPLY:

(A) EACH COLORADO NAPCS PRODUCT CODE PERCENTAGE IN SUBSECTION (4)(a)(III)(A) OF THIS SECTION BY THE COLORADO DEPARTMENT OF REVENUE GROSS ANNUAL SALES FROM THE MOST RECENTLY AVAILABLE TAX YEAR FOR THE NAICS CODE 44-45 FOR RETAIL TRADE TO DETERMINE THE ESTIMATE OF TAXABLE SPORTING GOODS AND EQUIPMENT SALES IN COLORADO; AND

(B) AS A SUBSTITUTE FOR ANY COLORADO NAPCS PRODUCT CODE IN NAICS CODE 44-45 FOR RETAIL TRADE WITH A DATA NONDISCLOSURE FLAG FOR THE TOTAL SALES, VALUE OF SHIPMENTS, OR REVENUES IN TABLE NUMBER EC2200NAPCSINDPRD, THE NATIONAL NAPCS PRODUCT CODE PERCENTAGE IN PERCENTAGE IN SUBSECTION (4)(a)(III)(B) OF THIS SECTION BY THE COLORADO DEPARTMENT OF REVENUE GROSS ANNUAL SALES FROM THE MOST RECENTLY AVAILABLE TAX YEAR FOR THE NAICS CODE 44-45 FOR RETAIL TRADE; AND

(V) MULTIPLY THE TOTAL TAXABLE SALES FROM SPORTING GOODS AND EQUIPMENT DETERMINED IN SUBSECTION (4)(a)(IV) OF THIS SECTION BY THE STATE SALES TAX RATE TO DETERMINE THE AMOUNT OF WILDLIFE AND CONSERVATION REVENUE.

(b) FOR THE 2027-28 STATE FISCAL YEAR, THE AMOUNT OF WILDFIRE AND CONSERVATION REVENUE DETERMINED PURSUANT TO SUBSECTION (4)(a) OF THIS SECTION SHALL BE CONSIDERED EXEMPT REVENUE AVAILABLE FOR DISTRIBUTION PURSUANT TO SUBSECTION (3) OF THIS SECTION.

(c) FOR FISCAL YEARS COMMENCING ON AND AFTER JULY 1, 2028, THE QUARTERLY DECEMBER REVENUE FORECAST PREPARED BY LEGISLATIVE COUNCIL STAFF SHALL DETERMINE THE ADJUSTMENT TO THE AMOUNT OF WILDFIRE AND CONSERVATION REVENUE GENERATED PURSUANT TO SUBSECTION (4)(a) OF THIS SECTION FOR THE UPCOMING FISCAL YEAR. IN DETERMINING THE ADJUSTED ANNUAL AMOUNT, LEGISLATIVE COUNCIL STAFF SHALL CONSIDER, AT A MINIMUM, WHETHER:

(I) DATA USED IN SUBSECTION (4)(a) OF THIS SECTION HAS BEEN UPDATED;

(II) ACTUAL RECEIPTS OF SALES TAX REVENUE FOR THE NAPCS CODES IN SUBSECTION (4)(a) OF THIS SECTION OR SUCCESSOR CODES ARE AVAILABLE; OR

(III) LEGISLATIVE COUNCIL STAFF HAS PREPARED AN ALTERNATIVE RELIABLE ESTIMATE OF STATEWIDE SALES TAX REVENUE RECEIVED FROM THE SPORTING GOODS AND EQUIPMENT REFLECTED IN THE NAPCS CODES IN SUBSECTION (4)(a) OF THIS SECTION OR SUCCESSOR CODES.

(d) FOR FISCAL YEARS COMMENCING ON AND AFTER JULY 1, 2028, THE WILDFIRE AND CONSERVATION REVENUE IS SUBJECT TO REDUCTION IF IT IS DETERMINED THAT EXEMPTION OF THE FULL AMOUNT OF WILDFIRE AND CONSERVATION REVENUE, AS DETERMINED IN SUBSECTION (4)(c) OF THIS SECTION, WOULD CAUSE A REDUCTION IN THE CREDIT AMOUNT AVAILABLE FOR EITHER THE FAMILY AFFORDABILITY TAX CREDIT, PURSUANT TO SECTION 39-22-130(6), OR THE EARNED INCOME TAX CREDIT, PURSUANT TO 39-22-123.5(3.5)(c). SUCH DETERMINATION SHALL BE MADE IN EITHER THE QUARTERLY DECEMBER REVENUE FORECAST PREPARED BY LEGISLATIVE COUNCIL STAFF OR THE QUARTERLY DECEMBER REVENUE FORECAST PREPARED BY THE OFFICE OF STATE PLANNING AND BUDGETING IN THE DECEMBER IMMEDIATELY PRECEDING THE APPLICABLE STATE FISCAL YEAR, AS DETERMINED BY WHICH IMMEDIATELY PRECEDING MARCH FORECAST THE JOINT BUDGET COMMITTEE USED IN THE PREPARATION OF THE STATE BUDGET. IF SUCH A REDUCTION IS NECESSARY, LEGISLATIVE COUNCIL STAFF OR THE OFFICE OF STATE PLANNING AND BUDGETING SHALL CALCULATE THE MAXIMUM AMOUNT OF WILDFIRE AND CONSERVATION REVENUE THAT CAN BE CONSIDERED EXEMPT REVENUE WITHOUT RESULTING IN A REDUCTION OF THE CREDIT AMOUNT AVAILABLE FOR THE FAMILY AFFORDABILITY TAX CREDIT, PURSUANT TO SECTION 39-22-130(6), OR THE EARNED INCOME TAX CREDIT, PURSUANT TO 39-22-123.5(3.5)(c).

(e) LEGISLATIVE COUNCIL STAFF OR THE OFFICE OF STATE PLANNING AND BUDGETING SHALL SUBMIT TO THE STATE TREASURER THE AMOUNT OF WILDFIRE AND CONSERVATION REVENUE THAT SHALL BE TRANSFERRED AND AVAILABLE FOR DISTRIBUTION PURSUANT TO SUBSECTION (3) OF THIS SECTION AS FOLLOWS:

(I) FOR THE 2027-28 STATE FISCAL YEAR, THE AMOUNT OF WILDFIRE AND CONSERVATION REVENUE THAT RESULTS FROM THE DETERMINATION MADE IN SUBSECTION (4)(a) OF THIS SECTION; AND

(II) FOR THE 2028-29 STATE FISCAL YEAR AND FOR ALL SUBSEQUENT STATE FISCAL YEARS, THE AMOUNT OF WILDFIRE AND CONSERVATION REVENUE THAT RESULTS FROM THE DETERMINATIONS MADE IN SUBSECTIONS (4)(c) AND (4)(d) OF THIS SECTION.

**SECTION 2.** In Colorado Revised Statutes, **add** 24-33-119 as follows:

**24-33-119. Colorado wildfire prevention and water fund - disposition of money.** (1) THE COLORADO WILDFIRE PREVENTION AND WATER FUND IS HEREBY CREATED IN THE STATE TREASURY. THE FUND CONSISTS OF MONEY CREDITED TO THE FUND PURSUANT TO SECTION 24-77-110 AND ANY OTHER MONEY THAT THE GENERAL ASSEMBLY MAY APPROPRIATE OR TRANSFER TO THE FUND. ALL MONEY IN THE FUND AT THE END OF EACH FISCAL YEAR REMAINS IN THE FUND AND DOES NOT REVERT TO THE GENERAL FUND OR ANY OTHER FUND. THE STATE TREASURER SHALL CREDIT ALL INTEREST AND INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE FUND TO THE FUND.

(2) AFTER THE STATE TREASURER TRANSFERS AND CREDITS THE WILDFIRE AND CONSERVATION REVENUE PURSUANT TO SECTION 24-77-110 (3)(c) AND (3)(d), ON JULY 1, 2027, FOR THE 2027-28 STATE FISCAL YEAR, THE STATE TREASURER SHALL TRANSFER MONEY IN THE FUND AS FOLLOWS:

(a) TEN MILLION DOLLARS TO THE PRESCRIBED FIRE CLAIMS CASH FUND CREATED IN SECTION 24-33.5-1240(2)(a);

(b) FIFTY PERCENT OF THE MONEY REMAINING AFTER THE TRANSFER PURSUANT TO SUBSECTION (2)(a) OF THIS SECTION TO THE FOREST RESTORATION AND WILDFIRE RISK MITIGATION GRANT PROGRAM CASH FUND CREATED IN SECTION 23-31-310(8.5) AND THE HEALTHY FORESTS AND VIBRANT COMMUNITIES FUND CREATED IN SECTION 23-31-313(10), WITH THE STATE FORESTER TO DETERMINE THE AMOUNT TO BE TRANSFERRED TO EACH FUND; AND

(c) THE OTHER FIFTY PERCENT OF THE MONEY REMAINING AFTER THE TRANSFER PURSUANT TO SUBSECTION (2)(a) OF THIS SECTION TO THE WILDFIRE MITIGATION CAPACITY DEVELOPMENT FUND CREATED IN SECTION 24-33-117(1) AND THE COLORADO WATER CONSERVATION BOARD CONSTRUCTION FUND CREATED IN SECTION 37-60-121 FOR THE PURPOSES SPECIFIED IN SECTION 37-60-121(11)(b)(II), WITH THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF NATURAL RESOURCES TO DETERMINE THE AMOUNT TO BE TRANSFERRED TO EACH FUND.

(3) AFTER THE STATE TREASURER TRANSFERS AND CREDITS THE WILDFIRE AND CONSERVATION REVENUE PURSUANT TO SECTION 24-77-110 (3)(c) AND (3)(d), ON JULY 1, 2028, FOR THE 2028-29 STATE FISCAL YEAR, AND ON JULY 1 FOR EACH STATE FISCAL YEAR THEREAFTER, THE STATE TREASURER SHALL CREDIT MONEY IN THE FUND AS FOLLOWS:

(a) FIFTY PERCENT OF THE MONEY TO THE FOREST RESTORATION AND WILDFIRE RISK MITIGATION GRANT PROGRAM CASH FUND CREATED IN SECTION 23-31-310(8.5) AND THE HEALTHY FORESTS AND VIBRANT COMMUNITIES FUND CREATED IN SECTION 23-31-313(10), WITH THE STATE FORESTER TO DETERMINE THE AMOUNT TO BE CREDITED TO EACH FUND; AND

(b) FIFTY PERCENT OF THE MONEY TO THE WILDFIRE MITIGATION CAPACITY DEVELOPMENT FUND CREATED IN SECTION 24-33-117(1) AND THE COLORADO WATER CONSERVATION BOARD CONSTRUCTION FUND CREATED IN SECTION 37-60-121 FOR THE PURPOSES SPECIFIED IN SECTION 37-60-121(11)(b)(II), WITH THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF NATURAL RESOURCES TO DETERMINE THE AMOUNT TO BE CREDITED TO EACH FUND.

# CITY OF AURORA
## Council Agenda Commentary

| |
|---|
| **Item Title:** Notice and Appeals UDO (Unified Development Ordinance) Updates |
| **Item Initiator:** Sarah Wile, Senior Planner III, Planning and Business Development |
| **Staff Source/Legal Source:** Sarah Wile, Senior Planner III, Planning and Business Development / Lena McClleland, Senior Assistant City Attorney |
| **Outside Speaker:** N/A |
| **Strategic Outcome:** Economically Strong: Building a conducive development climate, a diverse mix of industries and housing options, and fostering economic growth so that our community thrives and remains resilient. |

**COUNCIL MEETING DATES:**

**Study Session:** 7/13/2026

**Regular Meeting:** N/A

**2nd Regular Meeting (if applicable):** N/A

**Item requires a Public Hearing:** ☐ Yes ☒ No

**ITEM DETAILS** *(Click in highlighted area below bullet point list to enter applicable information.)*

- Waiver of reconsideration requested, and if so, why
- Sponsor name
- Staff source name and title / Legal source name and title
- Outside speaker name and organization
- Estimated time: (For Study Session items only indicate combined time needed for presentation and discussion)

Sarah Wile, Senior Planner III, Planning and Business Development / Lena McClelland, Senior Assistant City Attorney
Estimated time: 20 mins

**ACTIONS(S) PROPOSED** *(Check all appropriate actions)*

☐ Approve Item and Move Forward to Study Session

☐ Approve Item and Move Forward to Regular Meeting

☒ Information Only

☐ Approve Item with Waiver of Reconsideration
*Reason for waiver is described in the Item Details field above.*

☐ Approve Item as Proposed at Policy Committee

☐ Approve Item as Proposed at Study Session

☐ Approve Item as Proposed at Regular Meeting

**PREVIOUS ACTIONS OR REVIEWS:**

**Policy Committee Name:** Planning & Economic Development

**Policy Committee Date:** 6/18/2026

**Action Taken/Follow-up:** ***(Check all that apply)***

☐ Recommends Approval

☐ Does Not Recommend Approval

☒ Forwarded Without Recommendation

☒ Minutes Not Available

☐ Minutes Attached

**HISTORY** *(Dates reviewed by City council, Policy Committees, Boards and Commissions, or Staff. Summarize pertinent comments. ATTACH MINUTES OF COUNCIL MEETINGS, POLICY COMMITTEES AND BOARDS AND COMMISSIONS.)*

In April 2026, staff initiated a comprehensive review of the public notice and appeal procedures related to development applications. These processes, which are outlined in the Unified Development Ordinance, play an important role in balancing meaningful public participation with an efficient and predictable development review process. As development activity and community interest in land use decisions continue to evolve, staff has identified an opportunity to evaluate existing procedures and consider potential improvements to communication, transparency, customer service, and overall process effectiveness.

The project is currently in the research, code audit, and early engagement phase. Staff is reviewing existing notice, appeal, and call-up requirements, evaluating best practices from peer communities, and assessing operational, legal, and public engagement considerations associated with the current Unified Development Ordinance. Next month, staff will begin outreach with key stakeholders, including the Development Review Advisory Board, and launch an informational page on Engage Aurora to gather feedback and help inform any updates. Staff plans to return to the Planning and Economic Development Policy Committee and City Council in August 2026 to present potential code amendments. Formal adoption of any changes could occur by the end of 2026.

**ITEM SUMMARY** *(Brief description of item, discussion, key points, recommendations, etc.)*

The purpose of this project is to modernize and improve the City's public notice and appeal processes for development applications. Key goals include creating a more efficient, transparent, and predictable review process for applications that meet established code requirements, while ensuring robust public involvement opportunities for applications that require public hearings. The project is also intended to improve overall clarity and consistency in the appeal process, strengthen public trust, and enhance customer service for both applicants and community members.

Under the current Unified Development Ordinance, notice requirements, appeal procedures, and call-up authority vary depending on the type of application and review body involved. As part of this effort, staff is evaluating whether existing procedures appropriately align the level of public notification and engagement with the type and impact of the decision being made. Maintaining predictability and timely processing for applications that comply with all code requirements is also a key consideration.

Staff is coming before the City Council to provide an overview of the project and timeline, pose the key policy questions that are currently being evaluated, and obtain initial feedback from committee members before development of potential code amendment recommendations. Staff will continue refining options and conducting stakeholder outreach throughout the remainder of the project.

**FISCAL IMPACT**

Select all that apply. (If no fiscal impact, click that box and skip to "Questions for Council")

☐ Revenue Impact ☐ Budgeted Expenditure Impact ☐ Non-Budgeted Expenditure Impact
☐ Workload Impact ☒ No Fiscal Impact

**REVENUE IMPACT**

*Provide the revenue impact or N/A if no impact. (What is the estimated impact on revenue? What funds would be impacted? Provide additional detail as necessary.)*

N/A

**BUDGETED EXPENDITURE IMPACT**

*Provide the budgeted expenditure impact or N/A if no impact. (List Org/Account # and fund. What is the amount of budget to be used? Does this shift existing budget away from existing programs/services? Provide additional detail as necessary.)*

N/A

**NON-BUDGETED EXPENDITURE IMPACT**

*Provide the non-budgeted expenditure impact or N/A if no impact. (Provide information on non-budgeted costs. Include Personal Services, Supplies and Services, Interfund Charges, and Capital needs. Provide additional detail as necessary.)*

N/A

**WORKLOAD IMPACT**

*Provide the workload impact or N/A if no impact. (Will more staff be needed or is the change absorbable? If new FTE(s) are needed, provide numbers and types of positions, and a duty summary. Provide additional detail as necessary.)*

N/A

## QUESTIONS FOR COUNCIL

Should staff continue exploring options to update notice and appeals requirements?

Should there be enhanced notice requirements for applications requiring a public hearing compared to administrative decisions?

Should mailed notice continue to go only to adjacent property owners, or should the City consider expanding it to property owners within a defined buffer area?

Does the committee support sign postings at the beginning of the process for projects that require a public hearing?

Should appeals of administrative decisions continue to go directly to City Council, or should another body such as the Planning and Zoning Commission hear them first?

Are there any other changes related to this topic that you are hoping to see?

## LEGAL COMMENTS

The City Council is the governing body of the City and has the authority to approve amendments to the text of the UDO. (UDO §146-5.1.1.A)
The City Council shall conduct a public hearing on the application. (UDO §146-5.4.1.C.2.c)
Amendments to the text of the UDO shall only be approved if City Council finds that the proposed amendment is consistent with the spirit and intent of the Comprehensive Plan and with other policies and plans adopted by the City Council; and (a) the text amendment is required because of changed conditions or circumstances in all or a portion of the City; or (b) the text amendment is required to address a new or unforeseen threat to the public health, safety, and welfare; or (c) the text amendment is required to promote economic growth and investment that will not create material risks to the public health, safety, and welfare. (UDO §146-5.4.1.C.3.b.i) (McClelland)

# Notice and Appeals UDO Updates

# Public Notice

- A balanced notice process supports both public participation and an **efficient review process**.
- Public notice promotes **transparency** in the approval process.
- Notice helps community members stay **informed** about projects and proposals that may affect them.
- Public notice creates **opportunities for community participation** in the planning process.
- Different types of applications involve **different levels of review** and public involvement.
- Effective notice should be **clear, understandable, and accessible** to the public.
- Public engagement is most **meaningful** when feedback can help inform a decision.

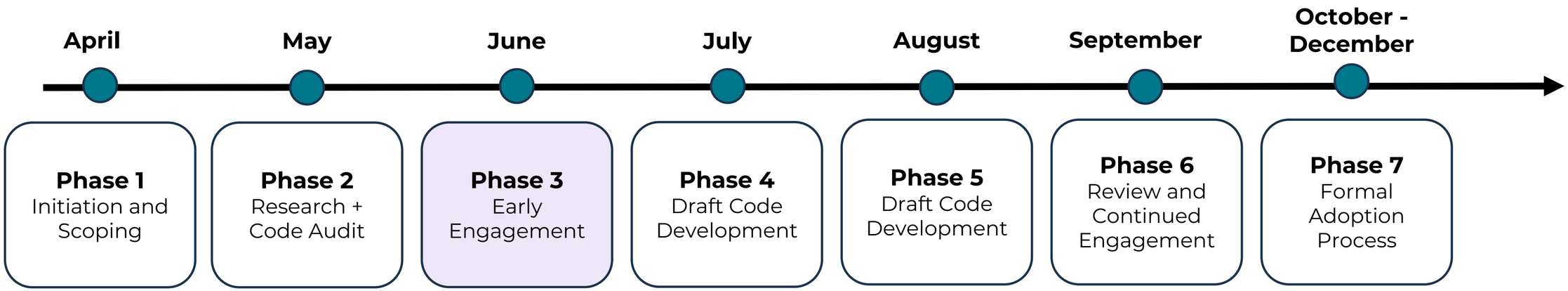


# Project Overview

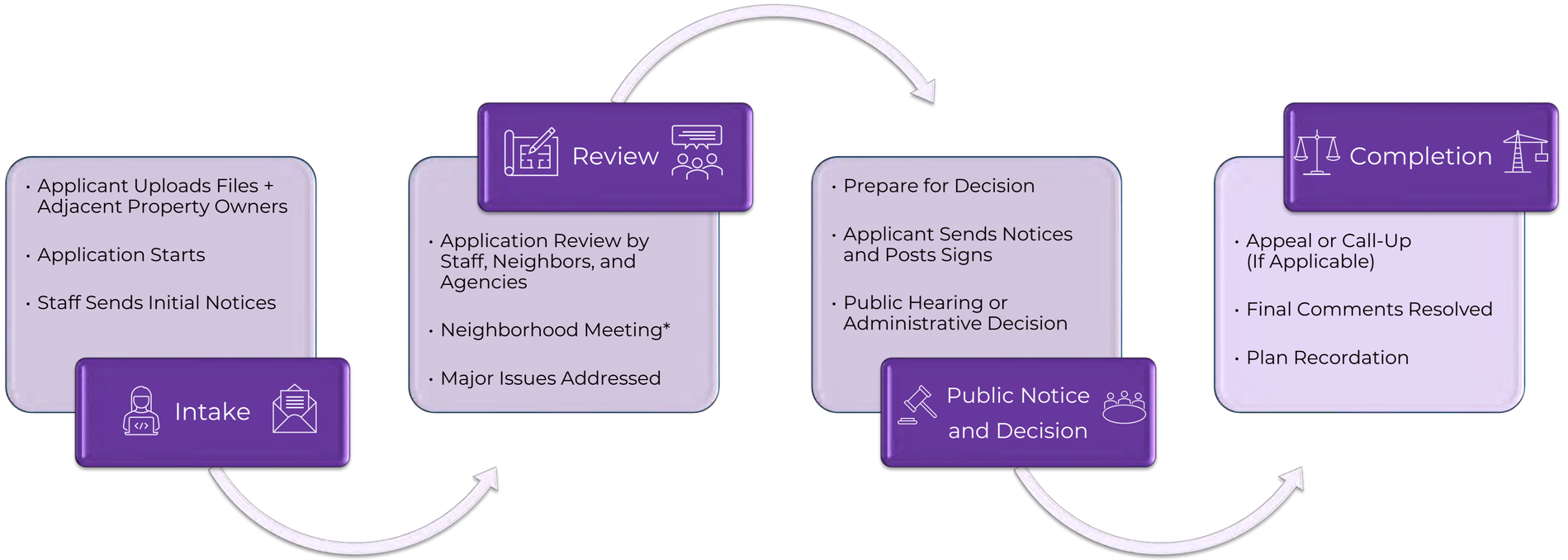
- **Comprehensive review** of the City's public notice and appeal processes for development applications.
- Modernize procedures that have evolved since UDO adoption to **ensure consistency**.
- Focus on creating a process that is **clear, efficient, transparent, and equitable** for applicants, residents, staff, and decision-makers.
- Evaluate ways to **streamline administrative applications** that meet code requirements.
- Maintain meaningful **public involvement for applications requiring public hearings**.
- Assess **improvements to the appeal process** to promote fairness, consistency, and timely resolution.
- Develop recommendations for City Council consideration that **improve predictability, trust, and overall customer service**.



# Timeline


April
May
June
July
August
September
October - December
Phase 1
Initiation and Scoping
Phase 2
Research + Code Audit
Phase 3
Early Engagement
Phase 4
Draft Code Development
Phase 5
Draft Code Development
Phase 6
Review and Continued Engagement
Phase 7
Formal Adoption Process

# Development Application Process



# Notice - Mailings

| Community | Adjacent / Buffer | Owners / Tenants | Neighborhood Organizations |
|---|---|---|---|
| ***Aurora*** | ***Adjacent*** | ***Owners*** | ***1 mile*** |
| Denver | 0-200’ | Owners and Tenants | 200’ |
| Boulder | 300-600’ | Owners | |
| Colorado Springs | 1,000’ | Owners | 1,000’ |
| Lakewood | 300-500’ | Owners | 0.25-0.5 miles |
| Broomfield | 1,000’ | Owners | |
| Castle Rock | 500-1,500’ | Owners | 0.5 miles |
| Lone Tree | 0-200’ | Owners | 200’ |
| Westminster | 1,000’ | Owners and Tenants | |
| Parker | Adjacent | Owners | |



# Notice – Sign Postings

| Community | Receipt of Application | Prior to Administrative Decisions | Prior to Public Hearings |
|---|---|---|---|
| ***Aurora*** | | ***X*** | ***X*** |
| Denver | X | X | X |
| Boulder | X | | X |
| Colorado Springs | X* | | X |
| Lakewood | | | X |
| Broomfield | X | | X |
| Castle Rock | X* | | X |
| Lone Tree | | | X |
| Westminster | X** | | X |
| Parker | | X* | X |




* Some Types of Applications
** At the Discretion of Staff

# Appeals

| Community | Decision Maker | Appellant |
|---|---|---|
| ***Aurora*** | ***City Council*** | ***Adjacent Property Owners*** |
| Denver | Board of Adjustment (BOA) | Anyone |
| Boulder | Planning Board | Anyone |
| Colorado Springs | City Council | Applicant or Participants in Process |
| Lakewood | Planning Commission or BOA | Adjacent Property Owners |
| Broomfield | City Council | Anyone |
| Castle Rock | Planning Commission or City Council | Applicant |
| Lone Tree | City Council | Landowner |
| Westminster | City Council | Applicant, City Manager, or Participants in Process |
| Parker | Planning Commission or City Council | Adjacent Property Owners or City Department |



# Questions for City Council

- Should staff continue exploring options to update notice and appeals requirements?
- Should there be enhanced notice requirements for applications requiring a public hearing compared to administrative decisions?
- Should mailed notice continue to go only to adjacent property owners, or should the City consider expanding it to property owners within a defined buffer area?
- Does the committee support sign postings at the beginning of the process for projects that require a public hearing?
- Should appeals of administrative decisions continue to go directly to City Council, or should another body such as the Planning and Zoning Commission hear them first?
- Are there any other changes related to this topic that you are hoping to see?



# CITY OF AURORA
## Council Agenda Commentary

| |
|---|
| **Item Title:** Socioeconomic Sales and Services Impact Permit (Ordinance) |
| **Item Initiator:** Trevor Vaughn, Manager of Licensing, Finance |
| **Staff Source/Legal Source:** Trevor Vaughn, Manager of Licensing, Finance / Hanosky Hernandez, Senior Assistant City Attorney |
| **Outside Speaker:** N/A |
| **Strategic Outcome:** Safe: Promoting safety in our built environment through effective administration of city codes and ordinances and responding to emergencies appropriately to preserve and enhance the community's sense of security and well-being. |

**COUNCIL MEETING DATES:**

**Study Session:** 7/27/2026

**Regular Meeting:** 8/10/2026

**2nd Regular Meeting (if applicable):** 8/24/2026

**Item requires a Public Hearing:** ☐ Yes ☒ No

**ITEM DETAILS** *(Click in highlighted area below bullet point list to enter applicable information.)*

- Waiver of reconsideration requested, and if so, why
- Sponsor name
- Staff source name and title / Legal source name and title
- Outside speaker name and organization
- Estimated time: (For Study Session items only indicate combined time needed for presentation and discussion)

Sponsor: Alison Coombs, Mayor Pro Tem
Trevor Vaughn, Manager of Licensing, Finance / Hanosky Hernandez, Senior Assistant City Attorney
Estimated time: 15 mins

**ACTIONS(S) PROPOSED** *(Check all appropriate actions)*

☒ Approve Item and Move Forward to Study Session

☐ Approve Item and Move Forward to Regular Meeting

☐ Information Only

☐ Approve Item with Waiver of Reconsideration
*Reason for waiver is described in the Item Details field above.*

☐ Approve Item as Proposed at Policy Committee

☐ Approve Item as Proposed at Study Session

☐ Approve Item as Proposed at Regular Meeting

**PREVIOUS ACTIONS OR REVIEWS:**

**Policy Committee Name:** Public Safety, Courts & Civil Service

**Policy Committee Date:** 3/12/2026

**Action Taken/Follow-up:** ***(Check all that apply)***

☒ Recommends Approval

☐ Does Not Recommend Approval

☐ Forwarded Without Recommendation

☐ Minutes Not Available

☒ Minutes Attached

**HISTORY** *(Dates reviewed by City council, Policy Committees, Boards and Commissions, or Staff. Summarize pertinent comments. ATTACH MINUTES OF COUNCIL MEETINGS, POLICY COMMITTEES AND BOARDS AND COMMISSIONS.)*

June 2nd, 2026, this ordinance was part of a town hall conversation hosted by the Business Advisory Board with the recording posted online for additional comments. The item was also reviewed by the Public Safety Committee on March 12th, 2026 and forwarded with a favorable recommendation. The item was previously presented at the September 11, 2025, Public Safety Policy Committee meeting and reviewed at City Council study sessions on Ocober 20th and November 3rd. However, after being forwarded for formal consideration, this item was removed from the agenda after the election and significant council turnover. The new sponsor asked for the item to restart the review process.

During the June 2nd town hall meeting, business owners and community members raised several questions and concerns regarding the proposed SEI permit. The discussion focused on how the ordinance would be implemented, how existing businesses would be treated, and how the city intends to fund and enforce the program.

A major theme was the treatment of existing businesses. While distance buffers apply only to new businesses, CPTED related design and maintenance expectations will apply to existing businesses that hold the permit. The city explained that existing businesses will automatically receive the permit and will be contacted well in advance of renewal if improvements are needed. The goal is collaborative compliance rather than punitive enforcement. Overall, community input centered on fairness, clarity, and transparency. Attendees emphasized the importance of ensuring the ordinance supports public safety without placing undue burden on responsible businesses.

**ITEM SUMMARY** *(Brief description of item, discussion, key points, recommendations, etc.)*

This item is a proposed ordinance establishing a Socioeconomic Impact Permit, designed to prevent the overconcentration of certain retail sales and services that disproportionately target diverse, lower-income communities. Concentrations of such businesses can contribute to a less attractive retail and community environment and have corresponding impacts that increase both the incidence and fear of crime, and exacerbate negative health and economic outcomes within these communities.

The American Planning Association's *Equity in Zoning Guide*, Permitted Use Policy #11, recommends that communities "revise permitted use regulations to reverse the overconcentration of convenience stores, cannabis outlets, safe injection sites, and other facilities that provide easy access to health-compromising substances like alcohol and tobacco in historically disadvantaged and vulnerable communities."

The proposed permit will grandfather in existing businesses, which will automatically be issued a permit corresponding with the term of their General Business License at no initial cost. The proposal takes the form of a permit, rather than a zoning regulation, in order to address not only spacing requirements but also operational standards consistent with Crime Prevention Through Environmental Design (CPTED). This approach allows for a dynamic process to prevent such operations from concentrating in dilapidated shopping centers or in areas identified as having elevated crime risk through Risk Terrain Modeling (RTM).

In coordination with the derelict property ordinance recently adopted by the City, this ordinance will encourage commercial property owners to reinvest in their properties in order to attract a healthier and more balanced retail mix.

The ordinance classifies the following operations as Socioeconomic Impact Retail Sales and Services with the number of estimated operations in the city. The exact numbers are still under refinement as establishments are visited and classified and these numbers are as of May 2026:

- Secondhand buyers (excluding specialty retailers) - 5
- Pawnshops - 14
- Head shops - 2
- Vape and smoke shops - 60

- Rent-to-own stores - 4
- Bail bond services - 1
- Check-cashing and payday loan businesses - 9
- Extended-occupancy motels - 15
- Retail liquor stores - 86
- Marijuana retail stores - 24
- Convenience stores that sell alcohol or tobacco - 140
- Bars, hookah lounges, and event centers operating after midnight in areas of elevated risk – N/A

Additionally, there are four bus junctions and nine light rail stations identified as major transit locations for purposes of spacing the operations.

**Permit Provisions**
Permits will be issued automatically to existing businesses but may be revoked if the operation:

- Consistently exhibits a pattern of neglect,
- Ceases operation for six months or more, or
- Commits public nuisance violations in an area of elevated risk.

In evaluating violations, the extent to which an operation has incorporated CPTED practices will be considered an aggravating or mitigating factor. The General Business License will serve as the application for the permit, but supplemental information will be required if the proposed operation is located in an area of elevated risk.

**Spacing and Location Requirements**
The ordinance establishes the following restrictions:

- No new businesses of the same type within 2,000 feet (e.g., a new liquor store must be at least 2,000 feet from an existing liquor store).
- No Socioeconomic Impact operation may locate within 300 feet of another Socioeconomic Impact operation.
- No operation may locate within 1,000 feet of an extended-occupancy motel.
- No operation may locate within 500 feet of a light-rail station or major bus junction.
- No operation may locate in a retail center exhibiting blight or with more than 50% vacancy.

*Bars, hookah lounges, and event centers operating after midnight in an area of elevated risk area are not included either in the spacing to or from their locations, but would be included in the permit requirements and evaluated more on their nature of operations. As communal gathering points, these uses can add activation to locations when operated well or they can be detrimental when not run well.*

Only convenience stores that sell alcohol, tobacco or other age restricted substances will be considered Socioeconomic Impact operations subject to distance limitations (including the 2,000-foot separation requirement). Convenience stores that do not sell age restricted substances will not be considered Socioeconomic Impact operations. Convienence stores do include stores over 10,000 square feet or healthy small grocery stores that sell a variety of food products including fresh produce.

Current distance restrictions include two miles between pawnshops, 1,500 feet in state law between liquor stores, and 500 feet for beer and wine from liquor stores. The city's Tobacco and Age Restricted Psychoactive Product Retail license ordinance includes distance restrictions of 500 feet between tobacco retailers with 2000 feet between smoke and vape shops.

The permit proposal includes a fee upon renewal to cover costs for a Risk Terrain Modeling software to establish the areas of elevated risk and to assist in policing and other community interventions in those areas. The city has not yet acquired such software and would need to continue evaluating the feasibility of its incorporation. The cost is estimated to be $24,000 annually. The number of anticipated number of permit holders is 350 which would equate to an estimated $138 biennial permit cost to cover the costs of the software.

The Risk Terrain Model is an objective measure that diagnoses environmental conditions that enable criminal activity. Risk Terrain Modeling analysis brings multiple sources of data together by connecting them to geographic places. By utilizing Risk Terrain Modelling, the city and our community partners learn the "where and why" of criminal activity, and what to do to address it. Risk Terrain Modelling and crime prevention measures in place are proven to reduce crime, enhance public safety, and improve community relations.

Risk Terrain Modeling places focus on environmental attractors of crime as opposed to person focused traditional models of predictive policing, which can reinforce contaminated inputs from aggressive enforcement. The strategy prioritizes non-invasive place-based prevention. As a result, it is a place based focused strategy that does not reinforce biased policing and supports community, land use and infrastructure efforts beyond policing.

Crime Prevention Through Environmental Design (CPTED) is the international standard for criminal activity deterrence for the built environment. CPTED assessments and standards are used throughout the country and in private industry in design and construction of properties. Studies of the use of CPTED have found links between the principles of design and lower instances of criminal offenses occurring. CPTED strategies include natural surveillance, access control, territorial reinforcement, and maintenance & activity support.

## FISCAL IMPACT

Select all that apply. (If no fiscal impact, click that box and skip to "Questions for Council")

☒ Revenue Impact ☒ Budgeted Expenditure Impact ☐ Non-Budgeted Expenditure Impact
☒ Workload Impact ☐ No Fiscal Impact

### REVENUE IMPACT

*Provide the revenue impact or N/A if no impact. (What is the estimated impact on revenue? What funds would be impacted? Provide additional detail as necessary.)*

Estimated annual revenue of $24,000 upon renewal of permit. Initial issuance for existing businesses will be of no cost.

### BUDGETED EXPENDITURE IMPACT

*Provide the budgeted expenditure impact or N/A if no impact. (List Org/Account # and fund. What is the amount of budget to be used? Does this shift existing budget away from existing programs/services? Provide additional detail as necessary.)*

Estimated $24,000 for Risk Terrain Modeling software.

### NON-BUDGETED EXPENDITURE IMPACT

*Provide the non-budgeted expenditure impact or N/A if no impact. (Provide information on non-budgeted costs. Include Personal Services, Supplies and Services, Interfund Charges, and Capital needs. Provide additional detail as necessary.)*

N/A

### WORKLOAD IMPACT

*Provide the workload impact or N/A if no impact. (Will more staff be needed or is the change absorbable? If new FTE(s) are needed, provide numbers and types of positions, and a duty summary. Provide additional detail as necessary.)*

There will be additional workload for reviewing and processing the permits and spacing analysis. Potential offset with effectiveness of public safety strategy. The permit is designed to be a companion of the general business license matching renewal cycles to be seamless for businesses and administrative staff.

## QUESTIONS FOR COUNCIL

Does the city council approve of forwarding the item for formal consideration?

## LEGAL COMMENTS

The City Council shall have and shall exercise the powers, privileges and duties granted and conferred by the state constitution, statute, or City Charter. The City Council shall have power to make and publish from time to time ordinances, and to pass Resolutions and Motions, not inconsistent with the laws of the state for carrying into effect or discharging the powers and duties conferred by the state constitution, statute or City Charter and such as it shall deem necessary and proper to provide for the safety; preserve the health; promote the prosperity; and improve the morals, order, comfort and convenience of the city. City Code Section 2-32. The City Council has found and determined that approving the licensing permit and the business restrictions included in this ordinance fulfill these purposes. City Council shall act only by ordinance, resolution or motion. All legislative enactments must be in the form of an ordinance and tthis

action will amend the Aurora City Code and therefore shall be taken in the form of an ordinance and shall require a vote of the majority of the Council to be approved. Section 5-1 Aurora City Charter. (Hernandez)

ORDINANCE NO. 2025- ____

A BILL

FOR AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, AMENDING THE AURORA CITY CODE BY AMENDING DIVISION 4 OF ARTICLE VI OF CHAPTER 86 ESTABLISHING A SUPPLEMENTAL LICENSE FOR SOCIOECONOMIC IMPACT RETAIL SALES AND SERVICES

WHEREAS, the City of Aurora, Colorado, (the "City"), is a home rule municipality, organized and existing under and by virtue of Article XX, Section 6 of the Colorado Constitution, and it has the power to regulate matters of local concern; and

WHEREAS, the City recognizes certain types of retail businesses that have been associated through academic research with elevated rates of crime and public disorder in surrounding areas, especially when concentrated; and

WHEREAS, these types of businesses often cluster in low-income neighborhoods, disproportionately impacting communities that already face economic and social challenges; and

WHEREAS, the overconcentration of such establishments can undermine neighborhood vitality, deter investment, and contribute to a cycle of blight, vacancy, and diminished public safety through the increase of related crimes; and

WHEREAS, repeated patterns of co-location among high-risk business types can facilitate illicit activities, including open-air drug markets, fencing of stolen goods, and loitering, thus creating conditions that are harmful to public health, safety, and quality of life; and

WHEREAS, the City has a compelling interest in protecting public safety, promoting a healthy and sustainable business environment, and preventing the displacement or marginalization of residents due to the unchecked proliferation of such business operations, and the spacing requirements, caps on business types, and mitigation standards such as lighting, surveillance, and good-neighbor plans are effective tools to manage and reduce cumulative harm without banning lawful business operations; and

WHEREAS, this ordinance is intended to provide reasonable regulations to prevent the overconcentration of such businesses, improve neighborhood conditions, and promote equitable access to a safe and healthy commercial environment for all residents; and

WHEREAS, the City Council hereby finds that it is in the best interest of the City and its citizens to adopt reasonable regulations to promote community health, wellbeing, reduce crime, and support the economic vitality of the city.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO:

Section 1. The City Code of the City of Aurora is hereby amended by adding a new Division 4 to Article VI to section 86, that shall read as follows:

**DIVISION 4. SOCIOECONOMIC IMPACT PERMIT**

**Sec. 86-696. Definitions.**

**The following words, terms and phrases, when used in this division, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:**

***Area of Elevated Risk* means an area identified as being elevated risk by the risk terrain model adopted by the City.**

***Bail Bond Office* means a business whose primary purpose is to act as a surety to secure the presence of an accused person at a court proceeding in a criminal manner.**

***Check Cashing or Pay-Day Loan Service Provider* means a non-depository financial institution that provides monetary loans or advances in exchange for a postdated check, electronic access to a bank account, title to a vehicle, or other collateral; or offers to cash checks, drafts, money orders, or other monetary instruments for a fee. This use includes but is not limited to payday lenders, check-cashing businesses, car title loan businesses, and deferred deposit loan providers. This use excludes state or federally chartered banks, credit unions, or savings and loan associations.**

***Convenience Store with Regulated Substances* means any business that is primarily engaged in the retail sale of convenience goods, or both convenience goods and gasoline, and has less than 10,000 square feet of retail floor space and also sells any of the following; Alcohol, Tobacco, Kratom, or Tobacco or Drug Paraphernalia. Convenience store does not include any business where there is no retail floor space accessible to the public. A convenience store with regulated substances may offer incidental staple food items but does not meet the definition of a Healthy Small Grocery Store.**

***Crime Prevention Through Environmental Design (CPTED)* means architectural design, site design, operational, and landscape design principles and standards intended to reduce the fear and incidence of crime, and to improve the quality of life.**

***Extended Occupancy Motel*** **means: A facility originally constructed as a motel or hotel for transient occupancy, which offers rooms or units for rent without a lease, but where most occupants stay for extended periods of time (typically 30 days or more), often using the premises as a primary or long-term residence. These establishments may advertise daily or weekly rates but effectively function as long-term housing without the protections or infrastructure associated with permanent residential use.**

***Head Shop or Drug Paraphernalia Store*** **means a retail establishment that substantially sells, offers for sale, or displays for sale any drug paraphernalia as defined by state or local law, including but not limited to pipes, water pipes, bongs, rolling papers, roach clips, grinders, scales, vaporizers, or other items designed or marketed for use with marijuana, tobacco, or controlled substances.**

***Healthy Small Grocery Store*** **means a store that is at least 2,000 square feet but less than 10,000 square feet where at least 50 percent of retail floor space is devoted to the sale of a broad variety of staple food products as defined by the United States Department of Agriculture (7 C.F.R. § 271.2) and at least 20 percent of the retail floor space is devoted to a variety of perishable staple foods that shall include, but is not limited to dairy products, fresh produce, frozen foods and fresh meats. No more than 20 percent of its retail floor space is devoted to health compromising substances. A healthy small grocery store does not include a convenience store which is characterized by limited food offerings, and a predominance of prepackaged goods, nor does it include locations with a gasoline service station.**

***Health Compromising Substances*** **shall include alcohol, tobacco, kratom, age restricted hemp, novel psychoactive substances, or tobacco and marijuana paraphernalia.**

***High Risk After Midnight Operations*** **Tavern, Bar, Hookah Lounge, or Event Center as defined in the unified development ordinance with operations after midnight located in an area of elevated risk.**

***Rent-to-Own Store*** **means a business that offers rental agreements with optional ownership terms for furniture, electronics, or appliances, where customers make periodic payments with no obligation to purchase. This definition applies only to businesses where rent-to-own is the primary method of transaction and does not include general retail stores or electronics/furniture outlets offering traditional sales or third-party financing.**

***Retail Liquor Store*** **means a type of retail sales that includes a business licensed by the state for the retail sale of alcoholic beverages in original packages for consumption off the premises, in which those sales are the primary goods being sold and generate the majority of the revenue generated by the business. The**

**accessory sales of food or other items shall not result in the business being a general retail sales business if the above conditions are met.**

***Risk Terrain Model*** **means the risk assessment technique and diagnostic method for identifying the spatial attractors of criminal behavior and environmental factors that are conducive to crime.**

***Socioeconomic Impact Sales and Services Business*** **means:**

**(1) Secondhand buyers, head shops or drug paraphernalia stores, vape and smoke shops, rent-to-own stores, bail bond office, check cashing or payday loan service provider, extended occupancy motel, pawnbroker, retail liquor stores, marijuana retail stores, convenience stores with regulated substances.**

**(2) High risk after midnight operations when located in an area of elevated risk.**

***Secondhand Buyer*** **means a secondhand dealer or scrap metal buyer engaged in the purchase and resale of used or secondhand tangible personal property as a principal component of its operations, where such property includes a broad range of merchandise not limited to a specific product category or engages in purchases primarily for wholesale. This includes, but is not limited to, businesses that routinely acquire items such as electronics, jewelry, tools, small appliances, personal devices, or other portable goods commonly associated with theft. A Secondhand Buyer shall not include Specialty Secondhand Retailers.**

***Specialty Secondhand Retailer*** **means a secondhand dealer primarily engaged in the retail sale of goods within a narrow and defined category such as books, video games, musical instruments, vintage clothing, children's goods, or sporting goods and for which the purchase of secondhand goods is incidental to the primary retail purpose and limited to items within that specialized category.**

***Vape Store or Smoke Shop*** **means a retailer business or any person that: sells, offers for sale, or offers to exchange for any form of consideration, tobacco, nicotine, hemp products, kratom products, tobacco paraphernalia, marijuana paraphernalia, vaping devices, or other drug paraphernalia; and has fifteen percent (15%) or more of the square feet in the establishment used for the sale or display of those products or generates fifty (50%) or more from the sale of those products.**

**Sec. 86-697. Permit Required**

**(a) It shall be unlawful for any person to operate a socioeconomic impact sales or service business without a Socioeconomic Impact Permit.**

**Sec. 86-698. Term**

**(a) Socioeconomic Impact Permits shall correspond with the term of the General Business License.**

**(b) Socioeconomic Impact Sales and Services in operation upon the effective date of this ordinance shall automatically be issued a Socioeconomic Impact Permit.**

**(c) Permits shall renew concurrently with the General Business License, unless revoked or non-renewed, provided the business remains in operation and complies with all applicable conditions and regulations.**

**Sec. 86-699. Suspension or revocation.**

**(a) In addition to the reasons set forth in section 86-47, the director shall suspend or revoke any permit issued under this division if they find that the permittee has committed a violation of any of the provisions of this division.**

**(b) If the permit holder is located in an area of elevated risk:**

1. **Violations of 86-47(10) shall be considered an aggravating factor in any suspension or revocation proceeding if those violations are contributing factors to the elevated risk.**
2. **To the extent the permit holder has or has not implemented Crime Prevention Through Environmental Design strategies shall be considered as mitigating or aggravating factors.**

**(c) A permit may also be suspended, revoked or not renewed if:**

1. **The property where the business is located exhibits a consistent pattern of neglect or code violations.**
2. **The business discontinues operations for six or more consecutive months.**
3. **The business fails to adhere to the approved operational or mitigation plan submitted with the application.**
4. **Violations of 86-47(9).**

**Sec. 86-700. Permit application.**

**(a) The application for a general business license application shall also function as the application for the permit.**
**(b) In areas of elevated risk, the application for a permit will need to be supplemented with information demonstrating a realistic business and financial plan with investment and other operational offsets and Crime Prevention Through Environmental Design measures to demonstrate that the issuance of the permit will not further elevate the risk level of the area.**

**Sec. 86-701. Permit denial.**

**(a) The director shall deny the permit if the location does not meet the distance restrictions identified in section 86-702.**

**(b) Subsection (a) shall not apply to businesses in operation, or any businesses already under a review or approval process, prior to the effective date of the ordinance and such businesses shall be permitted to sell their operation to a new operator as long as the business is continuously operated as the same or similar nature of business and does not otherwise violate this section leading to revocation or non-renewal of the permit.**

**Sec. 86-702. Location of Socioeconomic Impact Retail Sales and Services.**

**(a) No permit shall be issued if the socioeconomic impact sales and services business is:**

1. **Within 2,000 feet of a business of the same type unless more restrictive by the city's uniform development ordinance (UDO) or otherwise restricted by state and local licensing codes.**
2. **Within 1,000 feet of an extended occupancy motel.**
3. **Within 300 feet of another socioeconomic impact sales and services business.**
4. **Within 500 feet of a light rail station or transit junction wherein more than one bus line operates through the junction every 15 minutes or more frequently.**
5. **In a retail center exhibiting blight, or with more than 50% vacancy whether or not the units are leased.**
6. **In an area of elevated risk unless the applicant supplements their application with information demonstrating a business and financial plan with investment and other operational offsets as well as CPTED measures to demonstrate that the issuance of the permit will not increase the risk level of the area.**

**(b) The distance limitations in subsection (a) numbers 1. through 4. shall not apply to or from high risk after midnight operations.**

**(c) Distances shall be measured by the nearest portion of the building or unit to be occupied by the applicant to the nearest portion of the building or unit occupied by the existing operation. Distances from the transit junction shall be from the nearest property line of the station parcel or the nearest portion of any transit structure if there is not a separate parcel.**

**Sec. 86-703. Application to other licenses.**
**Failure to obtain or maintain the permit required by this section may be used as a basis for denial, nonrenewal, or revocation of any license required by chapter 86 or chapter 6 of the Aurora City Code.**

**Section 86-704. Rulemaking powers. The City Manager, the Director of Finance, or designee, is hereby authorized and shall make all necessary rules and regulations, including the imposition of fees to cover the costs for the administration of this Division.**

Section 2. Severability. The provisions of this Ordinance are hereby declared to be severable. If any section, paragraph, clause, or provision of this Ordinance shall, for any reason, be held to be invalid or unenforceable by a court of competent jurisdiction, the invalidity or unenforceability of such section, paragraph, clause, or provision shall not affect any of the remaining provisions of this Ordinance.

Section 3. Pursuant to Section 5-5 of the Charter of the City of Aurora, Colorado, the second publication of this Ordinance shall be by reference, utilizing the ordinance title. Copies of this Ordinance are available at the Office of the City Clerk.

Section 4. Repealer. All orders, resolutions, or ordinances in conflict with this Ordinance or with any of the documents hereby approved, are hereby repealed only to the extent of such conflict. This repealer shall not be construed as reviving any resolution, ordinance, or part thereof, heretofore repealed.

INTRODUCED, READ AND ORDERED PUBLISHED this _____ day of _____, 2025.

PASSED AND ORDERED PUBLISHED this _____ day of _____, 2025.

_____
MIKE COFFMAN, Mayor

ATTEST:

_____
KADEE RODRIGUEZ, City Clerk

APPROVED AS TO FORM:

PETER A. SCHULTE, CITY ATTORNEY

By: _Hanosky Hernandez_____
HANOSKY HERNANDEZ, Sr. Assistant City Attorney

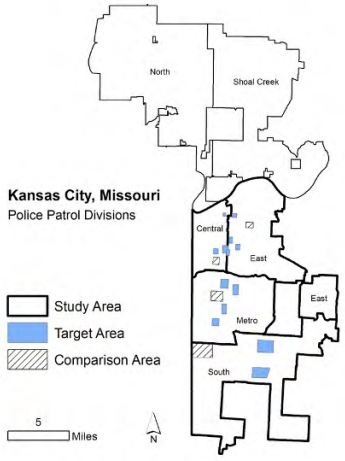
# Data-Informed & Place-Based Violent Crime Prevention:
## The Kansas City, Missouri Risk-Based Policing Initiative

Public Safety | Problem-Oriented | Hot Spots
Risk Terrain Modeling | Risky Places
Community Engagement

The Kansas City Police Department (KCPD) reduced violent crime with an evidence-based approach to problem analysis and intervention planning. Using hot spot mapping and risk terrain modeling, police and their community partners implemented a place-based intervention program focused on key attractors and generators of the environmental backcloth. During the 1-year period, violent crimes significantly decreased by over 22%. Crime prevention was achieved with a focus on places, not people.

***FIGURE***

*The 13 target areas that accounted for this crime reduction covered just 1.5% of the city's land area.*




**Peer-Reviewed Journal Article REFERENCE:**
Caplan, J. M., Kennedy, L. W., Drawve, G., & Baughman, J. (2021). Data-Informed and Place-Based Violent Crime Prevention: The Kansas City, Missouri Risk-Based Policing Initiative. *Police Quarterly*. doi.org/10.1177%2F10986111211003205

**Learn more at www.RutgersCPS.org**

RUTGERS
Center on Public Security

### 1. Introduction

KCPD implemented risk-based policing (RBP) to reduce and prevent violent crime. They focused on situational contexts of crime at micro places. Outcomes were evaluated at target and comparison areas.

### 2. Blueprint for RBP in Kansas City

Involved agency-wide training, data management technology and protocols, data-informed decision-making, multifaceted intervention actions at target areas, and multi-stakeholder accountability.

### 3. Intervention Activities

Within the target areas: 1) directed patrols, 2) business checks, 3) coordination and deployments of non-police resources, and 4) positive police-community engagements.

### 4. Results

Violent crime significantly decreased. Target areas outperformed the comparison areas by 22%. The total net effect was about 165 fewer crimes.

Police officer-initiated (as opposed to dispatch-directed or 9-1-1 calls for service) activities resulting in enforcement action (arrests or citations) decreased.

Crime was reduced and prevented without an abundance of law enforcement actions against people located at the target areas.

### 5. It Works!

Successful crime prevention programming can involve multiple stakeholders and a wide range of activities that maximize existing local resources. Community-focused policing can be effective and sustainable.

# Data-Informed Crime Prevention at Convenience Stores in Atlantic City

Public Safety | Problem-Oriented | Hot Spots
Risk Terrain Modeling | Risky Places
Police Deployment | Violence | Robbery

Informed by risk terrain modeling and hot spot analysis, police commanders implemented a place-based intervention focused around convenience stores. Target areas throughout the city were reprioritized each month to create a dynamic deployment strategy that efficiently allocated resources to the most vulnerable places. Risk reduction actions, such as business checks, were favored over law enforcement against people. Within four months, robberies significantly decreased by 63 percent.




**Peer-Reviewed Journal Article REFERENCE:**
Kennedy, L. W., Caplan, J. M., & Drawve, G. (2021). Data-Informed Crime Prevention at Convenience Stores in Atlantic City. Police Practice and Research. [doi.org/10.1080/15614263.2021.1917399]

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RUTGERS
Center on Public Security

## 1. Introduction

Atlantic City had a robbery problem that needed a citywide response -- quickly. ACPD used spatial analysis to identify where officers should devote resources, and what to do when they arrived at priority places.

## 2. How It Happened

Risk Terrain Modeling was used to diagnose robbery patterns. Convenience stores (plus 1-block away) became target areas. ACPD collaborated with the local mercantile association.

## 3. Intervention Activities

The intervention strategy was a data-informed staggering of business checks at selected convenience stores located in the highest-risk places each month. This lasted 4 months.

## 4. Results

On average, 67 different convenience stores were visited each month (range: 34-79), with approximately 279 total sign-ins per month, or about three per shift.

Pre-intervention: 79 robberies in the target areas. Post-intervention: 29. This 63% reduction is statistically significant.

Optimal police presence yielded crime deterrence. Rapid crime suppression is possible with tactics focused on targeting high risk locations and not necessarily the people located there.

## 5. It Works!

Police can improve operational impacts via data-informed engagements with community stakeholders (e.g. store managers). Crime reduction can be achieved in-line with community expectations.

# A Multi-jurisdictional Test of Risk Terrain Modeling and a Place-based Evaluation of Environmental Risk-Based Patrol Deployment Strategies

**Study Overview:** A place-based method of evaluation and spatial units of analysis were used to measure the extent to which allocating police resources to high-risk areas, derived from risk terrain modeling (RTM), affects the frequency and spatial distribution of new crime events. This quasi-experimental project had two primary goals: 1) to replicate and validate RTM in multiple jurisdictions and across many different crime types; and, 2) to evaluate intervention strategies targeted at high-risk micro-level environments across 5 cities[1]: Chicago, IL; Colorado Springs, CO; Glendale, AZ; Kansas City, MO; and Newark, NJ.

In completing the risk terrain models[2], we used the RTMDx Utility, developed by the Rutgers Center on Public Security[3]. Following the RTM analysis in each city, each Police Department developed an intervention strategy that targeted the spatial influences of select significant risk factors. The Police Department also worked with the research team in the selection of target areas for the intervention. In evaluating the intervention, statistical comparisons were made to equivalent control areas locally within each city. Control areas were matched to treatment areas through Propensity Score Matching (PSM). Interventions in each city lasted approximately 3 months, and were implemented in 2013 and/or 2014. The post-intervention period was 90 days (3 months).

## General Findings:

**Q**: Do RTM outputs inform crime intervention planning and policing activities in ways that result in significant crime reductions in targeted areas?

**A**: Yes. Results across all study settings allow for a general conclusion that certain actions performed by police and intended to mitigate the spatial influence of risky features at high-risk places results in both short- and long-term crime reductions. RTM enabled police to make informed decisions and develop strategies about where to allocate resources and what to do when they got there. Spatial information produced through RTM to select target areas, develop place-based risk reduction strategies, and deploy resources was applied to a variety of crime types and customized for different settings in measured, transparent and sustainable ways. Crime reductions were best achieved by police with a concerted and consistent application of intervention activities geared toward mitigating the spatial influence of crime attractors at the high-risk places within a jurisdiction.

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## Specific Findings:

### Colorado Springs

**Risk Terrain Modeling Analysis:**

The Colorado Springs Police Department (CSPD) identified Motor Vehicle Theft as their priority crime. A Risk Terrain Model was found that contains 6 risk factors (out of 19 tested): Disorder Calls for Service ($RRV^4$=5.61), Multifamily Housing Units (RRV=2.75), Foreclosures (RRV=2.64), Parks (RRV=1.76), Sit-down Restaurants (RRV=1.51), and Commercial Zoning (RRV=1.37). Highest risk places[5] have 48 times greater likelihood of crime than some other locations. Conjunctive Analysis of Risk Factor Configurations (CARFC) found that the highest risk behavior settings[6] for Motor Vehicle Theft cover about 4% of the study area and account for nearly 43% of all crime incidents.

**Risk-Based Intervention:**

To reflect the RTM findings CSPD designed their intervention strategy with an array of activities performed by various CSPD units for the purpose of mitigating disorder problems in the target area: Code Enforcement property inspections, Community Service Officer Neighborhood Cleanups, Community Meetings, Proactive Police Enforcement against disorder offenses, Proactive Traffic Enforcement, and the deployment of License Plate Recognition (LPR) devices for the purpose of identifying stolen Motor Vehicles in the target area.

- A Motor Vehicle Theft reduction of 33% was achieved in the target area compared to the control area during in the post-intervention period. There was a slight diffusion of benefits.
- At the micro level, "code enforcement" was associated with reduced levels of Motor Vehicle Theft throughout the target area ($p$<0.01). "Code enforcement" activities have an exceptionally strong and significant crime reduction benefit at high-risk places ($p$<0.01).

***Colorado Springs Summary:*** *The cumulative findings suggest that CSPD's risk-based intervention effectively addressed Motor Vehicle Theft. CSPD's targeting of disorder incidents was an effective crime control strategy. The micro-level analysis suggests that code enforcement focused at micro-level high-risk places is a particularly promising tactic.*

### Newark

**Risk Terrain Modeling Analysis:**

The Newark Police Department (NPD) identified Gun Violence as their priority crime. A Risk Terrain Model was found that contains 11 risk factors (out of 17 tested): Narcotics Arrests (RRV=3.53), Foreclosures (RRV=3.36), Restaurants (RRV=2.76), Gas Stations (RRV=2.54), Convenience Stores (RRV=2.32), Food Take Outs (RRV=2.19), Bars (RRV=2.01), Abandoned Properties (1.43), Schools (RRV=1.38), Liquor Stores (RRV=1.34), and Problem Housing (RRV=1.34). Highest risk places have 58 times greater likelihood of crime than some other locations. CARFC found that the highest risk behavior settings for Gun Violence cover about 5% of the study area and account for nearly 30% of all crime incidents.

**Risk-Based Intervention:**

To reflect the RTM findings, NPD designed their intervention strategies to generate checks and manager contacts at three business types: Restaurants, Food Take Outs, and Gas Stations. Each day during the intervention, a task force comprised of 3 officers, under the supervision of a Lieutenant, visited businesses located within the target area. Upon visiting the business, officers were required to meet with the on-duty manger and have them sign the sheet, to ensure that proper contact was established.

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- A Gun Violence reduction of approximately 35% was achieved in the target area compared to the control area during the post-intervention period. There was a slight diffusion of benefits.
- At the micro level, the intervention activities were associated with a reduction of Gun Violence within the portions of the target area identified as high-risk. The reduction approached statistical significance ($p$=0.06).

***Newark Summary:*** *The NPD task force's intervention activities were a promising approach to gun violence. The strategy generated a large reduction of gun violence, and had a particularly great impact at high-risk portions of the target area. Newark's outcome evaluation was inherently an assessment of the use of a "task force" as well as the "intervention actions" performed by the task force. Ultimately, significant crime reductions can be achieved when a task force consistently and thoughtfully implements intervention activities at high-risk places.*

## Kansas City

**Risk Terrain Modeling Analysis:**

The Kansas City Police Department (KCPD) identified Aggravated Violence as their priority crime: all shooting incidents (hits and homicides), aggravated assault (with a firearm), and street robbery (with and without a weapon). A significant Risk Terrain Model was found that contains 15 risk factors (out of 21 tested): Bus Stops (RRV=3.38), Weapon Offending Parolees and Probationers (RRV=3.20), Suspicious Person with a Weapon Calls-for-service (RRV=2.43), Variety Stores (RRV=2.28), Packaged Liquor Stores (RRV=2.28), Hotels (RRV=2.27), Fast Food Restaurants (RRV=2.18), Drug Markets (RRV=2.11), Bars (RRV=2.05), Rental Halls (RRV=1.61), Restaurants (RRV=1.41), Convenience Stores (RRV=1.41), Grocery Stores (RRV=1.28), Foreclosures (RRV=1.27), Liquor Licensed Retailers (RRV=1.24). Highest risk places have 46 times greater likelihood of crime than some other locations. CARFC found that the highest risk behavior settings for Aggravated Violence cover about 4% of the study area and account for nearly 38% of all crime incidents.

**Risk-Based Intervention:**

To reflect the RTM findings, KCPD designed their intervention strategies to address nightclubs, suspicious person with a weapon calls-for-service, weapon offending parolees and probationers, drug sales, packaged liquor stores, and liquor licensed retailers[7]. An array of activities intended to mitigate the spatial influences of these risk factors, enhance community awareness, and deter motivated offenders was conducted by various KCPD units and city officials in the target area: Code Enforcement, Directed Patrols, Licensing and Inspection checks, meet-and-greets with known offenders juxtaposed with social service referrals/support, CPTED inspections, Pedestrian Checks, Area Presence, Residence Checks, Traffic Violations, and Building Checks. A new protocol for dispatching officers to certain calls-for-service locations was also enacted.

- Aggravated Violence decreased by 12% in the target area compared to the control area during the post-intervention period, but the findings did not achieve statistical significance.
- At the micro level, and in the during-intervention period, Pedestrian Checks, Area Presence, and Residence Checks were each associated with lower levels of Aggravated Violence throughout the entirety of the target area. In the post-intervention period, Building Checks conducted within high-risk areas were associated with reduced crime levels.

***Kansas City Summary:*** *RTM enabled Kansas City police officials to make decisions about where to allocate resources and what to do when they got there in order to suppress crime in the short-term and reduce crime occurrence over the long-term. Intervention activities affect crime differently over varying times and places. Synthesizing results from the micro level analyses, it can be generally concluded that "pedestrian checks", "directed patrol", and "knock-and-talks" have the greatest impact on reducing crime among all places within*

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*the target areas when sustained, whereas longer-term crime reduction benefits at high-risk places are best achieved via "building checks".*

## Glendale

**Risk Terrain Modeling Analysis:**

The Glendale Police Department (GPD) identified Robbery as their priority crime. A Risk Terrain Model was found that contains 7 risk factors (out of 11 tested): Drug-related Calls for Service (RRV=15.56), Convenience Stores (RRV=2.88), Take Out Restaurants (RRV=2.54), Apartment Complexes (RRV=2.53), Gang Member Residences (RRV=2.41), Liquor Stores (RRV=2.30), and Bars (RRV=2.19). Highest risk places have 58 times greater likelihood of crime than some other locations. CARFC found that the highest risk behavior settings for Robbery cover about 1% of the study area and account for nearly 17% of all crime incidents.

**Risk-Based Intervention:**

To reflect the RTM findings, GPD designed their intervention strategy to address all 7 risk factors. The activities included Directed Patrols, Flyer Distribution, Community Meetings and Engagement Activities, Proactive Stops, and Proactive Arrests.

- Robbery decreased by 42% in the target area compared to the control area during the intervention period. There was a very strong diffusion of benefits effect.
- At the micro level, and in the during-intervention period, Directed Patrols were associated with lower levels of Robbery. Flyer Distribution activities were associated with fewer Robberies in the post-intervention period, with the reduction approaching statistical significance (p=0.09).

***Glendale Summary:*** *The intervention produced a statistically significant reduction of Robbery throughout the target area during the intervention period. In addition, there was a diffusion of benefits beyond the targeted area. "Directed patrol" had the greatest impact on reducing crime among all micro-level places within the target areas during the intervention period, whereas longer-term crime reduction benefits were best achieved via "flyer distribution".*

## Chicago

**Risk Terrain Modeling Analysis:**

The Chicago Police Department (CPD) identified Shootings as their priority crime. A Risk Terrain Model was found that contains 10 risk factors (out of 15 tested): Foreclosures (RRV=5.38), Problem Buildings (RRV=3.72), Gang Hotspots (RRV=2.86), Laundromats (RRV=2.27), Liquor Stores (RRV=1.92), Gas Stations (RRV=1.65), 311 Lights Out Calls (RRV=1.41), Schools (RRV=1.35), Bus Stops (RRV=1.33), Bars (RRV=1.28). Highest risk places have 76 times greater likelihood of crime than some other locations. CARFC found that the highest risk behavior settings[8] for Shootings cover about 15% of the study area and account for nearly 56% of all crime incidents.

**Risk-based Intervention:**

To reflect the RTM findings the CPD designed an intervention strategy that focused on Foreclosures and Problem Buildings. The strategy entailed the CPD working in partnership with other City of Chicago departments to conduct site visits of known problem properties throughout the city to improve conditions conducive to crime and, when necessary, issue citations for code violations. City agencies also sought to work with private lenders to address the broader scope of the foreclosure crisis.

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- A process evaluation found that CPD could not manage to collect measurement data in a systematic or coordinated way to allow for adequate evaluations of outcomes. Cumulative totals of building inspections and citations were 280 and 24, respectively. But CPD was unable to provide incident-specific information including the precise date, time, and location of each action. Therefore, we were unable to complete an outcome evaluation of CPD's intervention[9].

**Endnotes**

[1] Originally, 6 cities were proposed as study settings for interventions. However, Arlington, TX withdrew from the study early on due to excessive turnover of personnel within the department.
[2] Using then-current data from calendar year 2012
[3] www.rutgerscps.org
[4] Relative Risk Value (RRV)
[5] Places with risk values greater than 2 standard deviations above the mean risk value, according to the risk terrain map.
[6] The behavior settings with a relative frequency of crime (RFC) above the mean
[7] "Packaged liquor stores" refer to businesses whose primary purpose is to sell liquor. "Liquor licensed retailers" are facilities that are in business to sell other items, but also sell liquor, such as convenience stores, grocery stores, etc.
[8] The behavior settings with a relative frequency of crime (RFC) above the mean
[9] It should be noted that during this project, there were mayoral elections (and subsequent run-off elections), internal transfers/promotions of police personnel, and multiple other research projects (unaffiliated with ours) that may have strained CPD's data management resources.


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# Risk-Based Policing in Atlantic City
# 2017 Report

*By Joel Caplan, Leslie Kennedy & Grant Drawve, Rutgers University Center on Public Security*

## Atlantic City Police Department Risk-Based Policing Initiative: Jan. 1 – Dec. 31, 2017

### Overview

Risk-based policing is the operational mindset and practice of reducing and managing crime *risks* in order to prevent crime incidents. It emphasizes problem solving, evidence-based decision-making, and sustainability. Risk-based policing with Risk Terrain Modeling (RTM) is used in Atlantic City.

### Background

The Chief of Police and command staff spearheaded risk-based policing in Atlantic City. A researcher-practitioner partnership between the Rutgers University Center on Public Security (RCPS) and the Atlantic City Police Department (ACPD), with the Atlantic County Prosecutor's Office[1] and the City of Atlantic City, was initiated on October 15, 2015 with a 1-year pilot project that began January 1, 2016[1]. The pilot project sought to establish multi-stakeholder buy-in, collect data, and test the predictive validity of RTM in Atlantic City, as well as to optimize the protocols and methods for data management, data access, and information communication within the police department. At the time, ACPD did not have a dedicated crime analyst, and was in the process of upgrading and transitioning to new computer aided dispatch (CAD) and record management (RMS) systems, while also building a new state-of-the-art real-time crime and intelligence command center.

Full implementation of risk-based policing began in 2017. Rollout occurred in two phases. In Phase 1, RCPS worked the most closely with ACPD commanders to run risk terrain models, to communicate analytical results, to facilitate taskforce meetings, and to help develop operational strategies for crime prevention and risk reduction. Phase 1 began January 1, 2017 and continued through May 2017. In Phase 2, ACPD assumed most of the responsibility for disseminating analytical results and developing risk reduction strategies. Phase 2 began in June and continued through December 2017.

### Crime Types

The focus was on violent and property crimes -- specifically, shootings, aggravated assaults, robberies, and burglaries (residential and commercial). Risk terrain models were produced for these crime categories using ACPD crime records obtained from the CAD and RMS, city administrative data, and InfoGroup[2] business address data. Risk terrain models were updated monthly. The RTMDx software, developed by RCPS[3], was used for this task.



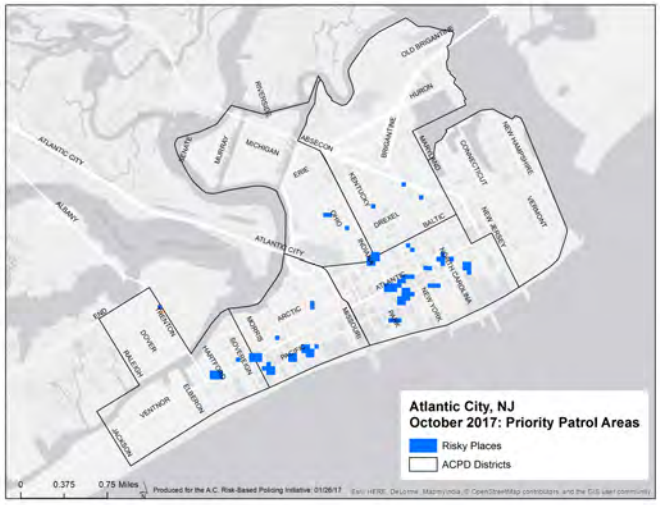
[1] For pilot project details, see http://www.rutgerscps.org/uploads/2/7/3/7/27370595/acpd_rbppilot_2016reportbrief.pdf

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**Analytical and Operational Processes**

RTM was used to forecast risky places for crime every month. Risk terrain maps visually communicated spatial vulnerabilities to crime. Highest risk places became the target areas for police patrols. Police officers received maps showing the priority patrol areas specific to their district. They also received instructions on what risky features to focus on, and what risk reduction actions to take at high-risk places. These decisions were made by ACPD commanders and may have changed monthly based on the most current risk terrain models and other intel.




Police patrolled all parts of Atlantic City, investigated crimes and cleared cases. They gave extra priority attention to the risky places. Priority areas were selected among the highest risk places for all crimes types (by their overlap). These priority areas were approximately 1% or less of the city's land area, making resource allocations manageable and efficient.

**ACTION Meetings and Community Engagement**

ACTION Meetings were scheduled regularly throughout 2017 to focus on Assessments, Connections, Tasks, Interventions, Outcomes and Notifications related to a variety of existing and emerging crime problems and threats in Atlantic City, and to discuss the risk-based policing initiative and related risk terrain models. Two types of ACTION Meetings occurred: 1) Police ACTION Meetings, and 2) Community ACTION Meetings.

Police ACTION Meetings were comprised of ACPD officers and other policing partners who could be privy to sensitive intelligence for law-enforcement eyes only. This "police taskforce" met monthly to assess the risk terrain model's forecasts to-date and to propose ways to manage crime risks from law enforcement and policing perspectives.

Community ACTION Meetings were multi-stakeholder events, and comprised members of the police taskforce as well as city officials and other community leaders. Community ACTION Meetings were not open town hall style meetings where grievances are aired. They were invitation-only working meetings where risk assessments were shared and groundtruthed, data were managed, and initiatives to reduce risks were proposed and committed to by multiple community stakeholders.

Five police-only ACTION meetings and 1 community ACTION meeting occurred during Phase 1. Three police-only taskforce/ACTION meetings and 2 community ACTION meetings occurred during

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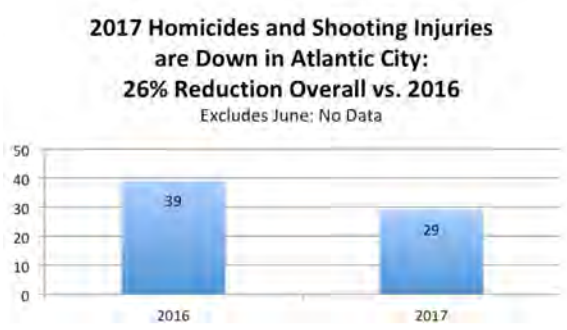
Phase 2. Twelve monthly risk terrain models and 'spatial intel' reports were produced for ACPD and delivered to commanders for review and operational decision-making during 2017.

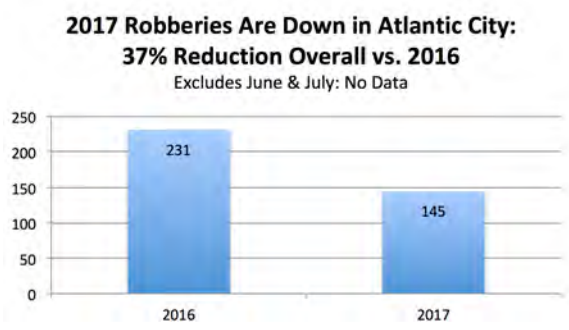
**Results**

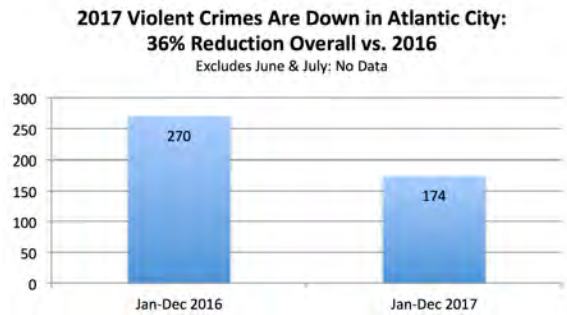
The predictive accuracy of RTM exceeded expectations (based on empirical testing using the Predictive Accuracy Index, or PAI, methodology). When crimes displaced, they emerged at high-risk places, as expected, even if crimes had never historically occurred there before.

Police patrols of priority areas occurred regularly, and over 1,000 business checks were made by ACPD at high-risk places. In addition to the ACPD, the City Planning Department, the Housing Authority, the Mayor's Office, Neighborhood Associations, Mercantile Associations, and utility authorities engaged in risk reduction efforts. Security improvements were made to risky facilities, dimmer halogen streetlights were replaced with LEDs, and at least 17 abandoned properties located in high-risk areas were demolished or mitigated.

Case clearance rates for 2017 improved by 10%, compared to 2016. The risk-based policing strategy focused primarily on places, not people, so arrests did not increase. Violent crimes and burglaries decreased in 2017 compared to 2016. In the first 5 months of 2017, during Phase 1, violent crimes went down over 20% compared to the same time period in 2016. By year's end, violent crimes reduced 36%. This represents a potential cost savings[4] to the local criminal justice system of over $1.6 million.




**Conclusion**

Risk-based policing with RTM and ACTION proved to be a transparent and effective form of policing that helped police reduced crime. Protocols and resources are now in place to sustain risk-based policing in Atlantic City.

**Endnotes**

[1] The original press release can be viewed at www.rutgerscps.org/uploads/2/7/3/7/27370595/news_release_acpd__rtm_action_implementation.pdf
[2] InfoGroup is a data and marketing services company that provides information about public entities, such as businesses/retail stores.
[3] www.rutgerscps.org/software.html
[4] see https://www.ncbi.nlm.nih.gov/pmc/articles/PMC2835847

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**Public Safety, Courts and Civil Service Policy Committee**

**March 12, 2026**

| | |
|---|---|
| Members Present | Robert Andrews, Chair<br>Stephanie Hancock, Vice-Chair<br>Ruben Medina, Member |
| Others Present | A. Heider, M. Platt, M. Chapman, J. Heckman, A. Garcia, M. Crawford, H. Hackbarth, E. Cadiz, A. Robnett, M. Wells-Longshore, D. Carrel, J. Rubino, J. Schneebeck, S. Griffin, C. Atkinson, K. Stafford, J. Batchelor, N. Huber, A. Morris, M. Hildebrand, D. Perry, R. Cruz, E. Manzo, P. Schulte, A. Jackson, J. Bajorek, H. Hernandez Perez, P. Guidry, S. Day, K. Koca, T. Chamberlain, J. Rubino, T. Vaughn, M. Coffman, R. Luby, I. Bounouar |

## 1. Call to Order

The meeting was called to order.

## 2. Approval of Minutes

The February 12, 2026, minutes were approved.

## 3. Consent Items

### 3.a APD and RAVEN MOU 10

Chief Chamberlain presented a Memorandum of Understanding for the RAVEN Task Force. The RAVEN Task Force is a combination of ATF, HSI and Denver metropolitan area police departments. It is a collaborative that focuses specifically on anti-violence enforcement. The MOU brings all the parties together. They have multiple jurisdictions from other cities, including Denver, the smaller jurisdictions and the two federal partners. They focus strictly on violent crime, guns, and the reduction of those activities.

Mayor Coffman asked how many personnel are dedicated to the RAVEN Task Force. Lieutenant Huber responded they have seven detectives, two sergeants and himself, and with the 14 different agencies, there are about 52 individuals when fully staffed.

Mayor Coffman asked if they cross much, or it is just specifically them. Chief Chamberlain responded that it goes into Denver and the smaller jurisdictions because it is a collaborative. They find that the majority of the events that occur, there is always some connection back to Aurora and that is the benefit of what the group does. Suspects do not know the city boundaries of Aurora or other cities, and that gives them the opportunity to focus on gangs and have an impact on people that are victimized in large geographical

areas outside of just Aurora but definitely have an influence and impact on the crime in Aurora. Participant clarified that if something happens here in Aurora and it crosses over into Denver, for example, we can pursue and vice versa.

Motion made to move this matter on to study session. Passed by unanimous consent.

**4. General Business**

**4.a Socioeconomic Sales and Services Impact Permit (Ordinance)**

Trevor Vaughn, Manager of Licensing, stated this is a proposal that council and the committee last saw in September. They last talked about it at a study session in October and then held off after the election to let the new council members get prepared for it.

T. Vaughn gave a presentation and refresher of the proposal. This is a proposed permit. There was some confusion between this and the tobacco retailer license ordinance because they both have spacing requirements and deal with some of the same businesses.

The proposal addresses what they call high-risk businesses, also referred to as poverty industry. They cluster in areas of challenged economics, and there are recommendations from the American Planning Association in addressing where those things are able and allowed to cluster and have impacts in those communities. When some of these industries are clustered together it can create competitive pressure to sell products that are more harmful. A slide was included listing the businesses they looked at that have negative health or financial impacts.

The regulatory approach is to attach it to the general business license and make it streamlined, and it gets renewed with the general business license to keep it administratively simple, and not addressing this through zoning as conditional uses.

Some of the highlights of the permit requirements were reviewed. Convenience stores are included only if they sell alcohol or tobacco, and large format grocery and small healthy grocery stores are excluded. Vape shops will be included as a category, and there is an adjustment for specialty secondhand dealers. Major transit intersections are included as a reference point for distance from those junctions so that these type of businesses do not cluster around those transit junctions.

Place-based multi-discipline crime strategies were reviewed and explained, including Crime Prevention Through Environmental Design (CPTED), Risk Terrain Modeling (RTM) and Place Network Investigations (PNI). Examples of where CPTED is being used in the city were reviewed. RTM is a spatial diagnosis technique to map environmental factors to risky locations and address environmental factors that lead to crime.

The proposal in the permit is 300 feet of spacing between SEI operations, 1,000 feet from any extended occupancy motel, 2,000 feet between the same type of SEI, 500 feet from a

major transit station, except high risk after midnight uses are to be looked at a little differently, and not permitted in retail centers that are vacant or looking rough or with 50% or more vacancy.

Areas of elevated risk are determined by RTM. High risk after midnight uses are automatically considered SEI permit. Make sure that before SEIs open that they are considering CPTED factors. CPTED would be a mitigating or aggravating factor if they are having nuisance activities. Permits could be revoked if there is a pattern of neglect or code violations, public nuisance, having them follow an operational plan if they are in an area of elevated risk or discontinue operations if more than six months.

Permits are automatically issued to existing businesses. The proposed fee is approximately $138 biennial and goes to fund the RTM software.

Outreach will be done at the request of CM Coombs and potentially with the BAB if they agree to host an outreach meeting.

CM Hancock asked regarding Colfax and the new development area, if he foresees attrition or moving some of those businesses may mitigate that concentration of those predatory businesses down in that area. T. Vaughn replied that that is an area where they have seen a ton of this concentration and these businesses have been there a long time. The additional ones may be stopped from moving into the area when space opens up and encourage a different retail environment. As long as they continue operations, they are grandfathered in, even if they sell.

Motion made to move this matter on to study session. Passed by unanimous consent.

**5. Miscellaneous Matters for Consideration**

Chief Chamberlain gave a presentation on the purpose of the Chief's Community Response Team (CCRT). Chief Chamberlain referred to an incident last year that was referred to as others, specifically referring to a livestream, as a lynching in Del Mar Park, which was false information. It was determined that the incident was a suicide. The Chief stated when he goes to community groups and speaks and he brings that incident up, that is all that it is known for, that there are lynchings in Aurora of black members of the community and that is the narrative. Chief Chamberlain wants to make sure that individuals of color do not feel that that is the reality of the city. Other examples of misinformation were discussed. The Chief wants to bring clarity and bring fact to situations that occur in the city and situations that impact the population of the city. This program is to ensure that all individuals within the community are recognized and have a voice and have a government channel to understand exactly what is going on.

CCRT is needed for multiple reasons. Public safety events move faster than traditional communication channels. Social media allows for fragmented, non-validated,

nonverified information. Community leaders already act as interpreters of police activity within their networks. The operational concept is that this is not a policy body. This is not related to the Community Advisory Council. It is not related or connected to the Monitor. There is no participation in the disciplinary process or decisions or investigations. The role of the members is to serve as conduits to the community. They are selected based on demonstrated credibility and trust within their communities. The participation reflects existing leadership and engagement roles in the city, and they carry factual information rather than advocate departmental positions. How members are selected and what information they receive was reviewed.

They hope to gain transparency and public trust, improve public understanding of how and why policing decisions are made, provide factual context before misinformation spreads, encourage informed dialogue, and strengthen transparency and community trust. Meetings occur every-other month or as-needed during significant events. Information is shared on a legal basis, and some information cannot be given out. This is a pilot program, and it is a living document. Chief Chamberlain would like to see the entire community of Aurora be represented. He thinks there are some very boisterous people that do not allow factual, real-time information to be disseminated and that there is an undermining of what occurs and how it occurs and when it occurs.

CM Hancock stated that there has been some conversation that Chief Chamberlain cherry picked people on this board and asked him to address that. Chief Chamberlain stated that they were not cherry picked, and that it was done with members of the community outreach team that knew these people and knew they had credibility within the community. The members are from all the wards.

Chief Chamberlain stated the AKCRT was created in 1992 following the LA Riots, and he thinks that the failure of that organization was a lack of structure. The concept was the same, but people were never identified, and it never became a legitimate tool to disseminate information.

**6. Confirm Next Meeting**

The next meeting is scheduled for April 9, 2026.

**7. Adjournment**

APPROVED: _____

Robert Andrews, Chair

# Socioeconomic Impact Permit Proposed Ordinance



Trevor Vaughn, Manager of Licensing

# Socioeconomic Impact (SEI) Permit Objectives

- Prevent new clustering of high-risk businesses and support a healthy community
- Businesses associated with negative health or financial impacts
  - Liquor stores, pay day loans, vape stores, marijuana, rent to own, bail bonds, pawnshops, motels
  - Late-night bars in areas of elevated risk

# Socioeconomic Impact (SEI) Permit Objectives

- Impacts of SEI Sales and Services:

  <u>When Concentrated</u>:

  - Promote unhealthy products and predatory services
  - Drive crime and worsen community health
  - Fuel cycles of blight and hinder reinvestment
  - Create perceptions of disorder and decline

# Socioeconomic Impact (SEI) Permit Objectives

- Reduce competitive pressures "race to the bottom"
- Incorporate place-based crime prevention
- Encourage commercial reinvestment and create welcoming and healthy retail environments

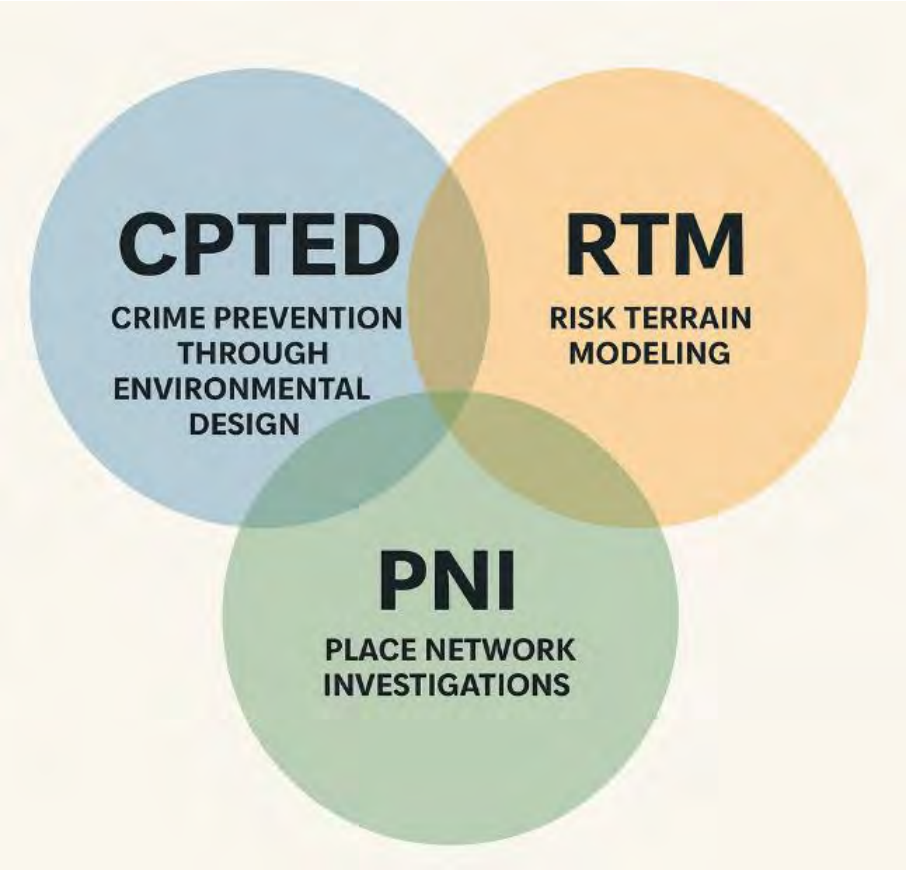
- Regulatory Approach
  - Attached to general business license; primarily distance restrictions, additional rules in areas of elevated risk

# Highlights about permit requirements

- Convenience stores only if they sell alcohol / tobacco
  - Large format grocery excluded > 10,000 sq/ft
  - Small Healthy Grocery Stores also excluded
- Vape shop > 15% floor space or >50% sales
- Specialty secondhand shops excluded (comics)
- Transit is for reference only, not included as an SEI
- High Risk After Midnight - considered SEIs in elevated risk areas – Bars, Hookah, Event Centers

# Place Based Multi-Discipline Crime Strategies

- Crime Prevention Through Environmental Design (CPTED)
- Risk Terrain Modeling (RTM)
- Place Network Investigations (PNI)



# WHAT IS CPTED?

## Crime Prevention Through Environmental Design

The proper design and effective use of the built environment can lead to a reduction in the incidence and fear of crime and to an improvement in the quality of life.

# WHAT IS NOT CPTED?

- Not target hardening
- Not aggressive surveillance
- Not adding cameras to solve design problems
- Not a policing strategy
- Not a one-size-fits all
- Not hostile architecture
- Not about controlling people

# Natural Surveillance

- Where people and their activities are readily observed



# Natural Surveillance

- Landscaping 2/6 rule
- Mechanical surveillance (cameras) to supplement



# Natural Access Control

- Sidewalks, paving materials, lighting, landscaping, fencing, public art, and colorful design element to guide or allow access to a site.





# Territorial Reinforcement

- Use of pavement treatments, landscaping, art, signage, screening and fences to define and outline ownership



# Activity Support

- Strategic placement of activities and amenities within a space to encourage positive use and discourage criminal behavior



# Maintenance and Management







# Public Art





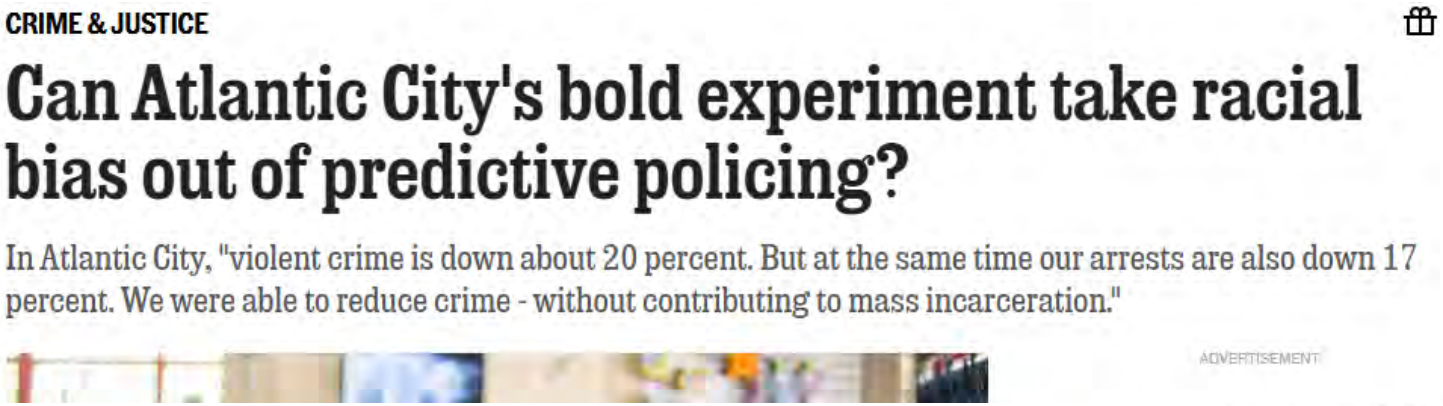


# Colfax and Havana - Lighting



# Risk Terrain Modeling

CPTED without RTM is like playing darts blind”
– Joel Caplan

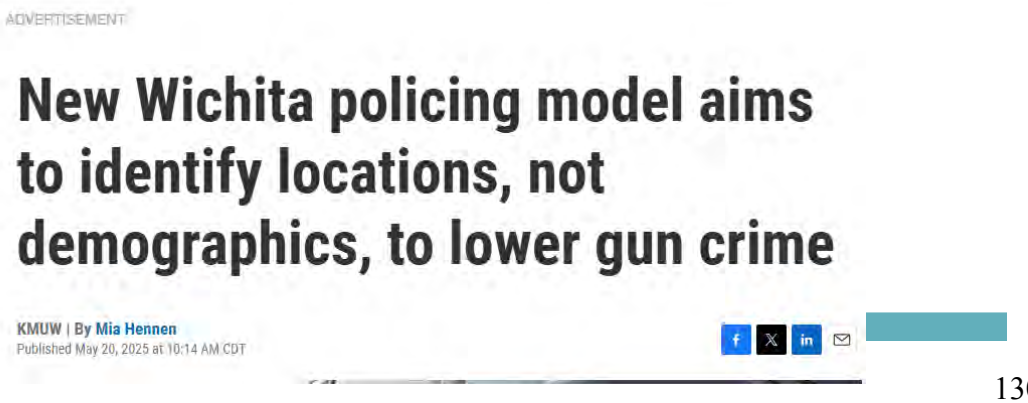


CRIME & JUSTICE

## Can Atlantic City's bold experiment take racial bias out of predictive policing?

In Atlantic City, "violent crime is down about 20 percent. But at the same time our arrests are also down 17 percent. We were able to reduce crime - without contributing to mass incarceration."





ADVERTISEMENT

## New Wichita policing model aims to identify locations, not demographics, to lower gun crime

KMUW | By Mia Hennen
Published May 20, 2025 at 10:14 AM CDT

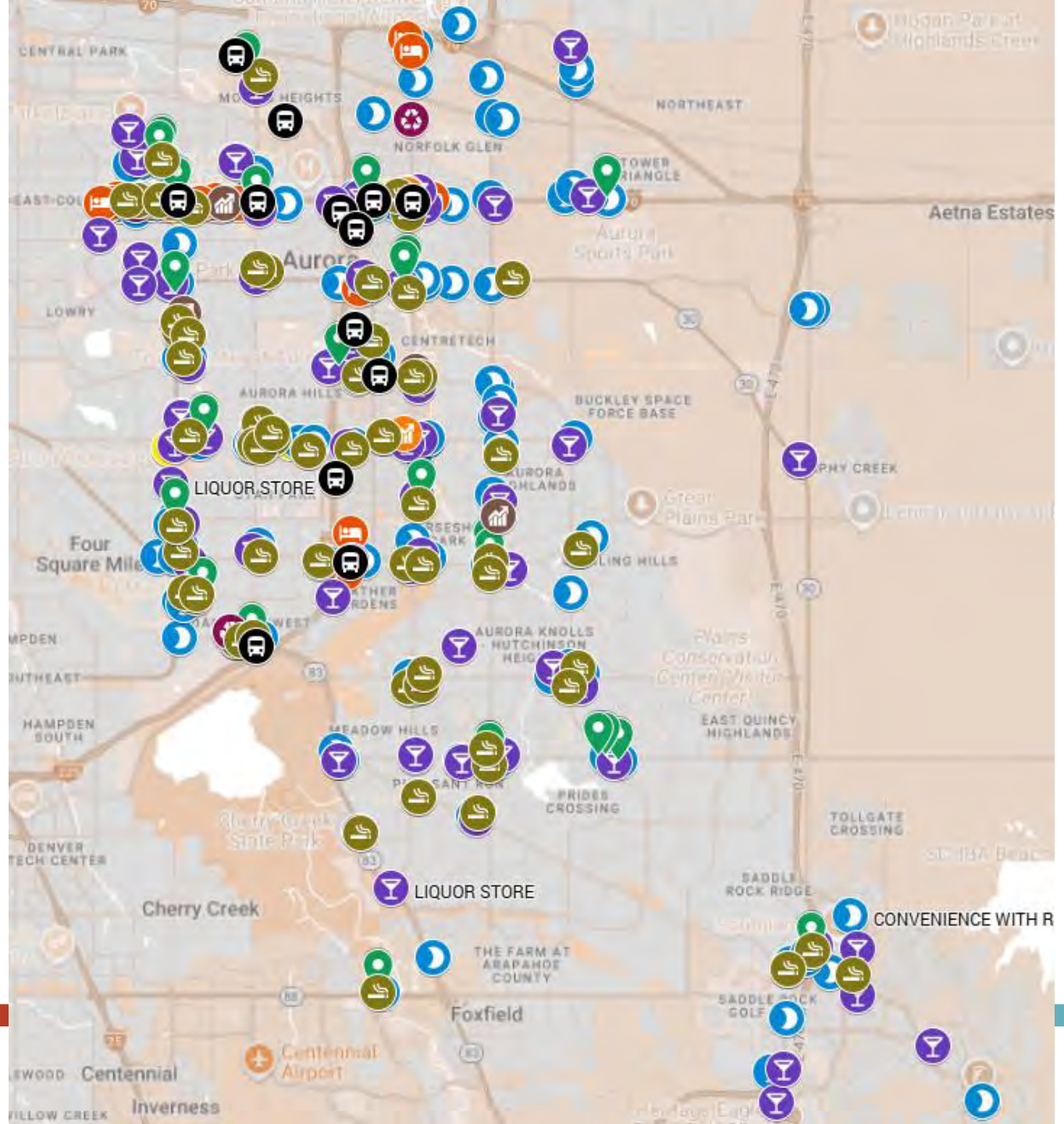
# Risk Terrain Modeling (RTM)

- Spatial diagnosis technique to map environmental factors to risky locations
- Proven track record
- Address environmental factors that lead to crime
- Focus on places



# LOCATIONS

| | |
|---|---|
| | CONVENIENCE STORE WITH ALCOHOL/TOBACCO (131) |
| | LIQUOR STORE (85) |
| | VAPE / SMOKE (59) |
| | MARIJUANA (24) |
| | EXTENDED OCCUPANCY (15) |
| | PAWNBROKER (14) |
| | MAJOR TRANSIT STOP (13) |
| | CHECK CASHING (10) |
| | RENT TO OWN (4) |
| | SECONDHAND BUYER (3) |
| | BAIL BONDS (1) |
| | HEAD SHOP (1) |



# Spacing – new businesses only

- 300’ spacing between SEI operations*
- 1000’ any SEI from Extended Occupancy Motel*
- 2000’ between the same type of SEI*
- 500’ from major transit station*

*Except High Risk After Midnight Uses

- Not permitted in retail center exhibiting blight, or with 50% or more vacancy.

# Areas of Elevated Risk

- Determined by Risk Terrain Modeling (RTM)
- High Risk After Midnight will automatically be considered SEI in these zones
- New SEIs will need to demonstrate use of CPTED and nature of operations to not increase risk
- Applies CPTED as mitigating or aggravating factor for license penalties for code violations

# Permit Requirements / Revocation

- Pattern of neglect / code violations
- Public nuisance violations
- Follow operational plan if in area of elevated risk
- Discontinue operations > 6 months

# Implementation

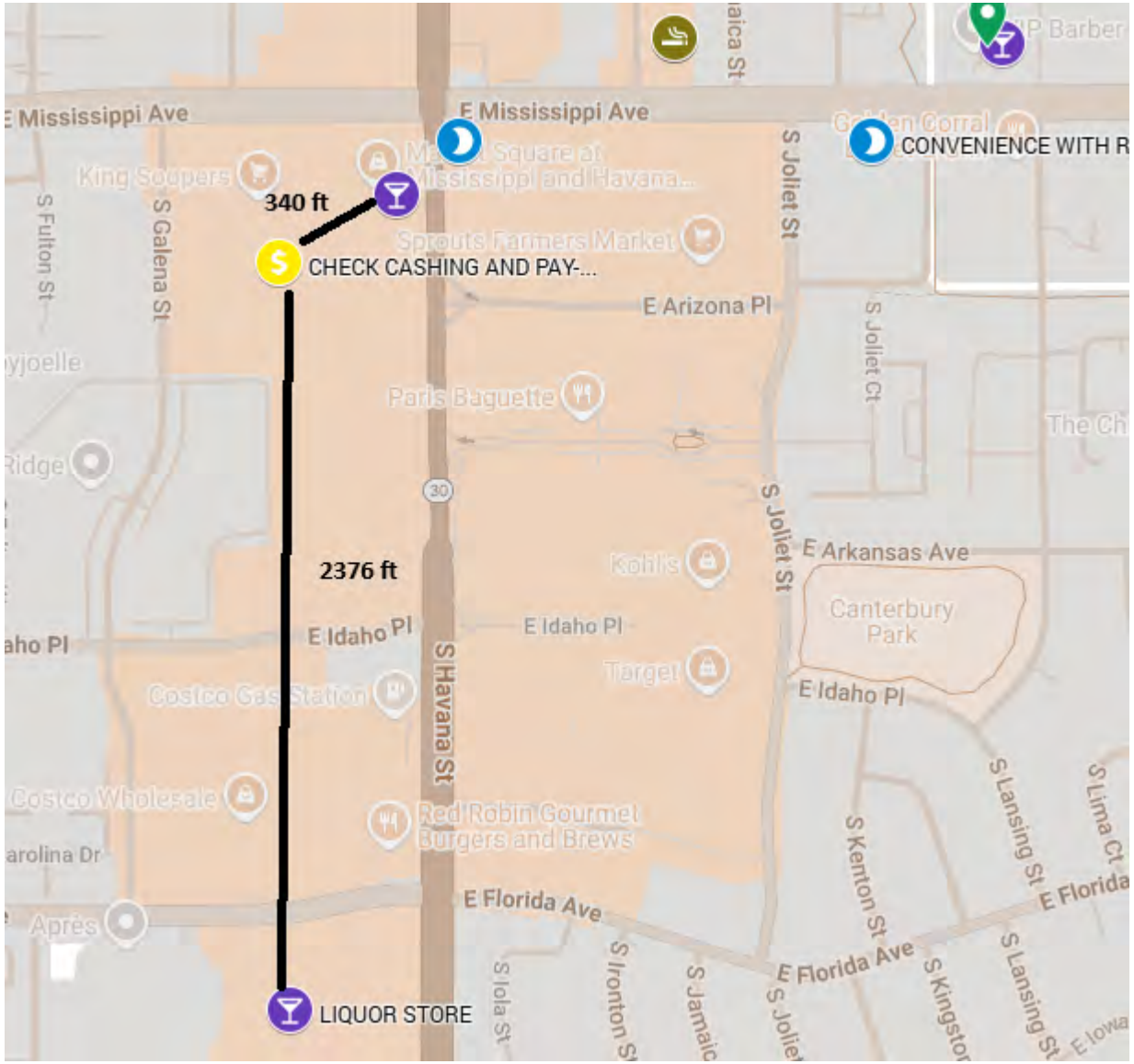
- Permit issued automatically to existing businesses
- Aligns to general business license for application and renewal (biennial)
- Proposed fee of approx. $138 on biennial general business license renewal and new licenses to fund Risk Terrain Modeling

# Colfax Corridor

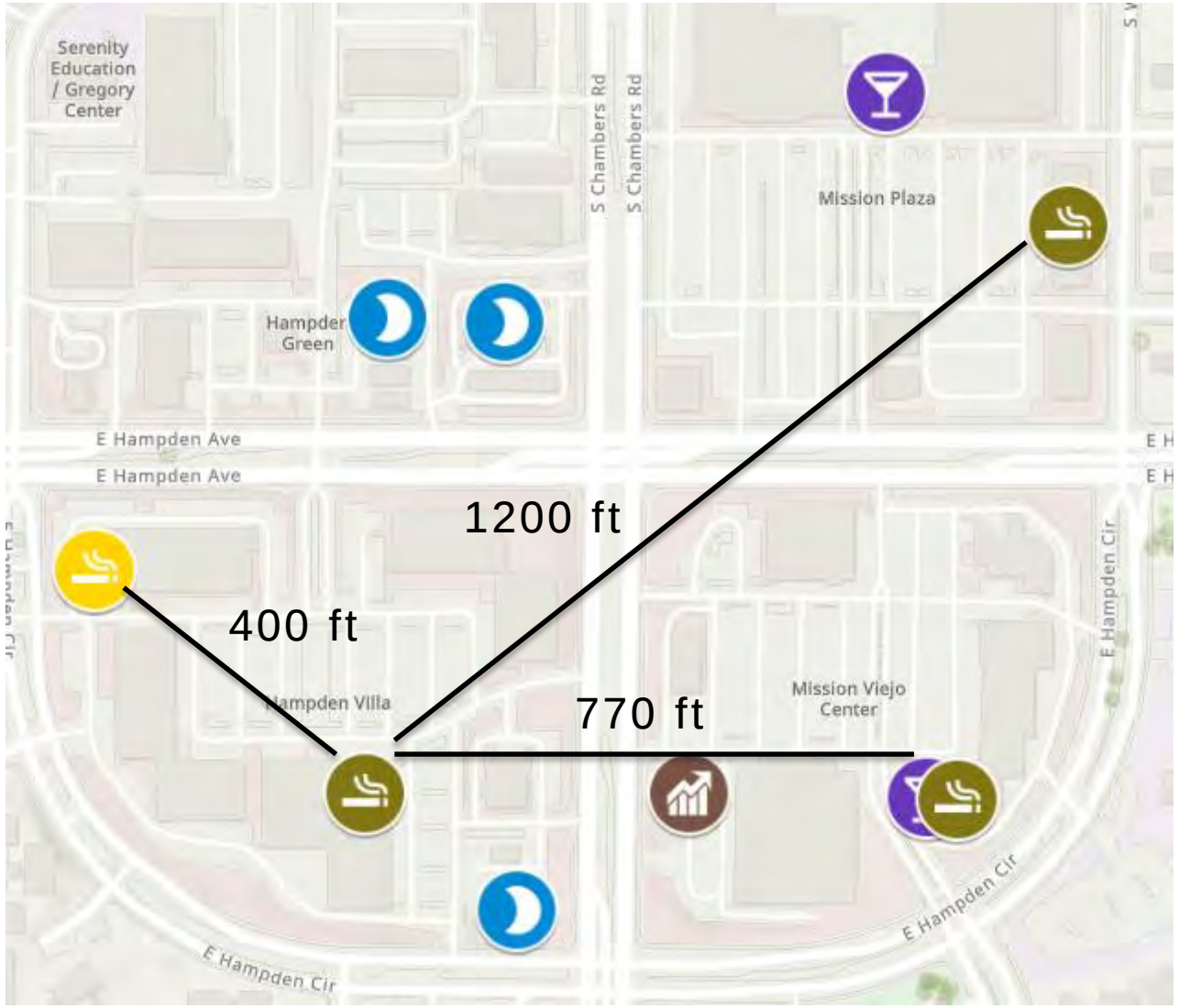



1.12 mi – 5,913 ft

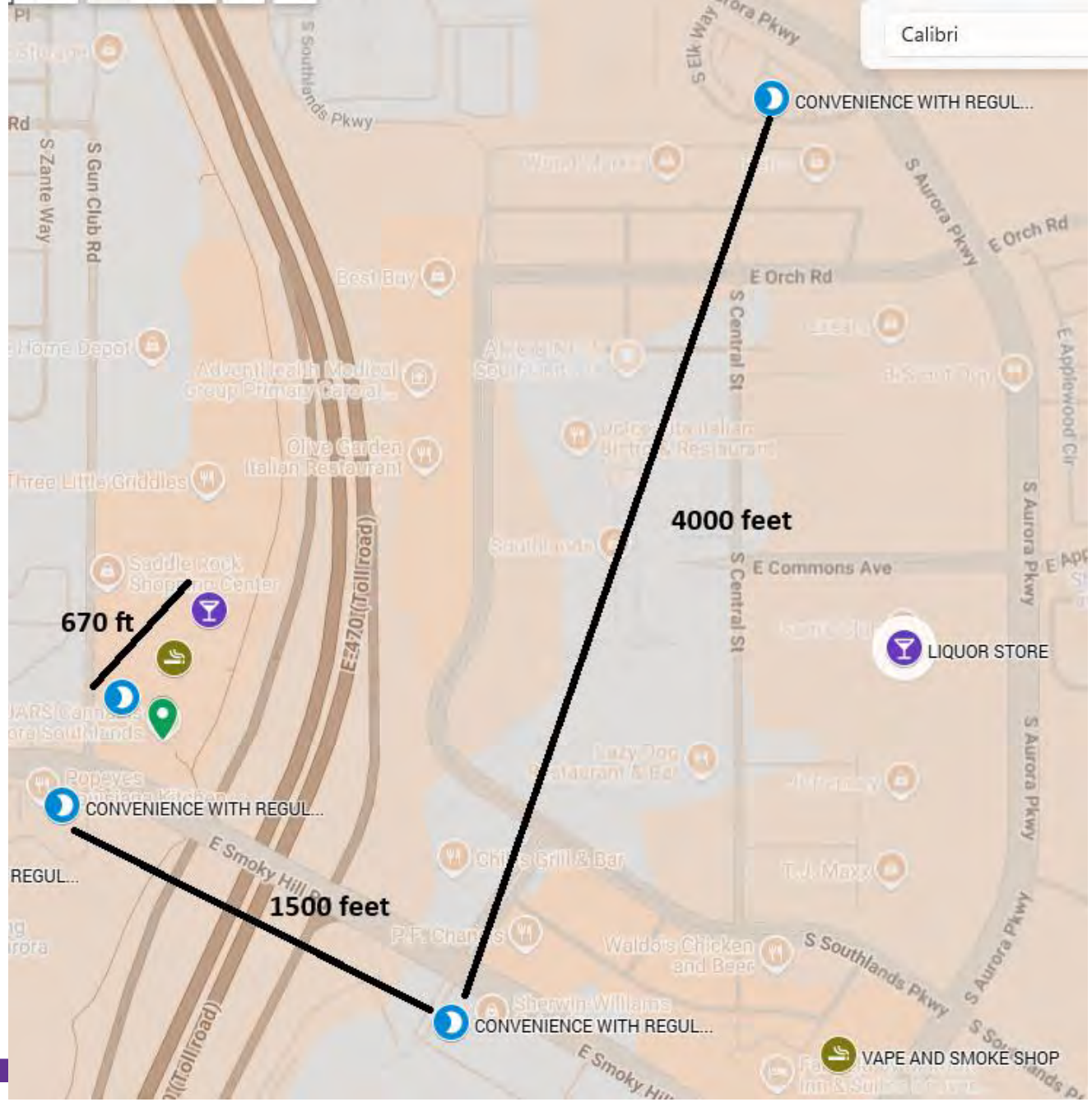
# Havana Gardens



**Hampden and Chambers.**



# Southlands


Calibri
CONVENIENCE WITH REGUL...
4000 feet
LIQUOR STORE
670 ft
CONVENIENCE WITH REGUL...
1500 feet
CONVENIENCE WITH REGUL...
VAPE AND SMOKE SHOP
S Southlands Pkwy
E Orch Rd
S Central St
E Commons Ave
S Aurora Pkwy
E Smoky Hill Rd
S Gun Club Rd
S Zante Way
E-470 (Tollroad)

- Is council in support of moving this forward for formal consideration?

# CITY OF AURORA
## Council Agenda Commentary

| |
|---|
| **Item Title:** Authorizing 2026 Lease-Purchase Financing for Heavy Fleet Vehicles (Ordinance) |
| **Item Initiator:** Teresa Sedmak, City Treasurer, Finance |
| **Staff Source/Legal Source:** Teresa Sedmak, City Treasurer, Finance / Hanosky Hernandez, Senior Assistant City Attorney |
| **Outside Speaker:** N/A |
| **Strategic Outcome:** Well-Managed: High performing organization, committed to great customer service, innovation, continuous improvement, fiscal stewardship, and maintaining critical infrastructure. |

**COUNCIL MEETING DATES:**

**Study Session:** 8/10/2026

**Regular Meeting:** 8/24/2026

**2nd Regular Meeting (if applicable):** 9/14/2026

**Item requires a Public Hearing:** ☐ Yes ☒ No

**ITEM DETAILS** *(Click in highlighted area below bullet point list to enter applicable information.)*

- Waiver of reconsideration requested, and if so, why
- Sponsor name
- Staff source name and title / Legal source name and title
- Outside speaker name and organization
- Estimated time: (For Study Session items only indicate combined time needed for presentation and discussion)

Teresa Sedmak, City Treasurer, Finance / Hanosky Hernandez, Senior Assistant City Attorney
Estimated time: 5 mins

**ACTIONS(S) PROPOSED** *(Check all appropriate actions)*

☐ Approve Item and Move Forward to Study Session

☒ Approve Item and Move Forward to Regular Meeting

☐ Information Only

☐ Approve Item with Waiver of Reconsideration
*Reason for waiver is described in the Item Details field above.*

☐ Approve Item as Proposed at Policy Committee

☐ Approve Item as Proposed at Study Session

☐ Approve Item as Proposed at Regular Meeting

**PREVIOUS ACTIONS OR REVIEWS:**

**Policy Committee Name:** Management & Finance

**Policy Committee Date:** 7/23/2026

**Action Taken/Follow-up:** ***(Check all that apply)***

☒ Recommends Approval ☐ Does Not Recommend Approval

☐ Forwarded Without Recommendation ☒ Minutes Not Available

☐ Minutes Attached

**HISTORY** *(Dates reviewed by City council, Policy Committees, Boards and Commissions, or Staff. Summarize pertinent comments. ATTACH MINUTES OF COUNCIL MEETINGS, POLICY COMMITTEES AND BOARDS AND COMMISSIONS.)*

The City has historically utilized lease-purchase financing for the acquisition of its heavy fleet vehicles in order to lock in prices and spread costs over the useful life of the assets. These vehicles may consist of fire trucks, public works equipment (dump trucks, loaders, graders, backhoes, etc.), or the like, which have a projected life of 5-years or more.

**ITEM SUMMARY** *(Brief description of item, discussion, key points, recommendations, etc.)*

The ordinance authorizing the 2026 lease-purchase financing of heavy fleet vehicles provides for the financing of 13 vehicles including: 4 dump trucks, 1 forestry bucket truck, 1 forestry chip truck, 1 backhoe, 2 fire brush trucks, 2 fire aerial trucks, and 2 fire engine trucks at a total estimated cost of approximately $9.2 million. The authorizing ordinance allows for a maximum principal amount of $10 million, a maximum interest rate of 5.50%, and a term not to exceed 60 months.

**FISCAL IMPACT**

Select all that apply. (If no fiscal impact, click that box and skip to "Questions for Council")

☐ Revenue Impact ☒ Budgeted Expenditure Impact ☐ Non-Budgeted Expenditure Impact
☐ Workload Impact ☐ No Fiscal Impact

**REVENUE IMPACT**
*Provide the revenue impact or N/A if no impact. (What is the estimated impact on revenue? What funds would be impacted? Provide additional detail as necessary.)*

**BUDGETED EXPENDITURE IMPACT**
*Provide the budgeted expenditure impact or N/A if no impact. (List Org/Account # and fund. What is the amount of budget to be used? Does this shift existing budget away from existing programs/services? Provide additional detail as necessary.)*

Funds required to repay the lease-purchase financing are appropriated from the budgets of associated funds (i.e. public works, fire, PROs).

**NON-BUDGETED EXPENDITURE IMPACT**
*Provide the non-budgeted expenditure impact or N/A if no impact. (Provide information on non-budgeted costs. Include Personal Services, Supplies and Services, Interfund Charges, and Capital needs. Provide additional detail as necessary.)*

**WORKLOAD IMPACT**
*Provide the workload impact or N/A if no impact. (Will more staff be needed or is the change absorbable? If new FTE(s) are needed, provide numbers and types of positions, and a duty summary. Provide additional detail as necessary.)*

**QUESTIONS FOR COUNCIL**

Does Council recommend moving this item forward to the Regular Meeting?

**LEGAL COMMENTS**

The City is authorized pursuant to Section 31-15-801, C.R.S., as amended, the City's home rule powers, and Section 2-683 of the Aurora City Code to enter into long-term or short-term rental or leasehold agreements in order to provide necessary land, buildings, equipment, and other property for governmental or proprietary purposes, which agreements may include an option to purchase and acquire title to such leased or rented property. (Hernandez)

ORDINANCE NO. 2026-____

A BILL

FOR AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, AUTHORIZING THE USE OF LEASE-PURCHASE FINANCING TO ACQUIRE CERTAIN EQUIPMENT PURSUANT TO THE TERMS OF AN EQUIPMENT LEASE-PURCHASE AGREEMENT BY AND BETWEEN THE AURORA CAPITAL LEASING CORPORATION, AS LESSOR, AND THE CITY OF AURORA, COLORADO, AS LESSEE; AUTHORIZING OFFICIALS OF THE CITY TO TAKE ALL ACTION NECESSARY TO CARRY OUT THE TRANSACTIONS CONTEMPLATED HEREBY; AND OTHER RELATED MATTERS

WHEREAS, the City of Aurora, Colorado, (the “City”), is a home rule municipality, organized and existing under and by virtue of Article XX, Section 6 of the Colorado Constitution; and

WHEREAS, the City is authorized pursuant to Section 31-15-801, C.R.S., as amended, the City’s home rule powers, and Section 2-683 of the City Code to enter into long-term or short-term rental or leasehold agreements in order to provide necessary land, buildings, equipment, and other property for governmental or proprietary purposes, which agreements may include an option to purchase and acquire title to such leased or rented property, and may have a term, at the discretion of the City, in excess of 30 years; and

WHEREAS, in order to provide for the capital asset needs of the City, the City Council of the City (the “Council”) hereby determines that it is necessary and in the best interests of the City and its citizens that the City undertake lease-purchase financing of equipment for use by the City for governmental or proprietary purposes; and

WHEREAS, the City wishes to obtain lease-purchase financing of certain equipment (the "Equipment"), including vehicles and related equipment for use by any of the Public Works Department ("Public Works"), the Fire Department ("Fire"), and the Parks and Open Space Department (“PROS”), to be completed within 12 months of the date hereof; and

WHEREAS, the Equipment is hereby authorized to be financed by a tax-exempt municipal lease purchase financing from the Aurora Capital Leasing Corporation ("ACLC") to the City pursuant to a direct placement of a lease-purchase agreement, or an assignment thereof, as a tax-exempt obligation, with a suitable bank or institutional investor selected by the Finance Director through a request-for-proposals or informal competitive process (a "Financing"); and

WHEREAS, there has been filed for public inspection with the City Clerk in connection herewith a proposed form of Equipment Lease Purchase Agreement (the "Lease"), to be entered into by and between ACLC, as lessor, and the City, as lessee; and

WHEREAS, as specific items of Equipment are acquired by ACLC for the City's use in accordance with the terms of this ordinance (the “Ordinance”), one or more Leases, or schedules thereto, may be executed by and between ACLC and the City in accordance with the parameters set forth in this Ordinance.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO.

Section 1. *Ratification of Actions*. All action heretofore taken, not inconsistent with the provisions of this Ordinance, by the Council or the officers of the City directed toward the acquisition of the Equipment and the preparation of the form of the Lease are hereby ratified, approved, and confirmed.

Section 2. *The Equipment*. The City is hereby authorized to obtain lease-purchase financing through one or more lease-purchase agreements with ACLC to acquire up to fourteen (14) vehicles and other equipment for use by any or all of Public Works, Fire, Police, and PROS, including all equipment, software, warranties, and service contracts accessory thereto and/or associated therewith, which Equipment is to be acquired by or before September 30, 2027. All title to, or other indicia of ownership of, the Equipment is to be initially issued in ACLC's name.

Section 3. *Maximum Principal Amount; Interest Rate; Term*. The principal amount to be financed shall not exceed Ten Million Dollars ($10,000,000.00), the interest component of rental payments to be made by the City shall accrue at a rate not to exceed five and one-half percent (5.50%), and the term of any Lease hereunder shall not exceed 60 months. Rental payments may be made annually, semi-annually, or at any other convenient interval as determined by the Finance Director.

Section 4. *Findings; Authorizations*. The Council hereby finds and determines, pursuant to the City's home rule powers and the laws of the State of Colorado, that the acquisition of the Equipment is necessary, convenient, and in furtherance of the governmental purposes of the City and in the best interests of the City and its citizens; and the Council hereby authorizes the acquisition of the Equipment by means of lease-purchase financing.

Section 5. *Agency Relationship*. Pursuant to the Lease, the City shall act as the agent of ACLC solely for the purpose of acquiring the Equipment. The City will do all things necessary to effect the acquisition of the Equipment free and clear of any encumbrances and subject the same to any security interests as may be contemplated under the Lease.

Section 6. *Approval and Execution of Documents; Authorized Officers*. The Lease, in substantially the form filed in the office of the City Clerk prior to the final adoption of this Ordinance, is in all respects approved, authorized and confirmed. The Mayor is hereby authorized and directed to execute and deliver, and the City Clerk is hereby authorized and directed to affix the seal of the City to, and attest, each Lease hereunder in substantially the form filed with the City Clerk, with such changes as are not inconsistent with the intent of this Ordinance and as approved by the City Attorney. The Council hereby designates the Finance Director to act as "Authorized Officer" under the Lease. The Finance Director is hereby authorized to determine, based on the recommendation of the City's financial advisor, whether the Financing will be completed through a single disbursement of funds sufficient to acquire all of the items of Equipment contemplated by this Ordinance or the phased disbursement of funds for the acquisition of individual items of Equipment as they become available. To the extent the Finance Director determines that a phased disbursement of funds is preferred, changes to the Lease not inconsistent with the intent of this Ordinance and as approved by the City Attorney to accommodate a master lease structure are

hereby authorized. Prior to the execution of each Lease, the final terms of the Financing, the description and price of the Equipment subject to the Lease, and the schedule of rental payments allocated to the Equipment under the Lease shall be approved by a certificate executed by the Finance Director (the "Final Terms Certificate") and attached as a schedule to the Lease.

Section 7. *Additional Documents*. The City Clerk is hereby authorized and directed to attest all signatures and acts of any official of the City in connection with the matters authorized by this Ordinance. The Mayor and the Authorized Officers are hereby authorized to execute and deliver for and on behalf of the City any and all additional certificates, documents and other papers and to perform all other acts that they may deem necessary or appropriate in order to implement and carry out the transactions and other matters authorized by this Ordinance.

Section 8. *No General Obligation or Other Indebtedness*. The obligation of the City to make rental payments under the Lease is subject to annual appropriation by the Council and constitutes an undertaking of the City to make current expenditures. Such payments are subject to termination and nonrenewal by the City in accordance with the provisions of the Lease. No provision of this Ordinance or any Lease hereunder shall be construed as constituting or giving rise to a general obligation or other indebtedness or multiple fiscal year financial obligation of the City within the meaning of any home rule, constitutional or statutory debt limitation nor a mandatory charge or requirement against the City in any ensuing fiscal year beyond the current fiscal year.

Section 9. *Expression of Need*. The City hereby declares its current need for the Equipment. It is hereby declared to be the present intention and expectation of the Council that each Lease will be renewed annually until title to all of the Equipment is acquired by the City pursuant to the Lease; but this declaration shall not be construed as contractually obligating or otherwise binding the City.

Section 10. *Reasonable Rentals*. The Council hereby determines and declares that, after execution and delivery of each Lease, the rental payments due thereunder will represent the fair value of the use of the Equipment and the purchase price, as defined therein, will represent, as of any date upon which the City may exercise its option to purchase such Equipment, the fair purchase price of such Equipment. The Council further hereby determines and declares that, after the execution and delivery of each Lease, the rental payments due thereunder will not exceed a reasonable amount so as to place the City under an economic or practical compulsion to renew the Lease or to exercise its option to purchase the Equipment pursuant to the Lease. In making such determinations, the Council has given consideration to the cost of acquiring and installing the Equipment, the uses and purposes for which the Equipment will be employed by the City, the benefit to the citizens of the City by reason of the acquisition and use of the Equipment pursuant to the terms and provisions of each Lease, the City's option to purchase the Equipment, and the expected eventual vesting of title to, or other indicia of ownership of, the Equipment in the City. The Council hereby determines and declares that, after execution and delivery of each Lease, the maximum duration of the portion of the Lease allocable to any item of Equipment separately identified in the payment schedule appended thereto will not exceed the weighted average useful life of such item of Equipment.

Section 11. *Confirmation of Prior Acts*. All prior acts and doings of the officials, agents and employees of the City which are in conformity with the purpose and intent of this Ordinance and in furtherance of the purchase of the Equipment are in all respects ratified, approved and confirmed.

Section 12. *Severability*. The provisions of this Ordinance are hereby declared to be severable. If any section, paragraph, clause, or provision of this Ordinance shall, for any reason, be held to be invalid or unenforceable by a court of competent jurisdiction, the invalidity or unenforceability of such section, paragraph, clause, or provision shall not affect any of the remaining provisions of this Ordinance.

Section 13. *Repealer*. All acts, orders, resolutions, ordinances, or parts thereof, in conflict with this Ordinance or with any of the documents hereby approved, are hereby repealed only to the extent of such conflict. This repealer shall not be construed as reviving any resolution, ordinance, or part thereof, heretofore repealed.

Section 14. *Publication*. Pursuant to Section 5-5 of the City Charter, the second publication of this Ordinance shall be by reference, utilizing the ordinance title. Copies of this Ordinance are available at the office of the City Clerk.

INTRODUCED, READ AND ORDERED PUBLISHED this _____day of _____, 2026.

PASSED AND ORDERED PUBLISHED BY REFERENCE this _____ day of _____, 2026.

_____
MIKE COFFMAN, Mayor

ATTEST:

_____
KADEE RODRIGUEZ, City Clerk

APPROVED AS TO FORM:
PETER A. SCHULTE, CITY ATTORNEY

By: Hanosky Hernandez _____
HANOSKY HERNANDEZ, Sr. Assistant City Attorney

# CITY OF AURORA

## Late Submission Approval for Agenda Item

| |
|---|
| **Item Title:** Heavy Fleet Lease Purchase Financing - 2026 |
| **Item Initiator:** Teresa Sedmak, City Treasurer / Andrew Jamison, Debt and Treasury Supervisor |
| **Staff Source/Legal Source:** Teresa Sedmak, City Treasurer / Hanosky Hernandez, Sr. Assistant City Attorney |
| **Outside Speaker:** None |
| **Strategic Outcome:** Well-Managed: High performing organization, committed to great customer service, innovation, continuous improvement, fiscal stewardship, and maintaining critical infrastructure. |

**CRITERIA - PLEASE CONSIDER ITEM FOR LATE SUBMISSION FOR THE FOLLOWING REASON:**

☐ There is a time-sensitive legal requirement that must be met and cannot be met by a future meeting date

☒ The delay will result in an adverse financial impact to the city

☐ The item is related to a disaster and must be addressed before the next available meeting

---

**COUNCIL MEETING DATES FOR LATE SUBMISSION:**

**Study Session:** 08-10-2026

**Regular Meeting:** N/A

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**EXPLANATION:** *(Please provide a detailed explanation as to why the item falls into one or more of the above criteria and why it may not be set for a future meeting date.)*

Delay in ordinance process exposes the City to additional interest rate risk and may result in higher costs. Presented to M&F on 7-23-2026 with unanimous approval to move forward, failed in eScribe to roll forward by 7/24 deadline.

---

I understand the agenda item will not be added to the agenda without submitting this completed form as an attachment in e-Scribe. The agenda item will not be added to the agenda if the workflow is not completed by the WORKFLOW COMPLETED date indicated on the agenda deadline calendar.

| | |
|---|---|
| Andrew Jamison | Roberto Venegas |
| Agenda Item Initiator Name | Late Submission Approver Name (Council Appointee or DCM) |
| Andrew Jamison 7/27/2026 | Roberto Venegas 7/27/26 |
| Agenda Item Initiator Signature Date | Late Submission Approver Signature Date |

# CITY OF AURORA
## Council Agenda Commentary

| |
|---|
| **Item Title:** Rules of Order and Procedure: Amendments to Various Sections (Resolution) |
| **Item Initiator:** Alison Coombs, Mayor Pro Tem |
| **Staff Source/Legal Source:** Kadee Rodriguez, City Clerk / Peter Schulte, City Attorney |
| **Outside Speaker:** N/A |
| **Strategic Outcome:** Well-Managed: High performing organization, committed to great customer service, innovation, continuous improvement, fiscal stewardship, and maintaining critical infrastructure. |

**COUNCIL MEETING DATES:**

**Study Session:** 7/13/2026

**Regular Meeting:** 7/27/2026

**2nd Regular Meeting (if applicable):** N/A

**Item requires a Public Hearing:** ☐ Yes ☒ No

**ITEM DETAILS** *(Click in highlighted area below bullet point list to enter applicable information.)*

- Waiver of reconsideration requested, and if so, why
- Sponsor name
- Staff source name and title / Legal source name and title
- Outside speaker name and organization
- Estimated time: (For Study Session items only indicate combined time needed for presentation and discussion)

Sponsor: Alison Coombs, Mayor Pro Tem
Kadee Rodriguez, City Clerk / Peter Schulte, City Attorney
Estimated time: 20 mins

**ACTIONS(S) PROPOSED** *(Check all appropriate actions)*

☐ Approve Item and Move Forward to Study Session

☒ Approve Item and Move Forward to Regular Meeting

☐ Information Only

☐ Approve Item as Proposed at Policy Committee

☐ Approve Item as Proposed at Study Session

☐ Approve Item as Proposed at Regular Meeting

☐ Approve Item with Waiver of Reconsideration
*Reason for waiver is described in the Item Details field above.*

**PREVIOUS ACTIONS OR REVIEWS:**

**Policy Committee Name:** N/A

**Policy Committee Date:** N/A

**Action Taken/Follow-up:** ***(Check all that apply)***

☐ Recommends Approval ☐ Does Not Recommend Approval

☐ Forwarded Without Recommendation ☐ Minutes Not Available

☐ Minutes Attached

**HISTORY** *(Dates reviewed by City council, Policy Committees, Boards and Commissions, or Staff. Summarize pertinent comments. ATTACH MINUTES OF COUNCIL MEETINGS, POLICY COMMITTEES AND BOARDS AND COMMISSIONS.)*

N/A

**ITEM SUMMARY** *(Brief description of item, discussion, key points, recommendations, etc.)*

The Resolution adopts various changes to the Council Rules of Order and Procedure.

**FISCAL IMPACT**

Select all that apply. (If no fiscal impact, click that box and skip to "Questions for Council")

☐ Revenue Impact ☐ Budgeted Expenditure Impact ☐ Non-Budgeted Expenditure Impact
☐ Workload Impact ☐ No Fiscal Impact

**REVENUE IMPACT**
*Provide the revenue impact or N/A if no impact. (What is the estimated impact on revenue? What funds would be impacted? Provide additional detail as necessary.)*

**BUDGETED EXPENDITURE IMPACT**
*Provide the budgeted expenditure impact or N/A if no impact. (List Org/Account # and fund. What is the amount of budget to be used? Does this shift existing budget away from existing programs/services? Provide additional detail as necessary.)*

**NON-BUDGETED EXPENDITURE IMPACT**
*Provide the non-budgeted expenditure impact or N/A if no impact. (Provide information on non-budgeted costs. Include Personal Services, Supplies and Services, Interfund Charges, and Capital needs. Provide additional detail as necessary.)*

**WORKLOAD IMPACT**
*Provide the workload impact or N/A if no impact. (Will more staff be needed or is the change absorbable? If new FTE(s) are needed, provide numbers and types of positions, and a duty summary. Provide additional detail as necessary.)*

**QUESTIONS FOR COUNCIL**

Does Council wish to support the Resolution?

**LEGAL COMMENTS**

The council shall prescribe rules of procedure to govern meetings. (Article 3-8 City Charter). The council shall determine its own rules and procedures and order of business and shall keep a journal of its proceedings. It may compel attendance of members and may punish members for misconduct. (Section 2-32 City Code). (Wood)

RESOLUTION NO. R2026- ____

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, TO AMEND VARIOUS SECTIONS OF THE RULES OF ORDER AND PROCEDURE FOR THE AURORA, COLORADO, CITY COUNCIL.

WHEREAS, the Aurora City Council (Council) believes the election of an individual to the Council imposes a heavy responsibility to observe those tenets and requirements which flow from the solemn oath administered at the time of installation to office; and

WHEREAS, the Council wants the Rules for the Council to facilitate the fulfillment of the duties and responsibilities contained in the oath of office; and

WHEREAS, the Council desires to make certain changes to the Rules; and

WHEREAS, as authorized under Article III, Section 8 of the City Charter, the Council promulgates the Rules to govern meetings.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, THAT:

Section 1. The Aurora City Council hereby amends Article I, Section 2 of the Council Rules of Order and Procedure to read as follows:

Sec. 2. City Council Meetings.

Regular Council Meetings
The City Council will meet in regular session in the Council Chambers of the Aurora Municipal Center on designated Mondays at 6:00 p.m., and on such other days and at such other times as approved in the Council Calendar.

Study Sessions
The City Council will meet in study session at a time to be determined by the City Manager for each meeting on the ~~same~~ designated Mondays as **approved on the council calendar**, ~~the City Council meets in regular session~~, and on such other days and at such other times as may be chosen by City Council at the last meeting of the calendar year, unless otherwise determined at a prior meeting. No formal legislative action other than the vote to go into an executive session shall be taken at any Study Session and no quorum shall be necessary. Formal legislative action shall be deemed to be the enactment of an ordinance or the promulgation of a resolution. However, efforts to arrive at a consensus position for the purpose of developing subsequent legislative action shall be permitted. Failure to notify all Council Members shall not adversely affect the calling of a Study Session, provided that the City Council's **Executive and Administrative staff**

~~Management Analyst~~ ~~has~~ **have** used reasonable efforts to notify all Council Members at least twenty-four (24) hours in advance of a Study Session.

Executive Sessions
An executive session may be called in accordance with state law. Permissible topics for an executive session are:

a) The purchase, acquisition, lease, transfer, or sale of any real, personal, or other property interest; except that no executive session shall be held for the purpose of concealing the fact that a member of the local public body has a personal interest in such purchase, acquisition, lease, transfer, or sale;
b) Conferences with an attorney for the local public body for the purposes of receiving legal advice on specific legal questions. Mere presence or participation of an attorney at an executive session of the local body is not sufficient to satisfy the requirements of this subsection;
c) Matters required to be kept confidential by federal or state law or rules and regulations. The local public body shall announce the specific citation of the statutes or rules that are the basis for such confidentiality before holding the executive session;
d) Specialized details of security arrangements or investigations;
e) Determining positions relative to matters that may be subject to negotiations; developing strategy for negotiations; and instructing negotiators;
f) Personnel matters except if the employee who is the subject of the session has requested an open meeting, or if the personnel matter involves more than one employee, all of the employees have requested an open meeting;
g) Consideration of any documents protected by the mandatory nondisclosure provisions of part 2 of article 72 of title 24, C.R.S., commonly known as the "Open Records Act."

Where possible, the agenda of an executive session which contains the topic(s) of the discussion shall be available for public inspection at the municipal records office located on the first floor of the Aurora Municipal Center. Prior to the time the members of the public body convene in executive session, the City Clerk or designee shall announce the topic(s) of the executive session in accordance with Section 24-6-402(4), C.R.S. An affirmative vote of two-thirds of the quorum present shall be required before entering an executive session. State law governs the circumstances under which recording of an executive session is required. The City Clerk shall be responsible for securing the signature of the Mayor and the City Attorney, if applicable, on the mandatory certification of compliance at the conclusion of every executive session.

Backup materials shall be submitted for each executive session item and will be distributed/transmitted to Council Members at least 24 hours prior to the executive session. Council Members shall keep all information, whether written or verbal, from an

executive session confidential and shall not discuss or provide such information with/to anyone who was not present in the executive session. A Council Member who was not present during the executive session may listen to the recording of the executive session and shall be subject to the same provisions of confidentiality herein. When appropriate, only the Mayor, City Manager or designee and the Council Appointees may take action based upon activity in an executive session.

Special Meetings

A special council meeting or special study session of the City Council may be called by the Mayor alone or by any six (6) other Council Members. The request shall be made on forms provided by the City Council's **Executive and Administrative staff** ~~Management Analyst~~. The request form for a special meeting shall indicate the Mayor or the names of the Council Members requesting the meeting and the urgency for the meeting requiring deviation from the procedure requiring a 2/3 vote of the City Council. The request form shall be transmitted to the City Manager's Office for filing with the City Clerk. The special meeting shall be held at a time and place designated in the Call; provided, however, that all Council Members shall be notified at least twenty-four (24) hours in advance of the date, time, place and subject matter of said special meeting. Council Members not receiving twenty-four (24) hours' notice may sign a waiver of this requirement at or subsequent to the meeting. The posting method described above for regular City Council meetings shall also be applicable to any special meeting.

Workshops

In general, Council workshops shall be held three times each year, typically in February, May, and September. ~~Unless modified by Council, two of the workshops shall be held within the City limits of Aurora. With respect to the out-of-town workshop,~~ Council shall endeavor to coordinate the timing and location so as to facilitate interaction with individuals and agencies who are knowledgeable with current issue(s) of importance to the City.

~~Prior to the holding of the workshop(s), Council shall at a study session consider and set the format/protocol of the workshop(s).~~ In keeping with the City Council's policy of conducting its meetings in an open forum, the time and place of Council workshops shall be made public with notification given, and the press shall be invited to attend all sessions, except those executive sessions which are exempt under state law.

Section 2. The Aurora City Council hereby amends Article I, Section 4 of the Council Rules of Order and Procedure to read as follows:

Sec. 4. Attendance.

Virtual Attendance.

Council Members **shall endeavor to appear in person at all council meetings, but** may appear remotely, including off camera, at City Council Meetings, Special Council Meetings, Study Sessions, Special Study Sessions, and Executive Sessions. Council Members appearing remotely for Executive Session shall participate using a secure, private phone line or electronic connection in a private area.

Reasonable Accommodation.
Upon request of a Council Member, the City will provide reasonable accommodations for the Council Member to continue performing their official duties while they are disabled, as defined in the Americans with Disabilities Act and Colorado Civil Rights Act, or when a situation arises that would qualify for accommodation under the Federal Family Medical Leave Act, Colorado's Pregnant Workers Fairness Act, or Colorado's Workplace Accommodations for Nursing Mothers Act, unless such accommodation would constitute an undue hardship or direct threat to the City. Such accommodation may include temporary modification of City Council Rules to allow for participation in and voting in City Council Meetings, Study Sessions, and Executive Sessions

Section 3. The Aurora City Council hereby amends Article I, Section 5 of the Council Rules of Order and Procedure to read as follows:

Sec. 5. Dais Seating.

Unless an exception is made for a reasonable accommodation, only the Mayor, Council Members and their family members (if needed), the City Manager, and City Attorney shall be seated on the dais.

At the conclusion of: (1) the first regular meeting in December after the municipal elections in odd-numbered years; and (2) the last regular meeting of the year in even-numbered years, seating locations (Ward and At-Large Council Members) for the subsequent calendar year shall be arranged according to seniority of the Council Members, calculated by the accumulation of the total years and months of Council Member service. The most senior Council Member shall be seated to the left of the City Attorney from the perspective of the dais. The next most senior Council Member shall be seated to the right of the City Manager, and thereafter the seating shall be arranged alternately between left and right until all seats are filled. Alphabetical selection using the last name shall be utilized in lieu of seniority when multiple Council Members are seated at the same time with the same seniority status. ~~City Council Members may voluntarily switch seats on the dais with the agreement of all parties involved.~~

Section 4. The Aurora City Council hereby amends Article II, Section 1 of the Council Rules of Order and Procedure to read as follows:

Sec. 1. Authority to Place Items on Agenda.

Although items may be requested by other parties, Council Members, City Manager, City Attorney, Chief Public Defender, **and** Presiding Judge~~, and Court Administrator~~ are the only ones who have authority to place items on Study Session and Regular/Special Meeting agendas. Each such item shall indicate the party requesting the item.

Council Member Sponsorship.
A Council Member may request a matter brought forward by the City Manager, City Attorney, Chief Public Defender, **or** Presiding Judge~~, or Court Administrator~~ be sponsored by a Council Member. Prior to the matter being discussed, the sponsorship issue shall be resolved by a majority of those Council Members entitled to vote at that meeting.

Waivers of Reconsideration and Dual Listing of Agenda items.
A request may be made to waive the reconsideration period or matters may be listed on the Study Session and Regular Meeting for time sensitive matters. Parties making such a request shall provide the reason should be heard in this manner.

Section 5. The Aurora City Council hereby amends Article II, Section 2 of the Council Rules of Order and Procedure to read as follows:

Sec. 2. Agenda Packet.

Backup materials shall be submitted for items in accordance with a schedule to be developed by the City Clerk. **Agenda packets should be published by the City Clerk at least five (5) days prior to the scheduled meeting in order to give Council, staff, and the public ample opportunity to review the agenda prior to the meeting.** The backup materials must be submitted in sufficient time to allow the City Manager to prepare a summary, history, and fiscal analysis of the item. The City Attorney shall provide a legal statement for each item. When an item is included on an agenda at the request of a Council Member, backup material to be presented by staff as part of the item shall be coordinated with that Council Member. Additionally, any informational presentations presented at Study Session or regular Council Meeting must be included in the backup packet provided to the public before the meeting. An estimated time for presentation shall be given. A request for outside speakers shall also be made.

Section 6. The Aurora City Council hereby amends Article III, Section 1 of the Council Rules of Order and Procedure to read as follows:

Sec. 1. Parliamentarian.

The City Attorney shall serve as official Parliamentarian and advise the Mayor pertaining to parliamentary procedure, but a final ruling shall be made by the Mayor. The Mayor's ruling shall be final unless overturned by a successful appeal. **As part of the Parliamentarian duties, the City Attorney shall read the Rules of Decorum and**

**procedures for Public Invited to be Heard at the appropriate time in the meeting as directed by the Mayor.**

Section 7. The Aurora City Council hereby amends Article III, Section 3 of the Council Rules of Order and Procedure to read as follows:

Sec. 3. Order of Business.

Council meetings are to conduct business for the city. The business of all regularly-scheduled meetings of the City Council shall be conducted in the following order:

1. Invocation/Moment of Silence
2. Call to Order
3. Roll Call
4. Pledge of Allegiance
5. Executive Session Update
6. Approval of the Minutes
7. Proclamations or Ceremonies
8. Adoption of Agenda
9. Public Invited to be Heard (one hour limit)
   **Students who are 18 years of age or younger will be put in priority order over other speakers in attendance**
10. Consent Calendar
    a. Motions (Mayor may vote upon)
    b. Resolutions (Mayor may not vote upon Resolutions or Ordinances)
    c. Finalizing of Ordinances that were unanimous on the prior reading**, including second reading of annexation ordinances**
11. Public Hearings (with or without related ordinances)
12. Introduction of Ordinances
13. Finalizing of Ordinances that were not unanimous at first reading
14. Annexations **(Public Hearings and Introduction of Annexation Ordinances)**
15. Reconsiderations and Call-Ups
16. General Business
17. Reports
    a. Mayor
    b. City Council
18. Public Invited to be Heard (one hour limit)
    **Only those people who have not previously addressed the City Council during the first public invited to be heard period may speak during this time period**
19. Adjournment

Section 8. The Aurora City Council hereby amends Article III, Section 5 of the Council Rules of Order and Procedure to read as follows:

Sec. 5. Public Participation.
Persons wishing to address Council during Public Invited to be Heard or on any item scheduled for consideration on the regular meeting agenda shall sign up to do so with the City Clerk on a first come, first-served basis. Except that any individual who, when signing up, provides acceptable proof of Aurora residency to the City Clerk shall be placed in order before those who have not provided such proof. Proof of Aurora residency may include, but is not limited to, a government issued identification card, utility bill, or lease agreement.

Speakers shall appear at the Council meeting in-person and speak from the podium in the Council Chamber of the Aurora Municipal Center. **Before speaking, Council requests that each speaker state their name, indicate whether they are an Aurora resident, and, if known, identify the ward in which they reside or otherwise describe their affiliation with the City.** ~~Once at the podium, the speaker shall state their true name and whether or not they are an Aurora resident. Only one person will be permitted at the podium at a time. There may be more than one person at the podium only if a parent accompanies a minor child, an interpreter accompanies a person needing assistance with the English language.~~ Whenever feasible, individuals or groups wishing to address the same topic are encouraged to coordinate and designate a single spokesperson to present their views on behalf of the group, in order to ensure efficient use of time, thereby giving other speakers the opportunity to be heard on various topics of interest. Speakers shall be limited to a maximum of three minutes of speaking time.

Council shall be given opportunity to address staff to exchange contact information when the speaker is at the podium. Council may clarify statements related to any speaker's comments at the conclusion of Public Invited to be Heard but shall not enter into debate with the speakers.

Public Invited to be Heard. Public Invited to be Heard is limited to City related topics which are not on the agenda for the regular Council meeting. **Each speaker will be provided up to three (3) minutes to speak.**

**Public Invited to be Heard will begin with priority order given to speakers who are 18 years of age or younger and are students in school, followed by other speakers who have signed up to speak as outlined in this section. Those speakers who provide proof that they are residents of Aurora will be heard first in the order that they sign up to speak, after those 18 and under students. Those signing up after 5:45 pm will be heard in the order they sign up regardless of proof of residency.**

Those wishing to address Council may sign up online before 1:00pm on the day of the Council meeting or may sign up in-person with the City Clerk no earlier than 5:00 p.m. on the date they wish to be heard. ~~Those signing up after 5:45pm will be heard in the order they sign up regardless of proof of residency.~~ ~~For the first Public Invited to be~~

~~Heard portion of the agenda, s~~Sign-ups will be accepted until the time the last speaker finishes speaking. For the last Public Invited to be Heard portion of the agenda, sign-ups will be accepted until the item immediately preceding Public Invited to be Heard is finished. During the last Public Invited to be Heard portion of the agenda, ~~order priority will be given to~~ **only** speakers who did not speak during the first Public Invited to be Heard portion of the agenda **shall speak**. Speakers shall provide their first and last name, address, phone number, and email address on ~~the~~ **a** form **prescribed by the City Clerk** when they sign up.

Council Members will not interact with speakers but may follow up later at their discretion. The City Clerk or his/her designee will facilitate Public Invited to be Heard. **If a speaker continues past the 3-minute speaking limit, the Mayor will first ask the speaker to wrap up their comments. If the speaker continues to speak for more than 10 seconds after the Mayor's initial request, the Mayor shall ask the City Clerk to call the next speaker to the podium. If the speaker then continues to speak after the Mayor's request, the speaker will be deemed to have violated the rules regarding Public Invited to be Heard. The speaker will then be stricken to speak at the next scheduled council meeting Public Invited to be Heard. A form prescribed by the City Manager explaining to the speaker the sanction will be served upon the speaker.**

Public Comment on Agenda Items. In addition to Public Invited to be Heard on non-agenda items, persons may speak during the regular Council meeting on any item scheduled for consideration on the regular meeting agenda. Speakers may only speak on the specific agenda item. **Each speaker will be provided up to three (3) minutes to speak.**

Those wishing to address Council on any scheduled item must sign up online by 1:00 pm on the day of the Council Meeting. The 1:00 pm deadline does not apply to those signing up for items scheduled as public hearings. The online sign up shall also indicate whether the speaker is for or against the agenda item. That information will then be relayed from the City Clerk to the Council Members by 5:00pm.

**If a speaker continues past the 3-minute speaking limit, the Mayor will first ask the speaker to wrap up their comments. If the speaker continues to speak for more than 10 seconds after the Mayor's initial request, the Mayor shall ask the City Clerk to call the next speaker to the podium. If the speaker then continues to speak after the Mayor's request, the speaker will be deemed to have violated the rules regarding Public Comment on Agenda Items. The speaker will then be stricken to speak at the next scheduled council meeting. A form prescribed by the City Manager explaining to the speaker the sanction will be served upon the speaker.**

Disruption Protocol. If Public Invited to be Heard, or any other part of the regular City Council meeting becomes disrupted to the extent that it jeopardizes the ability to conduct City business and Council decides to move the Council meeting to a virtual format, the City Manager is directed to order the Aurora Municipal Center closed to the public. Upon a closure of the building during a public comment session, any remaining public comment time will be deemed to have expired. Upon a closure of the building during a regular Council meeting, the City Council meeting will transition to a virtual format, and Council Members will not return to the dais. If a closure of the building occurs prior to agenda items, members of the public who properly signed up to speak on a specific agenda item will be directed to an alternate location to participate virtually.

Materials Submitted to City Council. The City Council acknowledges that parties appearing before the Aurora City Council frequently wish to provide materials to the City Council in support of a position or argument. However, the City Council is oftentimes unable to assimilate the materials in the context of the decision-making process occurring at the City Council meeting. The City Council will accept and receive into the record the following materials up to and including the City Council meeting itself: A reasonable number of pictures, graphs, petitions (with signatures only), and written materials not to exceed one page per speaker. On the other hand, multiple-page materials delivered later than twenty-four (24) hours before the commencement of the City Council meeting will not be considered without a vote to accept. In order to accept and receive into the record materials not delivered by the deadline, the City Council must, by majority vote of the quorum, authorize the acceptance of materials.

Section 9. The Aurora City Council hereby amends Article IX, Section 1 of the Council Rules of Order and Procedure to read as follows:

Sec. 1. Budget.

Each year, as part of the budget development process, the City Manager shall allocate $7,000 to each Council Member and $11,000 to the Mayor annually, or such other amount as may be determined by the City Council as the budget allows, for attendance at meetings/conferences. Such meetings/conferences must be relevant to issues facing local government. In addition, Council Members that serve on the National League of Cities Policy Steering Committee shall receive an additional allowance to cover expenses for attendance at one Policy Steering Committee meeting per year. It is not permissible to utilize travel and training money for attendance at fundraising events sponsored by other organizations.

Any costs for attendance at meetings/conferences that exceed the approved dollar limits shall be the responsibility of each Council Member and the Mayor with reimbursement of city-paid costs to be made by January 31 following the year of City payment unless otherwise approved by the City Council.

Individual reporting of year-to-date travel expenditures shall be provided on no l~~o~~ess than a quarterly basis to each Council Member and the Mayor by the Mayor/Council staff.
Use of Unspent Funds. In the event that Council Members or the Mayor do not use their annual allocation, the total unused amount can either be carried over to the next year, only for use by the Council Member or the Mayor who individually carried forward the unused allocation,~~-~~or returned to the General Fund, subject to appropriation in the ensuing fiscal year. It is ~~im~~permissible for a Council Member to transfer~~, loan or otherwise provide~~ funds ~~as~~ between one Council Member's account and another Council Member's account **for any qualified purpose listed in Section 2 below, as long as both Council Members agree in writing on a form prescribed by the Council Administrative staff.** At the time a Council Member is no longer holding their office, any remaining funds shall escheat to the City General Fund. Council Administrative staff shall maintain records of the unspent funds discussed in this section.

Section 10. The Aurora City Council hereby amends Article X, Section 2 of the Council Rules of Order and Procedure to read as follows:

Sec. 2. Ballot Issues.

A ballot issue resolution either supports or opposes a ballot issue having a direct impact on the City of Aurora or an associated organization. A ballot issue resolution shall first be presented at a study session for a determination whether the resolution has the majority support of Council, which shall be a requirement to the passage of any such resolution. **Once a ballot initiative has passed, no City funds may be expended to support or oppose the ballot initiative. Council Members and the Mayor are allowed to use non-City funds to support or oppose any ballot initiative and to speak about ballot initiatives as they deem appropriate.**

Section 11. The Aurora City Council hereby amends Article XI, Section 3 of the Council Rules of Order and Procedure to read as follows:

Sec. 3. Decorum.

Council members shall limit their discussion or debate to the issue or issues before the Council. Attacks of a personal nature by a Council Member are not permitted. **It is expected that Council Members and the Mayor will conduct themselves professionally in their official capacities as elected representatives of the citizens of the city.**

Section 12. The Aurora City Council hereby amends Article XI, Section 6 of the Council Rules of Order and Procedure to read as follows:

Sec. 6. Censure**/Violation of City Charter, City Code, or Rules of the City Council by a Council Member.**

Censure is a disciplinary procedure that may be imposed upon a member of the City Council for violating the City Charter, City Code, or Rules of the City Council, in accordance with the following process:

1. **If any member of City Council believes that a censure resolution is warranted against another member, the member will contact the City Attorney and provide the information and details of the allegations. The City Attorney shall conduct a review of the information and details of the allegation(s).**
2. **If after review by the City Attorney and consultation with the member requesting the censure, the member requesting the censure of another member directs the allegations to move forward, the City Attorney, during an executive session of the City Council, shall provide legal advice to the City Council on whether the allegations made against a member meet the legal requirements of a censure under this section. If after receiving legal advice from the City Attorney the consensus of City Council is for the censure action to move forward, the City Attorney will draft a censure resolution to be placed on the next regularly scheduled Council Meeting Agenda. The member who brought forth the allegation(s) to the City Attorney shall present the censure resolution at the council meeting.**
3. ~~Any Member of City Council may place and present a censure resolution on a Council Meeting Agenda pursuant to that Council Member's authority found in these Rules.~~
4. ~~The City Attorney will assist in the drafting the censure resolution in consultation with the Council Member presenting the resolution.~~
3. A censure resolution shall address the conduct of one Member only. If the conduct of more than one Member is in question, a separate censure resolution shall be presented to address the allegation(s) for each subject Member **as outlined in this Section**.
4. ~~The Council Member placing the Resolution shall provide notice to the entire Council, by email or other means, at least ten (10) days prior to the Council meeting when the resolution is to be presented. Such notice shall include the specific City Charter, City Code, or Rule provision alleged to have been violated, and details giving rise to the alleged violation.~~
5. ~~The City Attorney shall answer questions of law and process for the presenting Council Member, the subject Council Member and the Council body, but shall not advocate in support or in opposition to the Censure.~~
4. The process used by the Council to consider and debate the censure resolution shall follow the same process and debate and amendment procedure as any other resolution presented by a Council Member, except that an affirmative vote of two-thirds (2/3) of those Council Members eligible to vote on the censure resolution shall be required to pass the resolution. When there are no Council vacancies, the two-thirds (2/3) vote requirement is satisfied with six (6) affirmative votes of the nine (9)

eligible Members. This is due to City Charter Art. 3-1 limiting the Mayor's ability to vote only to make or break a tie as well as Art. 5-2 prohibiting the Council Member subject of the resolution from voting, as the resolution is involving the consideration of that Member's own conduct.

5. **If the Resolution censuring a Council Member passes in accordance with this section, Council will immediately move into a sanction/consequence phase to determine the sanction and/or consequence(s) for the actions of the Council Member. For a Sanction/Consequence to be levied, Council must agree by an affirmative vote of three-fourths (3/4) of those Council Members eligible to vote to levy the sanction/consequence. When there are no Council vacancies, the three-fourths (3/4) vote requirement is satisfied with seven (7) affirmative votes of the nine remaining eligible Members, if present. This is due to City Charter Art. 3-1 limiting the Mayor's ability to vote only to make or break a tie as well as Art. 5-2 prohibiting the Council Member subject of the censure action from voting, as the resolution is involving the consideration of that Member's own conduct. There will only be three (3) motions allowed to be made during this phase of the censure proceedings. If a sanction/consequence cannot be agreed upon by the three-fourths (3/4) votes required, the sanction/consequence for the conduct will automatically default to a "Public Admonishment." Council has determined and agreed by the passage of these Rules that the following list of possible sanctions/consequences are appropriate and can be levied against a Council Member if a Censure Resolution is passed under this section:**
   a. **Public Admonishment**
      i. **A "Public Admonishment" is a posting of the passed Censure Resolution in normal locations of passed Council legislation.**
   b. **Public Reprimand**
      i. **A "Public Reprimand" is a posting of the passed Censure Resolution in normal locations of passed Council legislation, along with a requirement for the Council Member to attend training or other education.**
   c. **Exclusion from attendance at Executive Sessions of the City Council for a set period**
   d. **Forfeiture of the Council Member's Travel and Training budget either for a set period or indefinitely.**
   e. **Removal as Chair of a Council Policy Committee**
   f. **Removal from membership from Council Policy Committee(s)**

Section 13. All resolutions or part of resolutions of the City in conflict herewith are hereby rescinded.

RESOLVED AND PASSED this _____ day of _____ 2026.

_____
MIKE COFFMAN, Mayor

ATTEST:

_____
KADEE RODRIGUEZ, City Clerk

APPROVED AS TO FORM:

PETER A. SCHULTE, CITY ATTORNEY

By: Andrea Wood
ANDREA WOOD, ASSISTANT CITY ATTORNEY

# CITY OF AURORA
## Council Agenda Commentary

| |
|---|
| **Item Title:** Current Vacancy on Fitzsimons Redevelopment Authority Board |
| **Item Initiator:** Alison Coombs, Mayor Pro Tem |
| **Staff Source/Legal Source:** Jason Batchelor, City Manager / Peter Schulte, City Attorney |
| **Outside Speaker:** N/A |
| **Strategic Outcome:** Select a Strategic Outcome |

**COUNCIL MEETING DATES:**

**Study Session:** 8/10/2026

**Regular Meeting:** Click or tap to enter a date or type N/A

**2nd Regular Meeting (if applicable):** Click or tap to enter a date or type N/A

**Item requires a Public Hearing:** ☐ Yes ☒ No

**ITEM DETAILS** *(Click in highlighted area below bullet point list to enter applicable information.)*

- Waiver of reconsideration requested, and if so, why
- Sponsor name
- Staff source name and title / Legal source name and title
- Outside speaker name and organization
- Estimated time: (For Study Session items only indicate combined time needed for presentation and discussion)

Sponsor: Alison Coombs, Mayor Pro Tem
Jason Batchelor, City Manager / Peter Schulte, City Attorney
Estimated time: 5 mins

**ACTIONS(S) PROPOSED** *(Check all appropriate actions)*

☐ Approve Item and Move Forward to Study Session

☐ Approve Item and Move Forward to Regular Meeting

☐ Information Only

☐ Approve Item with Waiver of Reconsideration
*Reason for waiver is described in the Item Details field above.*

☐ Approve Item as Proposed at Policy Committee

☐ Approve Item as Proposed at Study Session

☐ Approve Item as Proposed at Regular Meeting

**PREVIOUS ACTIONS OR REVIEWS:**

**Policy Committee Name:** Use dropdown menu to select committee from list.

**Policy Committee Date:** N/A

**Action Taken/Follow-up:** ***(Check all that apply)***

☐ Recommends Approval ☐ Does Not Recommend Approval

☐ Forwarded Without Recommendation ☐ Minutes Not Available

☐ Minutes Attached

**HISTORY** *(Dates reviewed by City council, Policy Committees, Boards and Commissions, or Staff. Summarize pertinent comments. ATTACH MINUTES OF COUNCIL MEETINGS, POLICY COMMITTEES AND BOARDS AND COMMISSIONS.)*

Type history here or if none, type N/A

**ITEM SUMMARY** *(Brief description of item, discussion, key points, recommendations, etc.)*

Enter item summary here

**FISCAL IMPACT**

Select all that apply. (If no fiscal impact, click that box and skip to "Questions for Council")

☐ Revenue Impact ☐ Budgeted Expenditure Impact ☐ Non-Budgeted Expenditure Impact
☐ Workload Impact ☐ No Fiscal Impact

**REVENUE IMPACT**
*Provide the revenue impact or N/A if no impact. (What is the estimated impact on revenue? What funds would be impacted? Provide additional detail as necessary.)*

**BUDGETED EXPENDITURE IMPACT**
*Provide the budgeted expenditure impact or N/A if no impact. (List Org/Account # and fund. What is the amount of budget to be used? Does this shift existing budget away from existing programs/services? Provide additional detail as necessary.)*

**NON-BUDGETED EXPENDITURE IMPACT**
*Provide the non-budgeted expenditure impact or N/A if no impact. (Provide information on non-budgeted costs. Include Personal Services, Supplies and Services, Interfund Charges, and Capital needs. Provide additional detail as necessary.)*

**WORKLOAD IMPACT**
*Provide the workload impact or N/A if no impact. (Will more staff be needed or is the change absorbable? If new FTE(s) are needed, provide numbers and types of positions, and a duty summary. Provide additional detail as necessary.)*

**QUESTIONS FOR COUNCIL**

Type question to Council here. (Example: **Does Council wish to support** the Resolution/Ordinance to… **Does Council wish to approve** the Contract/Agreement to…)

**LEGAL COMMENTS**

Attorney enters legal comments here

# CITY OF AURORA
## Late Submission Approval for Agenda Item

| |
|---|
| **Item Title:** Current Vacancy on Fitzsimons Redevelopment Authority Board |
| **Item Initiator:** Mayor Pro Tem Alison Coombs |
| **Staff Source/Legal Source:** Jason Batchelor |
| **Outside Speaker:** N/A |
| **Strategic Outcome:** Well Managed: High Performing organization, committed to great customer service, innovation, continuous improvement, fiscal stewardship, and maintaining critical infrastructure. |

**CRITERIA - PLEASE CONSIDER ITEM FOR LATE SUBMISSION FOR THE FOLLOWING REASON:**

☒ There is a time-sensitive legal requirement that must be met and cannot be met by a future meeting date

☐ The delay will result in an adverse financial impact to the city

☐ The item is related to a disaster and must be addressed before the next available meeting

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**COUNCIL MEETING DATES FOR LATE SUBMISSION:**

**Study Session:** 8/10/2026

**Regular Meeting:** Click or tap to enter a date or type N/A

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**EXPLANATION:** *(Please provide a detailed explanation as to why the item falls into one or more of the above criteria and why it may not be set for a future meeting date.)*

Mayor Pro Tem Coombs requested this be added to August 10 study session agenda.

Type text here

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I understand the agenda item will not be added to the agenda without submitting this completed form as an attachment in e-Scribe. The agenda item will not be added to the agenda if the workflow is not completed by the WORKFLOW COMPLETED date indicated on the agenda deadline calendar.

| | |
|---|---|
| _____ | Jason Batchelor<br>_____ |
| Agenda Item Initiator Name | Late Submission Approver Name (Council Appointee or DCM) |
| _____ | Jason Batchelor 07.31.26<br>_____ |
| Agenda Item Initiator Signature Date | Late Submission Approver Signature Date |